# RCRA

# Resource Conservation and Recovery Act CONTINUING EDUCATION UNIT COURSE





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# Important Information about this Manual

This manual has been prepared to assist employees in the general awareness of dealing with the often-complex procedures and requirements for safely handling hazardous and toxic materials.

The scope of the problem of dealing with pollution is quite large, requiring a major effort to bring it under control. Employee health and safety, as well as that of the public, depend upon careful application of safe procedures and proper disposal methods. The manner in which we deal with pollution will affect the earth and its inhabitants for many generations to come.

This manual will cover general laws, regulations, required procedures and accepted policies relating to pollution control and waste disposal. It should be noted, however, that the regulation of pollution and hazardous materials is an ongoing process and subject to change over time. For this reason, a list of resources is provided to assist in obtaining the most up-to-date information on various subjects.

This manual is not a guidance document for employees who are involved with pollution control. It is not designed to meet the requirements of the United States Environmental Protection Agency (**EPA**), the Department of Labor-Occupational Safety and Health Administration (**OSHA**) or your state environmental or health departments.

This course manual will provide general guidance and could be used as a preliminary basis for developing general pollution prevention plans. This document is not a detailed industrial hygiene textbook or a comprehensive source book on occupational safety and health.

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Individuals who are responsible for the health and safety of the public or workers at hazardous waste sites should obtain and comply with the most recent federal, state, and local regulations relevant to these sites and are urged to consult with OSHA, the EPA and other appropriate federal, state and local agencies.

# **Course Description**

# Resource Conservation and Recovery Act (RCRA)

This CEU course will cover the fundamentals and basic requirements of Environmental Protection Agency, Resource Conservation and Recovery Act (RCRA), EPCRA and other waste disposal rules and regulations. This course is general in nature and not state specific but will contain different state and city waste reduction policies and ideas. You will not need any other materials for this course.

**Audience -** First Responders, HAZWOPER Refreshers, Waste Recovery, Water Distribution, Well Drillers, Pump Installers, Water Treatment Operators, and Wastewater Operators. The target audience for this course is the person interested in working in a water treatment/wastewater treatment or distribution facility, wishing to maintain CEUs for certification license, wanting to learn how to do the job safely and effectively, and/or to meet education needs for promotion.

### **Final Examination for Credit**

Opportunity to pass the final comprehensive examination is limited to three attempts per course enrollment.

# **Course Procedures for Registration and Support**

All of Technical Learning College's correspondence courses have complete registration and support services offered. Delivery of services will include, e-mail, web site, telephone, fax and mail support. TLC will attempt immediate and prompt service.

When a student registers for a distance or correspondence course, he/she is assigned a start date and an end date. It is the student's responsibility to note dates for assignments and keep up with the course work.

If a student falls behind, he/she must contact TLC and request an end date extension in order to complete the course. It is the prerogative of TLC to decide whether to grant the request. You may be required to pay \$25.00. All students will be tracked by their social security number or a unique number will be assigned to the student.

### **Instructions for Written Assignments**

The RCRA Awareness CEU training course will be a True/False type of an exam. TLC will require that the Answer Key is filled-out and preferably e-mailed or faxed to TLC.

# Feedback Mechanism (examination procedures)

Each student will receive a feedback form as part of their study packet. You will find this form in the rear of the course or lesson.

# **Security and Integrity**

All students are required to do their own work. All lesson sheets and final exams are not returned to the student to discourage sharing of answers. Any fraud or deceit and the student will forfeit all fees and the appropriate agency will be notified.

# **Required Texts**

The RCRA Awareness course does not require any additional course materials. The course is complete.

# **Recordkeeping and Reporting Practices**

TLC will keep all student records for a minimum of seven years. It is the student's responsibility to give the completion certificate to the appropriate agencies.

# **ADA Compliance**

TLC will make reasonable accommodations for persons with documented disabilities. Students should notify TLC and their instructors of any special needs.

Course content may vary from this outline to meet the needs of this particular group.

# **Educational Mission**

### The educational mission of TLC is:

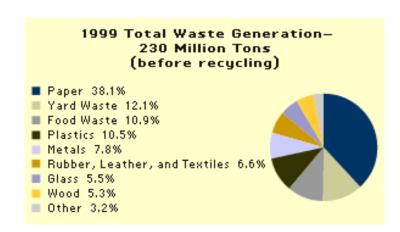
To provide TLC students with comprehensive and ongoing training in the theory and skills needed for the environmental and employment education field,

To provide TLC students with opportunities to apply and understand the theory and skills needed for a successful career.

To provide opportunities for TLC students to learn and practice environmental educational skills with members of the community for the purpose of sharing diverse perspectives and experience,

To provide a forum in which students can exchange experiences and ideas related to environmental and employment education,

To provide a forum for the collection and dissemination of current information related to employment education, and to maintain an environment that nurtures academic and personal growth.



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We teach this course in both a conventional classroom setting and in a distance-based CEU training course.

# Common RCRA Acronyms

A&I: Alternative and Innovative (Wastewater

Treatment System)

AA: Accountable Area; Adverse Action; Advices of Allowance; Assistant Administrator; Associate

Administrator; Atomic Absorption

AAEE: American Academy of Environmental Engineers

AANWR: Alaskan Arctic National Wildlife Refuge

AAP: Asbestos Action Program

AAPCO: American Association of Pesticide

**Control Officials** 

AARC: Alliance for Acid Rain Control

ABEL: EPA's computer model for analyzing a

violator's ability to pay a civil penalty.

ABES: Alliance for Balanced Environmental Solutions

AC: Actual Commitment. Advisory Circular

A&C: Abatement and Control

ACA: American Conservation Association ACBM: Asbestos-Containing Building Material

ACE: Alliance for Clean Energy ACE: Any Credible Evidence

ACEEE: American Council for an Energy Efficient

**Economy** 

ACFM: Actual Cubic Feet Per Minute

ACL: Alternate Concentration Limit. Analytical

Chemistry Laboratory

ACM: Asbestos-Containing Material

ACP: Agriculture Control Program (Water Quality

Management); ACP: Air Carcinogen Policy ACQUIRE: Aquatic Information Retrieval

ACQR: Air Quality Control Region ACS: American Chemical Society

ACT: Action

ACTS: Asbestos Contractor Tracking System ACWA: American Clean Water Association ACWM: Asbestos-Containing Waste Material

ADABA: Acceptable Data Base ADB: Applications Data Base ADI: Acceptable Daily Intake

ADP: AHERA Designated Person; Automated

Data Processing

ADQ: Audits of Data Quality
ADR: Alternate Dispute Resolution
ADSS: Air Data Screening System

ADT: Average Daily Traffic AEA: Atomic Energy Act

AEC: Associate Enforcement Counsels AEE: Alliance for Environmental Education

AEERL: Air and Energy Engineering Research

Laboratory

**AEM: Acoustic Emission Monitoring** 

AERE: Association of Environmental and

Resource Economists

AES: Auger Electron Spectrometry AFA: American Forestry Association AFCA: Area Fuel Consumption Allocation

AFCEE: Air Force Center for Environmental

Excellence

AFS: AIRS Facility Subsystem

AFUG: AIRS Facility Users Group

AH: Allowance Holders

AHERA: Asbestos Hazard Emergency Response Act

AHU: Air Handling Unit AI: Active Ingredient

AIC: Active to Inert Conversion

AICUZ: Air Installation Compatible Use Zones AID: Agency for International Development AIHC: American Industrial Health Council

AIP: Auto Ignition Point

AIRMON: Atmospheric Integrated Research

Monitoring Network

AIRS: Aerometric Information Retrieval System

AL: Acceptable Level

ALA: Delta-Aminolevulinic Acid

ALA-O: Delta-Aminolevulinic Acid Dehydrates

ALAPO: Association of Local Air Pollution Control

ALARA: As Low As Reasonably Achievable

ALC: Application Limiting Constituent

ALJ: Administrative Law Judge

ALMS: Atomic Line Molecular Spectroscopy

ALR: Action Leakage Rate

AMBIENS: Atmospheric Mass Balance of Industrially

**Emitted and Natural Sulfur** 

AMOS: Air Management Oversight System

AMPS: Automatic Mapping and Planning System

AMSA: Association of Metropolitan Sewer Agencies

ANC: Acid Neutralizing Capacity

ANPR: Advance Notice of Proposed Rulemaking ANRHRD: Air, Noise, & Radiation Health Research

Division/ORD

ANSS: American Nature Study Society

AOAC: Association of Official Analytical Chemists

AOC: Abnormal Operating Conditions AOD: Argon-Oxygen Decarbonization

AOML: Atlantic Oceanographic and Meteorological

Laboratory

AP: Accounting Point

APA: Administrative Procedures Act APCA: Air Pollution Control Association APCD: Air Pollution Control District

APDS: Automated Procurement Documentation

System

APHA: American Public Health Association

APRAC: Urban Diffusion Model for Carbon Monoxide

from Motor Vehicle Traffic

APTI: Air Pollution Training Institute

APWA: American Public Works Association AQ-7: Non-reactive Pollutant Modelling

AQCCT: Air-Quality Criteria and Control Techniques

AQCP: Air Quality Control Program AQCR: Air-Quality Control Region

AQD: Air-Quality Digest

AQDHS: Air-Quality Data Handling System

AQDM: Air-Quality Display Model AQMA: Air-Quality Maintenance Area AQMD: Air Quality Management District

AQMP: Air-Quality Maintenance Plan; Air-Quality

Management Plan

AQSM: Air-Quality Simulation Model

AQTAD: Air-Quality Technical Assistance

Demonstration

AR: Administrative Record A&R: Air and Radiation

ARA: Assistant Regional Administrator; Associate

Regional Administrator

ARAC: Acid Rain Advisory Committee

ARAR: Applicable or Relevant and Appropriate

Standards, Limitations, Criteria, and Requirements

ARB: Air Resources Board ARC: Agency Ranking Committee

ARCC: American Rivers Conservation Council ARCS: Alternative Remedial Contract Strategy

ARG: American Resources Group

ARIP: Accidental Release Information Program

ARL: Air Resources Laboratory ARM: Air Resources Management

ARNEWS: Acid Rain National Early Warning

Systems

ARO: Alternate Regulatory Option ARRP: Acid Rain Research Program

ARRPA: Air Resources Regional Pollution

Assessment Model

ARS: Agricultural Research Service

ARZ: Auto Restricted Zone

AS: Area Source

ASC: Area Source Category

ASDWA: Association of State Drinking Water

Administrators

ASHAA: Asbestos in Schools Hazard Abatement

Act

ASHRAE: American Society of Heating, Refrigerating, and Air-Conditioning Engineers

ASIWCPA: Association of State and Interstate

Water Pollution Control Administrators

ASMDHS: Airshed Model Data Handling System

ASRL: Atmospheric Sciences Research

Laboratory

AST: Advanced Secondary (Wastewater)

Treatment

ASTHO: Association of State and Territorial

**Health Officers** 

ASTM: American Society for Testing and Materials ASTSWMO: Association of State and Territorial

Solid Waste Management Officials

AT: Advanced Treatment. Alpha Track Detection

ATERIS: Air Toxics Exposure and Risk Information System

ATS: Action Tracking System; Allowance Tracking System

ATSDR: Agency for Toxic Substances and Disease Registry

ATTF: Air Toxics Task Force

AUSM: Advanced Utility Simulation Model

A/WPR: Air/Water Pollution Report

AWRA: American Water Resources Association

**AWT: Advanced Wastewater Treatment** 

AWWA: American Water Works Association

AWWARF: American Water Works Association

Research Foundation.

BAA: Board of Assistance Appeals

BAC: Bioremediation Action Committee:

Biotechnology Advisory Committee

BACM: Best Available Control Measures BACT: Best Available Control Technology

BADT: Best Available Demonstrated Technology

BAF: Bioaccumulation Factor

BaP: Benzo(a)Pyrene

BAP: Benefits Analysis Program

BART: Best Available Retrofit Technology

BASIS: Battelle's Automated Search Information

System

BAT: Best Available Technology

BATEA: Best Available Treatment Economically

Achievable

**BCT**: Best Control Technology

BCPCT: Best Conventional Pollutant Control

Technology

BDAT: Best Demonstrated Achievable Technology

**BDCT: Best Demonstrated Control Technology** 

BDT: Best Demonstrated Technology

BEJ: Best Engineering Judgement. Best Expert

Judgment

BF: Bonafide Notice of Intent to Manufacture or

Import (IMD/OTS)

BID: Background Information Document. Buoyancy

Induced Dispersion

BIOPLUME: Model to Predict the Maximum Extent of

**Existing Plumes** 

BMP: Best Management Practice(s)

BMR: Baseline Monitoring Report

**BO: Budget Obligations** 

BOA: Basic Ordering Agreement (Contracts)

BOD: Biochemical Oxygen Demand. Biological

Oxygen Demand

BOF: Basic Oxygen Furnace

BOP: Basic Oxygen Process

BOPF: Basic Oxygen Process Furnace

BOYS: Beginning of Year Significant Non-Compliers

**BP: Boiling Point** 

BPJ: Best Professional Judgment

BPT: Best Practicable Technology. Pest Practicable

Treatment

BPWTT: Best Practical Wastewater Treatment

Technology

BRI: Building-Related Illness

BRS: Bibliographic Retrieval Service

BSI: British Standards Institute

BSO: Benzene Soluble Organics

BTZ: Below the Treatment Zone

BUN: Blood Urea Nitrogen

CA: Citizen Act. Competition Advocate. Cooperative

Agreements. Corrective Action

CAA: Clean Air Act; Compliance Assurance

Agreement

CAAA: Clean Air Act Amendments

CAER: Community Awareness and Emergency

Response

CAFE: Corporate Average Fuel Economy

CAFO: Concentrated Animal Feedlot; Consent

Agreement/Final Order

CAG: Carcinogenic Assessment Group

CAIR: Comprehensive Assessment of Information

CALINE: California Line Source Model

CAM: Compliance Assurance Monitoring rule;

Compliance Assurance Monitoring

CAMP: Continuous Air Monitoring Program

**CAN: Common Account Number** CAO: Corrective Action Order

CAP: Corrective Action Plan. Cost Allocation

Procedure. Criteria Air Pollutant

>CAPMoN: Canadian Air and Precipitation Monitoring Network

**CAR: Corrective Action Report** 

CAS: Center for Automotive Safety; Chemical Abstract Service

CASAC: Clean Air Scientific Advisory Committee CASLP: Conference on Alternative State and **Local Practices** 

CASTNet: Clean Air Status and Trends Network

CATS: Corrective Action Tracking System

CAU: Carbon Adsorption Unit; Command Arithmetic Unit

CB: Continuous Bubbler

CBA: Chesapeake Bay Agreement. Cost Benefit Analysis

**CBD**: Central Business District

CBEP: Community Based Environmental Project CBI: Compliance Biomonitoring Inspection:

Confidential Business Information

CBOD: Carbonaceous Biochemical Oxygen Demand

CBP: Chesapeake Bay Program; County Business Patterns

CCA: Competition in Contracting Act CCAA: Canadian Clean Air Act

CCAP: Center for Clean Air Policy; Climate Change Action Plan

CCEA: Conventional Combustion Environmental Assessment

CCHW: Citizens Clearinghouse for Hazardous Wastes

CCID: Confidential Chemicals Identification System

CCMS/NATO: Committee on Challenges of a Modern Society/North Atlantic Treaty Organization CCP: Composite Correction Plan

CC/RTS: Chemical Collection/ Request Tracking System

CCTP: Clean Coal Technology Program

CD: Climatological Data

CDB: Consolidated Data Base

CDBA: Central Data Base Administrator CDBG: Community Development Block Grant

CDD: Chlorinated dibenzo-p-dioxin CDF: Chlorinated dibenzofuran

CDHS: Comprehensive Data Handling System

CDI: Case Development Inspection

Climatological Dispersion CDM: Model: Comprehensive Data Management

CDMQC: Climatological Dispersion Model with

Calibration and Source Contribution

CDNS: Climatological Data National Summary

CDP: Census Designated Places CDS: Compliance Data System

CE: Categorical Exclusion. Conditionally Exempt

Generator

CEA: Cooperative Enforcement Agreement; Cost and Economic Assessment

CEAT: Contractor Evidence Audit Team

CEARC: Canadian Environmental Assessment Research Council

CEB: Chemical Element Balance

CEC: Commission for Environmental Cooperation CECATS: CSB Existing Chemicals Assessment Tracking System

CEE: Center for Environmental Education

CEEM: Center for Energy and Environmental Management

CEI: Compliance Evaluation Inspection

CELRF: Canadian Environmental Law Research Foundation

CEM: Continuous Emission Monitoring

CEMS: Continuous Emission Monitoring System CEPA: Canadian Environmental Protection Act CEPP: Chemical Emergency Preparedness Plan

CEQ: Council on Environmental Quality

CERCLA: Comprehensive Environmental Response,

Compensation, and Liability Act (1980)

CERCLIS: Comprehensive Environmental Response, Compensation, and Liability Information System

CERT: Certificate of Eligibility

CESQG: Conditionally Exempt Small Quantity Generator

CEST: Community Environmental Service Teams

CF: Conservation Foundation CFC: Chlorofluorocarbons CFM: Chlorofluoromethanes CFR: Code of Federal Regulations

CHABA: Committee on Hearing and Bio-Acoustics CHAMP: Community Health Air Monitoring Program CHEMNET: Chemical Industry Emergency Mutual Aid Network

CHESS: Community Health and Environmental Surveillance System

CHIP: Chemical Hazard Information Profiles CI: Compression Ignition. Confidence Interval

CIAQ: Council on Indoor Air Quality CIBL: Convective Internal Boundary Layer

CICA: Competition in Contracting Act

CICIS: Chemicals in Commerce Information System CIDRS: Cascade Impactor Data Reduction System CIMI: Committee on Integrity and Management Improvement

CIS: Chemical Information System. Contracts Information System

CKD: Cement Kiln Dust

CKRC: Cement Kiln Recycling Coalition **CLC: Capacity Limiting Constituents** 

CLEANS: Clinical Laboratory for Evaluation and Assessment of Toxic Substances

CLEVER: Clinical Laboratory for Evaluation and

Validation of Epidemiologic Research CLF: Conservation Law Foundation CLI: Consumer Labelling Initiative

CLIPS: Chemical List Index and Processing System

CLP: Contract Laboratory Program

CM: Corrective Measure

CMA: Chemical Manufacturers Association

CMB: Chemical Mass Balance

CME: Comprehensive Monitoring Evaluation CMEL: Comprehensive Monitoring Evaluation Log

CMEP: Critical Mass Energy Project CNG: Compressed Natural Gas

COCO: Contractor-Owned/ Contractor-Operated

COD: Chemical Oxygen Demand COH: Coefficient Of Haze

CPDA: Chemical Producers and Distributor

Association

CPF: Carcinogenic Potency Factor CPO: Certified Project Officer CQA: Construction Quality Assurance CR: Continuous Radon Monitoring

CROP: Consolidated Rules of Practice

CRP: Child-Resistant Packaging; Conservation

Reserve Program

CRR: Center for Renewable Resources
CRSTER: Single Source Dispersion Model
CSCT: Committee for Site Characterization

CSGWPP: Comprehensive State Ground Water

Protection Program

CSI: Common Sense Initiative; Compliance Sampling Inspection

CSIN: Chemical Substances Information Network CSMA: Chemical Specialties Manufacturers Association

CSO: Combined Sewer Overflow

CSPA: Council of State Planning Agencies CSRL: Center for the Study of Responsive Law CTARC: Chemical Testing and Assessment

Research Commission

CTG: Control Techniques Guidelines

CTSA: Cleaner Technologies Substitutess

Assessment

CV: Chemical Vocabulary CVS: Constant Volume Sampler

CW: Continuous working-level monitoring CWA: Clean Water Act (aka FWPCA) CWAP: Clean Water Action Project

CWTC: Chemical Waste Transportation Council

CZMA: Coastal Zone Management Act

CZARA: Coastal Zone Management Act

Reauthorization Amendments

DAPSS: Document and Personnel Security System (IMD)

DBP: Disinfection By-Product

DCI: Data Call-In

DCO: Delayed Compliance Order DCO: Document Control Officer DDT: DichloroDiphenylTrichloroethane DERs: Data Evaluation Records

DES: Diethylstilbesterol

DfE: Design for the Environment

DI: Diagnostic Inspection

DMR: Discharge Monitoring Report

DNA: Deoxyribonucleic acid

DNAPL: Dense Non-Aqueous Phase Liquid

DO: Dissolved Oxygen

DOW: Defenders Of Wildlife

DPA: Deepwater Ports Act

DPD: Method of Measuring Chlorine Residual in

Water

DQO: Data Quality Objective

DRE: Destruction and Removal Efficiency DRES: Dietary Risk Evaluation System

DRMS: Defense Reutilization and Marketing Service

DRR: Data Review Record
DS: Dichotomous Sampler
DSAP: Data Self Auditing Program
DSCF: Dry Standard Cubic Feet
DSCM: Dry Standard Cubic Meter

DSS: Decision Support System; Domestic Sewage

Study

DT: Detectors (radon) damaged or lost; Detention

Time

DU: Decision Unit. Ducks Unlimited; Dobson Unit

DUC: Decision Unit Coordinator
DWEL: Drinking Water Equivalent Level

**DWS: Drinking Water Standard** 

DWSRF: Drinking Water State Revolving Fund

EA: Endangerment Assessment; Enforcement Agreement; Environmental Action; Environmental

Assessment;. Environmental Audit

EAF: Electric Arc Furnaces
EAG: Exposure Assessment Group
EAP: Environmental Action Plan

EAR: Environmental Auditing Roundtable

EASI: Environmental Alliance for Senior Involvement

EB: Emissions Balancing

EC: Emulsifiable Concentrate; Environment Canada;

**Effective Concentration** 

ECA: Economic Community for Africa

ECAP: Employee Counseling and Assistance

Program

ECD: Electron Capture Detector ECHH: Electro-Catalytic Hyper-Heaters ECL: Environmental Chemical Laboratory ECOS: Environmental Council of the States ECR: Enforcement Case Review

ECRA: Economic Cleanup Responsibility Act

ED: Effective Dose

EDA: Emergency Declaration Area

EDB: Ethylene Dibromide EDC: Ethylene Dichloride

EDD: Enforcement Decision Document EDF: Environmental Defense Fund

EDRS: Enforcement Document Retrieval System EDS: Electronic Data System; Energy Data System

EDTA: Ethylene Diamine Triacetic Acid

EDX: Electronic Data Exchange EDZ: Emission Density Zoning

EEA: Energy and Environmental Analysis EECs: Estimated Environmental Concentrations

EER: Excess Emission Report

EERL: Eastern Environmental Radiation Laboratory EERU: Environmental Emergency Response Unit EESI: Environment and Energy Study Institute

EESL: Environmental Ecological and Support

Laboratory

EETFC: Environmental Effects, Transport, and

Fate Committee
EF: Emission Factor
EFO: Equivalent Field Office

EFTC: European Fluorocarbon Technical

Committee

EGR: Exhaust Gas Recirculation

EH: Redox Potential

EHC: Environmental Health Committee EHS: Extremely Hazardous Substance

EI: Emissions Inventory

EIA: Environmental Impact Assessment.

Economic Impact Assessment

EIL: Environmental Impairment Liability

EIR: Endangerment Information Report;

**Environmental Impact Report** 

EIS: Environmental Impact Statement;

**Environmental Inventory System** 

EIS/AS: Emissions Inventory System/Area Source EIS/PS: Emissions Inventory System/Point Source

EKMA: Empirical Kinetic Modeling Approach

EL: Exposure Level

ELI: Environmental Law Institute ELR: Environmental Law Reporter EM: Electromagnetic Conductivity

EMAP: Environmental Mapping and Assessment

Program

EMAS: Enforcement Management and

Accountability System

EMR: Environmental Management Report EMS: Enforcement Management System

EMSL: Environmental Monitoring Support

Systems Laboratory

EMTS: Environmental Monitoring Testing Site;

**Exposure Monitoring Test Site** 

EnPA: Environmental Performance Agreement

EO: Ethylene Oxide

**EOC: Emergency Operating Center** 

EOF: Emergency Operations Facility (RTP)

EOP: End Of Pipe

**EOT: Emergency Operations Team** 

EP: Earth Protectors; Environmental Profile; Enduse Product; Experimental Product; Extraction Procedure

EPAA: Environmental Programs Assistance Act

EPAAR: EPA Acquisition Regulations

EPCA: Energy Policy and Conservation Act

**EPACT: Environmental Policy Act** 

EPACASR: EPA Chemical Activities Status Report EPCRA: Emergency Planning and Community

Right to Know Act

EPD: Emergency Planning District EPI: Environmental Policy Institute

EPIC: Environmental Photographic Interpretation

Center

EPNL: Effective Perceived Noise Level EPRI: Electric Power Research Institute

EPTC: Extraction Procedure Toxicity

Characteristic

EQIP: Environmental Quality Incentives Program

ER: Ecosystem Restoration; Electrical Resistivity

ERA: Economic Regulatory Agency

**ERAMS: Environmental Radiation Ambient Monitoring** 

System

ERC: Emergency Response Commission. Emissions Reduction Credit, Environmental Research Center

ERCS: Emergency Response Cleanup Services

ERDA: Energy Research and Development

Administration

ERD&DAA: Environmental Research, Development

and Demonstration Authorization Act ERL: Environmental Research Laboratory ERNS: Emergency Response Notification System

ERP: Enforcement Response Policy ERT: Emergency Response Team ERTAQ: ERT Air Quality Model

ES: Enforcement Strategy

ESA: Endangered Species Act. Environmentally

Sensitive Area

ESC: Endangered Species Committee

ESCA: Electron Spectroscopy for Chemical Analysis ESCAP: Economic and Social Commission for Asia and the Pacific

ESECA: Energy Supply and Environmental

Coordination Act

ESH: Environmental Safety and Health

ESP: Electrostatic Precipitators

ET: Emissions Trading

ETI: Environmental Technology Initiative

ETP: Emissions Trading Policy

ETS: Emissions Tracking System; Environmental

Tobacco Smoke

ETV: Environmental Technology Verification Program EUP: End-Use Product; Experimental Use Permit EWCC: Environmental Workforce Coordinating

Committee

**EXAMS: Exposure Analysis Modeling System** 

ExEx: Expected Exceedance

FACA: Federal Advisory Committee Act

FAN: Fixed Account Number

FATES: FIFRA and TSCA Enforcement System

FBC: Fluidized Bed Combustion FCC: Fluid Catalytic Converter

FCCC: Framework Convention on Climate Change

FCCU: Fluid Catalytic Cracking Unit

FCO: Federal Coordinating Officer (in disaster areas);

Forms Control Officer

FDF: Fundamentally Different Factors FDL: Final Determination Letter FDO: Fee Determination Official

FE: Fugitive Emissions

FEDS: Federal Energy Data System FEFx: Forced Expiratory Flow

FEIS: Fugitive Emissions Information System

FEL: Frank Effect Level

FEPCA: Federal Environmental Pesticide Control Act; enacted as amendments to FIFRA.

FERC: Federal Energy Regulatory Commission

FES: Factor Evaluation System FEV: Forced Expiratory Volume

FEV1: Forced Expiratory Volume--one second; Front

End Volatility Index

FF: Federal Facilities

FFAR: Fuel and Fuel Additive Registration FFDCA: Federal Food, Drug, and Cosmetic Act

FFF: Firm Financial Facility

FFFSG: Fossil-Fuel-Fired Steam Generator FFIS: Federal Facilities Information System

FFP: Firm Fixed Price

FGD: Flue-Gas Desulfurization FID: Flame Ionization Detector

FIFRA: Federal Insecticide, Fungicide, and

Rodenticide Act

FIM: Friable Insulation Material FINDS: Facility Index System FIP: Final Implementation Plan

FIPS: Federal Information Procedures System

FIT: Field Investigation Team

FLETC: Federal Law Enforcement Training Center

FLM: Federal Land Manager

FLP: Flash Point

FLPMA: Federal Land Policy and Management Act

FMAP: Financial Management Assistance Project

F/M: Food to Microorganism Ratio FML: Flexible Membrane Liner FMP: Facility Management Plan FMP: Financial Management Plan FMS: Financial Management System

FMVCP: Federal Motor Vehicle Control Program

FOE: Friends Of the Earth

FOIA: Freedom Of Information Act

FOISD: Fiber Optic Isolated Spherical Dipole

FONSI: Finding Of No Significant Impact

FORAST: Forest Response to Anthropogenic Stress

FP: Fine Particulate FPA: Federal Pesticide Act

FPAS: Foreign Purchase Acknowledgement Statements

FPD: Flame Photometric Detector

FPEIS: Fine Particulate Emissions Information

FPM: Federal Personnel Manual

FPPA: Federal Pollution Prevention Act FPR: Federal Procurement Regulation

FPRS: Federal Program Resources Statement;

Formal Planning and Supporting System FQPA: Food Quality Protection Act FR: Federal Register. Final Rulemaking

FRA: Federal Register Act

FREDS: Flexible Regional Emissions Data System

FRES: Forest Range Environmental Study

FRM: Federal Reference Methods

FRN: Federal Register Notice. Final Rulemaking

FRS: Formal Reporting System

FS: Feasibility Study FSA: Food Security Act

FSS: Facility Status Sheet; Federal Supply

Schedule

FTP: Federal Test Procedure (for motor vehicles)

FTS: File Transfer Service

FTTS: FIFRA/TSCA Tracking System

FUA: Fuel Use Act

FURS: Federal Underground Injection Control

Reporting System

FVMP: Federal Visibility Monitoring Program FWCA: Fish and Wildlife Coordination Act

FWPCA: Federal Water Pollution and Control Act (aka CWA). Federal Water Pollution and Control

Administration

GAAP: Generally Accepted Accounting Principles

GAC: Granular Activated Carbon

GACT: Granular Activated Carbon Treatment

GAW: Global Atmospheric Watch GCC: Global Climate Convention

GC/MS: Gas Chromatograph/ Mass Spectograph GCVTC: Grand Canyon Visibility Transport

Commission

GCWR: Gross Combination Weight Rating

GDE: Generic Data Exemption

GEI: Geographic Enforcement Initiative

GEMI: Global Environmental Management Initiative GEMS: Global Environmental Monitoring System;

Graphical Exposure Modeling System GEP: Good Engineering Practice

GFF: Glass Fiber Filter GFO: Grant Funding Order

GFP: Government-Furnished Property GICS: Grant Information and Control System

GIS: Geographic Information Systems; Global Indexing System

GLC: Gas Liquid Chromatography

GLERL: Great Lakes Environmental Research Laboratory

GLNPO: Great Lakes National Program Office

GLP: Good Laboratory Practices

GLWQA: Great Lakes Water Quality Agreement GMCC: Global Monitoring for Climatic Change

G/MI: Grams per mile

GOCO: Government-Owned/ Contractor-Operated GOGO: Government-Owned/ Government-Operated

GOP: General Operating Procedures

GOPO: Government-Owned/ Privately-Operated

GPAD: Gallons-per-acre per-day

GPG: Grams-per-Gallon

GPR: Ground-Penetrating Radar GPS: Groundwater Protection Strategy

GR: Grab Radon Sampling

GRAS: Generally Recognized as Safe

GRCDA: Government Refuse Collection and Disposal Association

GRGL: Groundwater Residue Guidance Level

GT: Gas Turbine

GTN: Global Trend Network

GTR: Government Transportation Request

GVP: Gasoline Vapor Pressure GVW: Gross Vehicle Weight

GVWR: Gross Vehicle Weight Rating

GW: Grab Working-Level Sampling. Groundwater

GWDR: Ground Water Disinfection Rule

**GWM: Groundwater Monitoring** 

**GWP: Global Warming Potential** 

**GWPC: Ground Water Protection Council** 

GWPS: Groundwater Protection Standard;

**Groundwater Protection Strategy** 

HA: Health Advisory

HAD: Health Assessment Document

HAP: Hazardous Air Pollutant

HAPEMS: Hazardous Air Pollutant Enforcement

Management System

HAPPS: Hazardous Air Pollutant Prioritization

System

HATREMS: Hazardous and Trace Emissions

System

HAZMAT: Hazardous Materials
HAZOP: Hazard and Operability Study

HBFC: Hydrobromofluorocarbon

HC: Hazardous Constituents; Hydrocarbon

HCCPD: Hexachlorocyclo-pentadiene

HCFC: Hydrochlorofluorocarbon

HCP: Hypothermal Coal Process

HDD: Heavy-Duty Diesel

HDDT: Heavy-duty Diesel Truck

HDDV: Heavy-Duty Diesel Vehicle

HDE: Heavy-Duty Engine

HDG: Heavy-Duty Gasoline-Powered Vehicle

HDGT: Heavy-Duty Gasoline Truck HDGV: Heavy-Duty Gasoline Vehicle HDPE: High Density Polyethylene

HDT: Highest Dose Tested in a study. Heavy-Duty

Truck

HDV: Heavy-Duty Vehicle

HEAL: Human Exposure Assessment Location HECC: House Energy and Commerce Committee

HEI: Health Effects Institute

HEM: Human Exposure Modeling

HEPA: High-Efficiency Particulate Air

HEPA: Highly Efficient Particulate Air Filter

HERS: Hyperion Energy Recovery System

HFC: Hydrofluorocarbon

HHDDV: Heavy Heavy-Duty Diesel Vehicle HHE: Human Health and the Environment

HHV: Higher Heating Value

HI: Hazard Index

HI-VOL: High-Volume Sampler

HIWAY: A Line Source Model for Gaseous

Pollutants

HLRW: High Level Radioactive Waste

HMIS: Hazardous Materials Information System

HMS: Highway Mobile Source

HMTA: Hazardous Materials Transportation Act HMTR: Hazardous Materials Transportation

Regulations

HOC: Halogenated Organic Carbons HON: Hazardous Organic NESHAP HOV: High-Occupancy Vehicle

HP: Horse Power

HPLC: High-Performance Liquid Chromatography HPMS: Highway Performance Monitoring System

HPV: High Priority Violator

HQCDO: Headquarters Case Development Officer

HRS: Hazardous Ranking System HRUP: High-Risk Urban Problem

HSDB: Hazardous Substance Data Base

HSL: Hazardous Substance List

HSWA: Hazardous and Solid Waste Amendments

HT: Hypothermally Treated

HTP: High Temperature and Pressure

HVAC: Heating, Ventilation, and Air-Conditioning

system

HVIO: High Volume Industrial Organics

HW: Hazardous Waste

HWDMS: Hazardous Waste Data Management

System

HWGTF: Hazardous Waste Groundwater Task Force;

Hazardous Waste Groundwater Test Facility HWIR: Hazardous Waste Identification Rule HWLT: Hazardous Waste Land Treatment HWM: Hazardous Waste Management

HWRTF: Hazardous Waste Restrictions Task Force

HWTC: Hazardous Waste Treatment Council

I/A: Innovative/Alternative IA: Interagency Agreement

IAAC: Interagency Assessment Advisory Committee IADN: Integrated Atmospheric Deposition Network

IAG: Interagency Agreement

IAP: Incentive Awards Program. Indoor Air Pollution

IAQ: Indoor Air Quality

IARC: International Agency for Research on Cancer

IATDB: Interim Air Toxics Data Base

IBSIN: Innovations in Building Sustainable Industries

IBT: Industrial Biotest Laboratory

IC: Internal Combustion

ICAIR: Interdisciplinary Planning and Information

Research

ICAP: Inductively Coupled Argon Plasma

ICB: Information Collection Budget

ICBN: International Commission on the Biological

Effects of Noise

ICCP: International Climate Change Partnership

ICE: Industrial Combustion Emissions Model. Internal

Combustion Engine

ICP: Inductively Coupled Plasma ICR: Information Collection Request

ick. information collection Request

ICRE: Ignitability, Corrosivity, Reactivity, Extraction

ICRP: International Commission on Radiological

Protection

ICRU: International Commission of Radiological Units

and Measurements

ICS: Incident Command System. Institute for Chemical Studies; Intermittent Control Strategies.;

Intermittent Control System

ICWM: Institute for Chemical Waste Management IDLH: Immediately Dangerous to Life and Health

IEB: International Environment Bureau

IEMP: Integrated Environmental Management Project

IES: Institute for Environmental Studies

IFB: Invitation for Bid

IFCAM: Industrial Fuel Choice Analysis Model IFCS: International Forum on Chemical Safety

IFIS: Industry File Information System

IFMS: Integrated Financial Management System IFPP: Industrial Fugitive Process Particulate IGCC: Integrated Gasification Combined Cycle

IGCI: Industrial Gas Cleaning Institute

**IIS: Inflationary Impact Statement** 

IINERT: In-Place Inactivation and Natural

Restoration Technologies

IJC: International Joint Commission (on Great

I/M: Inspection/Maintenance IMM: Intersection Midblock Model

IMPACT: Integrated Model of Plumes

Atmosphere in Complex Terrain

IMPROVE: Interagency Monitoring of Protected

Visual Environment

INPUFF: Gaussian Puff Dispersion Model

**INT:** Intermittent

IOB: Iron Ore Beneficiation IOU: Input/Output Unit

IPCS: International Program on Chemical Safety

IP: Inhalable Particles

IPM: Inhalable Particulate Matter. Integrated Pest

Management

IPP: Implementation Planning Program. Integrated Plotting Package; Inter-media Priority Pollutant (document); Independent Power Producer

IPCC: Intergovernmental Panel on Climate Change

IPM: Integrated Pest Management IRG: Interagency Review Group

IRLG: Interagency Regulatory Liaison Group (Composed of EPA, CPSC, FDA, and OSHA)

IRIS: Instructional Resources Information System.

Integrated Risk Information System IRM: Intermediate Remedial Measures

IRMC: Inter-Regulatory Risk Management Council

IRP: Installation Restoration Program

IRPTC: International Register of Potentially Toxic Chemicals

IRR: Institute of Resource Recovery IRS: International Referral Systems

IS: Interim Status

ISAM: Indexed Sequential File Access Method

ISC: Industrial Source Complex

ISCL: Interim Status Compliance Letter

ISCLT: Industrial Source Complex Long Term Model

ISCST: Industrial Source Complex Short Term Model

ISD: Interim Status Document ISE: Ion-specific electrode

ISMAP: Indirect Source Model for Air Pollution ISO: International Organization for

Standardization

ISPF: (IBM) Interactive System Productivity Facility

ISS: Interim Status Standards ITC:Innovative Technology Council

ITC: Interagency Testing Committee

ITRC: Interstate Technology Regulatory

Coordination

ITRD: Innovative Remediation Treatment Demonstration

IUP: Intended Use Plan IUR: Inventory Update Rule

IWC: In-Stream Waste Concentration

IWS: Ionizing Wet Scrubber

JAPCA: Journal of Air Pollution Control Association

JCL: Job Control Language JEC: Joint Economic Committee

JECFA: Joint Expert Committee of Food Additives JEIOG: Joint Emissions Inventory Oversight Group

JLC: Justification for Limited Competition JMPR: Joint Meeting on Pesticide Residues

JNCP: Justification for Non-Competitive Procurement JOFOC: Justification for Other Than Full and Open Competition

JPA: Joint Permitting Agreement JSD: Jackson Structured Design JSP: Jackson Structured Programming

JTU: Jackson Turbidity Unit LAA: Lead Agency Attorney

LADD: Lifetime Average Daily Dose; Lowest

Acceptable Daily Dose

LAER: Lowest Achievable Emission Rate

LAI: Laboratory Audit Inspection

LAMP: Lake Acidification Mitigation Project LC: Lethal Concentration. Liquid Chromatography

LCA: Life Cycle Assessment LCD: Local Climatological Data LCL: Lower Control Limit LCM: Life Cycle Management

LCRS: Leachate Collection and Removal System

LD: Land Disposal, Light Duty

LD L0: The lowest dosage of a toxic substance that kills test organisms.

LDC: London Dumping Convention

LDCRS: Leachate Detection, Collection, and Removal System

LDD: Light-Duty Diesel

LDDT: Light-Duty Diesel Truck LDDV: Light-Duty Diesel Vehicle LDGT: Light-Duty Gasoline Truck LDIP: Laboratory Data Integrity Program LDR: Land Disposal Restrictions

LDRTF: Land Disposal Restrictions Task Force

LDS: Leak Detection System

LDT: Lowest Dose Tested. Light-Duty Truck

LDV: Light-Duty Vehicle

LEL: Lowest Effect Level. Lower Explosive Limit

LEP: Laboratory Evaluation Program

LEPC: Local Emergency Planning Committee LERC: Local Emergency Response Committee

LEV: Low Emissions Vehicle

LFG: Landfill Gas

LFL: Lower Flammability Limit

LGR: Local Governments Reimbursement Program

LHDDV: Light Heavy-Duty Diesel Vehicle

LI: Langelier Index

LIDAR: Light Detection and Ranging

LIMB: Limestone-Injection Multi-Stage Burner

LLRW: Low Level Radioactive Waste LMFBR: Liquid Metal Fast Breeder Reactor LMOP: Landfill Methane Outreach Program LNAPL: Light Non-Aqueous Phase Liquid LOAEL: Lowest-Observed-Adverse-Effect-Level

LOD: Limit of Detection

LQER: Lesser Quantity Emission Rates

LQG: Large Quantity Generator

LRTAP: Long Range Transboundary Air Pollution

LUIS: Label Use Information System

MAC: Mobile Air Conditioner

MAPSIM: Mesoscale Air Pollution Simulation

Model

MATC: Maximum Acceptable Toxic Concentration

MBAS: Methylene-Blue-Active Substances MCL: Maximum Contaminant Level MCLG: Maximum Contaminant Level Goal MCS: Multiple Chemical Sensitivity

MDL: Method Detection Limit MEC: Model Energy Code

MEI: Maximally (or most) Exposed Individual

MEP: Multiple Extraction Procedure

MHDDV: Medium Heavy-Duty Diesel Vehicle MOBILE5A: Mobile Source Emission Factor Model

MOE: Margin Of Exposure MOS: Margin of Safety

MP: Manufacturing-use Product; Melting Point

MPCA: Microbial Pest Control Agent MPI: Maximum Permitted Intake MPN: Maximum Possible Number MPWC: Multiprocess Wet Cleaning MRF: Materials Recovery Facility

MRID: Master Record Identification number Maximum-Residue MRL: Limit (Pesticide

Tolerance)

MSW: Municipal Solid Waste MTD: Maximum Tolerated Dose MUP: Manufacturing-Use Product

MUTA: Mutagenicity

MWC: Machine Wet Cleaning NAA: Nonattainment Area

North American NAAEC: Agreement on

**Environmental Cooperation** 

NAAQS: National Ambient Air Quality Standards NACA: National Agricultural Chemicals Association

NACEPT: National Advisory Council for **Environmental Policy and Technology** 

NADP/NTN: National Atmospheric Deposition

Program/National Trends Network NAMS: National Air Monitoring Stations

NAPAP: National Acid Precipitation Assessment Program

NAPL: Non-Aqueous Phase Liquid

NAPS: National Air Pollution Surveillance

NARA: Agrichemical National Retailers Association

NARSTO: North American Research Strategy for Tropospheric Ozone

NAS: National Academy of Sciences

National Association of State

Departments of Agriculture

NCAMP: National Coalition Against the Misuse of Pesticides

NCEPI: National Center for Environmental

**Publications and Information** NCWS: Non-Community Water System

NEDS: National Emissions Data System NEPI: National Environmental Policy Institute NEPPS: National Environmental Performance

Partnership System

NESHAP: National Emission Standard for Hazardous

Air Pollutants

NIEHS: National Institute for Environmental Health Sciences

NETA: National Environmental Training Association NFRAP: No Further Remedial Action Planned NICT: National Incident Coordination Team

NIOSH: National Institute of Occupational Safety and

Health

NIPDWR: National Interim Primary Drinking Water Regulations

NISAC: National Industrial Security Advisory Committee

NMHC: Nonmethane Hydrocarbons NMOC: Non-Methane Organic Component

NMVOC: Non-methane Volatile Organic Chemicals

NO: Nitric Oxide NOA: Notice of Arrival

NOAA: National Oceanographic and Atmospheric

Agency

NOAC: Nature of Action Code

NOAEL: No Observable Adverse Effect Level

NOEL: No Observable Effect Level NOIC: Notice of Intent to Cancel NOIS: Notice of Intent to Suspend

N2O: Nitrous Oxide NOx: Nitrogen Oxides

NORM: Naturally Occurring Radioactive Material

NPCA: National Pest Control Association>

NPDES: National Pollutant Discharge Elimination System

NPHAP: National Pesticide Hazard Assessment Program

NPIRS: National Pesticide Information Retrieval System

NPTN: National Pesticide Telecommunications Network

NRD: Natural Resource Damage

NRDC: Natural Resources Defense Council

National Secondary Drinking Water NSDWR: Regulations

NSEC: National System for Emergency Coordination NSEP: National System for Emergency Preparedness

NSPS: New Source Performance Standards

NSR: New Source Review NTI: National Toxics Inventory

NTIS: National Technical Information Service

NTNCWS: Non-Transient Non-Community Water System

NTP: National Toxicology Program NTU: Nephlometric Turbidity Unit

O3: Ozone

OCD: Offshore and Coastal Dispersion

ODP: Ozone-Depleting Potential **ODS: Ozone-Depleting Substances** 

OECD: Organization for Economic Cooperation and

Development OF: Optional Form

OLTS: On Line Tracking System O&M: Operations and Maintenance ORM: Other Regulated Material ORP: Oxidation-Reduction Potential

OTAG: Ozone Transport Assessment Group

OTC: Ozone Transport Commission OTR: Ozone Transport Region P2: Pollution Prevention

PAG: Pesticide Assignment Guidelines PAH: Polynuclear Aromatic Hydrocarbons

PAI: Performance Audit Inspection (CWA); Pure

Active Ingredient compound PAM: Pesticide Analytical Manual

PAMS: Photochemical Assessment Monitoring

Stations

PAT: Permit Assistance Team (RCRA)

PATS: Pesticide Action Tracking System;

Pesticides Analytical Transport Solution

Pb: Lead

PBA: Preliminary Benefit Analysis (BEAD) PCA: Principle Component Analysis

PCB: Polychlorinated Biphenyl

PCE: Perchloroethylene

PCM: Phase Contrast Microscopy

PCN: Policy Criteria Notice PCO: Pest Control Operator

PCSD: President's Council on Sustainable

Development

PDCI: Product Data Call-In PFC: Perfluorated Carbon

PFCRA: Program Fraud Civil Remedies Act

PHC: Principal Hazardous Constituent

PHI: Pre-Harvest Interval

PHSA: Public Health Service Act

PI: Preliminary Injunction. Program Information PIC: Products of Incomplete Combustion PIGS: Pesticides in Groundwater Strategy

PIMS: Pesticide Incident Monitoring System PIN: Pesticide Information Network

PIN: Procurement Information Notice
PIP: Public Involvement Program

PIPQUIC: Program Integration Project Queries

Used in Interactive Command

PIRG: Public Interest Research Group

PIRT: Pretreatment Implementation Review Task Force

PIT: Permit Improvement Team

PITS: Project Information Tracking System

PLIRRA: Pollution Liability Insurance and Risk

Retention Act

PLM: Polarized Light Microscopy PLUVUE: Plume Visibility Model

PM: Particulate Matter

PMAS: Photochemical Assessment Monitoring Stations

PM2.5: Particulate Matter Smaller than 2.5 Micrometers in Diameter

PM10: Particulate Matter (nominally 10m and less)

PM15: Particulate Matter (nominally 15m and less)
PMEL: Pacific Marine Environmental Laboratory

PMN: Premanufacture Notification

PMNF: Premanufacture Notification Form

PMR: Pollutant Mass Rate

PMR: Proportionate Mortality Ratio

PMRS: Performance Management and Recognition

System

PMS: Program Management System PNA: Polynuclear Aromatic Hydrocarbons

PO: Project Officer
POC: Point Of Compliance
POE: Point Of Exposure

POGO: Privately-Owned/ Government-Operated POHC: Principal Organic Hazardous Constituent

POI: Point Of Interception POLREP: Pollution Report

POM: Particulate Organic Matter. Polycyclic Organic

Matter

POP: Persistent Organic Pollutant POR: Program of Requirements

POTW: Publicly Owned Treatment Works

POV: Privately Owned Vehicle

PP: Program Planning

PPA: Planned Program Accomplishment

PPB: Parts Per Billion

PPE: Personal Protective Equipment
PPG: Performance Partnership Grant
PPIC: Posticido Programs Information C

PPIC: Pesticide Programs Information Center

PPIS: Pesticide Product Information System; Pollution

Prevention Incentives for States

PPMAP: Power Planning Modeling Application

Procedure

PPM/PPB: Parts per million/ parts per billion

PPSP: Power Plant Siting Program

PPT: Parts Per Trillion
PPTH: Parts Per Thousand

PQUA: Preliminary Quantitative Usage Analysis PR: Pesticide Regulation Notice; Preliminary Review PRA: Paperwork Reduction Act; Planned Regulatory

Action

PRATS: Pesticides Regulatory Action Tracking System

PRC: Planning Research Corporation

PRI: Periodic Reinvestigation

PRM: Prevention Reference Manuals PRN: Pesticide Registration Notice PRP: Potentially Responsible Party PRZM: Pesticide Root Zone Model

PS: Point Source

PSAM: Point Source Ambient Monitoring

PSC: Program Site Coordinator

PSD: Prevention of Significant Deterioration

PSES: Pretreatment Standards for Existing Sources PSI: Pollutant Standards Index; Pounds Per Square

Inch; Pressure Per Square Inch

PSIG: Pressure Per Square Inch Gauge

PSM: Point Source Monitoring

PSNS: Pretreatment Standards for New Sources

PSU: Primary Sampling Unit

PTDIS: Single Stack Meteorological Model in EPA UNAMAP Series

PTE: Potential to Emit

PTFE: Polytetrafluoroethylene (Teflon)

PTMAX: Single Stack Meteorological Model in EPA

UNAMAP series

PTPLU: Point Source Gaussian Diffusion Model

PUC: Public Utility Commission

PV: Project Verification PVC: Polyvinyl Chloride PWB: Printed Wiring Board

PWS: Public Water Supply/ System PWSS: Public Water Supply System **QAC: Quality Assurance Coordinator** QA/QC: Quality Assistance/ Quality Control QAMIS: Quality Assurance Management and

Information System

QAO: Quality Assurance Officer

QAPP: Quality Assurance Program (or Project)

Plan

QAT: Quality Action Team

QBTU: Quadrillion British Thermal Units

QC: Quality Control

QCA: Quiet Communities Act QCI: Quality Control Index QCP: Quiet Community Program

QL: Quantification Limit

QNCR: Quarterly Noncompliance Report QUA: Qualitative Use Assessment

QUIPE: Quarterly Update for Inspector in Pesticide Enforcement

Alternative; RA: Reasonable Regulatory Alternatives; Regulatory Analysis; Remedial Action; Resource Allocation; Risk Analysis; Risk Assessment

RAATS: RCRA Administrate Action Tracking System

RAC: Radiation Advisory Committee. Raw Agricultural Commodity; Regional Asbestos Coordinator. Response Action Coordinator RACM: Reasonably Available Control Measures

RACT: Reasonably Available Control Technology RAD: Radiation Adsorbed Dose (unit of

measurement of radiation absorbed by humans) RADM: Random Walk Advection and Dispersion

Model; Regional Acid Deposition Model RAM: Urban Air Quality Model for Point and Area

Source in EPA UNAMAP Series

RAMP: Rural Abandoned Mine Program RAMS: Regional Air Monitoring System

RAP: Radon Action Program; Registration Assessment Panel; Remedial Accomplishment

Plan; Response Action Plan RAPS: Regional Air Pollution Study

RARG: Regulatory Analysis Review Group

RAS: Routine Analytical Service **RAT: Relative Accuracy Test** 

RB: Request for Bid

RBAC: Re-use Business Assistance Center

RBC: Red Blood Cell RC: Responsibility Center

**RCC:** Radiation Coordinating Council

RCDO: Regional Case Development Officer

RCO: Regional Compliance Officer RCP: Research Centers Program

RCRA: Resource Conservation and Recovery Act RCRIS: Resource Conservation and Recovery

Information System

RD/RA: Remedial Design/ Remedial Action

R&D: Research and Development

RD&D: Research, Development and Demonstration

RDF: Refuse-Derived Fuel RDNA: Recombinant DNA RDU: Regional Decision Units RDV: Reference Dose Values

RE: Reasonable Efforts; Reportable Event REAP: Regional Enforcement Activities Plan

REE: Rare Earth Elements

REEP: Review of Environmental Effects of Pollutants RECLAIM: Regional Clean Air Initiatives Marker RED: Reregistration Eligibility Decision Document REDA: Recycling Economic Development Advocate ReFIT: Reinvention for Innovative Technologies

REI: Restricted Entry Interval REM: (Roentgen Equivalent Man)

REM/FIT: Remedial/Field Investigation Team REMS: RCRA Enforcement Management System

REP: Reasonable Efforts Program

REPS: Regional Emissions Projection System

RESOLVE: Center for Environmental Conflict

Resolution

RF: Response Factor

RFA: Regulatory Flexibility Act

RFB: Request for Bid

RfC: Reference Concentration RFD: Reference Dose Values RFI: Remedial Field Investigation

RFP: Reasonable Further Programs. Request for

Proposal

RHRS: Revised Hazard Ranking System

RI: Reconnaissance Inspection RI: Remedial Investigation

RIA: Regulatory Impact Analysis; Regulatory Impact Assessment

RIC: Radon Information Center

RICC: Retirement Information and Counseling Center RICO: Racketeer Influenced and Corrupt Organizations Act

RI/FS: Remedial Information/ Feasibility Study RIM: Regulatory Interpretation Memorandum

RIN: Regulatory Identifier Number RIP: RCRA Implementation Plan

RISC: Regulatory Information Service Center

RJE: Remote Job Entry

RLL: Rapid and Large Leakage (Rate)

RMCL: Recommended Maximum Contaminant Level (this phrase being discontinued in favor of MCLG) RMDHS: Regional Model Data Handling System RMIS: Resources Management Information System

RNA: Ribonucleic Acid

ROADCHEM: Roadway Version that Includes

Chemical Reactions of Bl. NO2, and O3

ROADWAY: A Model to Predict Pollutant

Concentrations Near a Roadway ROC: Record Of Communication RODS: Records Of Decision System ROG: Reactive Organic Gases

ROLLBACK: A Proportional Reduction Model

ROM: Regional Oxidant Model

ROMCOE: Rocky Mountain Center on Environment ROP: Rate of Progress; Regional Oversight Policy

ROPA: Record Of Procurement Action

ROSA: Regional Ozone Study Area

RP: Radon Progeny Integrated Sampling. Respirable Particulates. Responsible Party

RPAR: Rebuttable Presumption Against Registration

RPM: Reactive Plume Model. Remedial Project

Manager **RQ**: Reportable Quantities

RRC: Regional Response Center RRT: Regional Response Team; Requisite

Remedial Technology **RS: Registration Standard** 

RSCC: Regional Sample Control Center

RSD: Risk-Specific Dose RSE: Removal Site Evaluation

RTCM: Reasonable Transportation Control

Measure

RTDF: Remediation Technologies Development Forum

RTDM: Rough Terrain Diffusion Model

RTECS: Registry of Toxic Effects of Chemical Substances

RTM: Regional Transport Model RTP: Research Triangle Park RUP: Restricted Use Pesticide **RVP: Reid Vapor Pressure** 

**RWC: Residential Wood Combustion** 

S&A: Sampling and Analysis. Surveillance and **Analysis** 

SAB: Science Advisory Board

SAC: Suspended and Cancelled Pesticides SAEWG: Standing Air Emissions Work Group

SAIC: Special-Agents-In-Charge

SAIP: Systems Acquisition and Implementation Program

SAMI: Southern Appalachian Mountains Initiative SAMWG: Standing Air Monitoring Work Group

SANE: Sulfur and Nitrogen Emissions

SANSS: Structure and Nomenclature Search System

SAP: Scientific Advisory Panel

SAR: Start Action Request. Structural Activity Relationship (of a qualitative assessment)

SARA: Superfund Amendments Reauthorization Act of 1986

SAROAD: Storage and Retrieval Of Aerometric Data

SAS: Special Analytical Service. Statistical Analysis System

SASS: Source Assessment Sampling System

SAV: Submerged Aquatic Vegetation

SBC: Single Breath Cannister

SC: Sierra Club

SCAP: Superfund Consolidated Accomplishments

SCBA: Self-Contained Breathing Apparatus

SCC: Source Classification Code

SCD/SWDC: Soil or Soil and Water Conservation District

SCFM: Standard Cubic Feet Per Minute SCLDF: Sierra Club Legal Defense Fund

SCR: Selective Catalytic Reduction

SCRAM: State Consolidated RCRA Authorization

SCRC: Superfund Community Relations Coordinator

SCS: Supplementary Control Strategy/System SCSA: Soil Conservation Society of America SCSP: Storm and Combined Sewer Program

SCW: Supercritical Water Oxidation SDC: Systems Decision Plan SDWA: Safe Drinking Water Act

SDWIS: Safe Drinking Water Information System

SBS: Sick Building Syndrome SEA: State Enforcement Agreement

SEA: State/EPA Agreement

SEAM: Surface, Environment, and Mining

SEAS: Strategic Environmental Assessment System

SEDS: State Energy Data System

SEGIP: State Environmental Goals and Improvement

Project

SEIA: Socioeconomic Impact Analysis SEM: Standard Error of the Means SEP: Standard Evaluation Procedures SEP: Supplementary Environmental Project

SEPWC: Senate Environment and Public Works

Committee

SERC: State Emergency Planning Commission

SES: Secondary Emissions Standard

SETAC: Society for Environmental Toxicology and

Chemistry

SETS: Site Enforcement Tracking System

SF: Standard Form. Superfund SFA: Spectral Flame Analyzers SFDS: Sanitary Facility Data System

SFFAS: Superfund Financial Assessment System SFIREG: State FIFRA Issues Research and

**Evaluation Group** 

SFS: State Funding Study

SHORTZ: Short Term Terrain Model SHWL: Seasonal High Water Level

SI: International System of Units. Site Inspection.

Surveillance Index. Spark Ignition SIC: Standard Industrial Classification

SICEA: Steel Industry Compliance Extension Act

SIMS: Secondary Ion-Mass Spectrometry

SIP: State Implementation Plan

SITE: Superfund Innovative Technology Evaluation

SLAMS: State/Local Air Monitoring Station

SLN: Special Local Need

SLSM: Simple Line Source Model SMART: Simple Maintenance of ARTS

SMCL: Secondary Maximum Contaminant Level SMCRA: Surface Mining Control and Reclamation Act

SME: Subject Matter Expert SMO: Sample Management Office

SMOA: Superfund Memorandum of Agreement

SMP: State Management Plan SMR: Standardized Mortality Ratio

SMSA: Standard Metropolitan Statistical Area

SNA: System Network Architecture

SNAAQS: Secondary National Ambient Air Quality Standards

SNAP: Significant New Alternatives

Project; Significant Noncompliance Action Program

SNARL: Suggested No Adverse Response Level

SNC: Significant Noncompliers SNUR: Significant New Use Rule

SO: Sulfur Dioxide

SOC: Synthetic Organic Chemicals

SOCMI: Synthetic Organic Chemicals

Manufacturing Industry SOFC: Solid Oxide Fuel Cell SOTDAT: Source Test Data SOW: Scope Of Work

SPAR: Status of Permit Application Report

SPCC: Spill Prevention, Containment, and

Countermeasure

SPE: Secondary Particulate Emissions SPF: Structured Programming Facility SPI: Strategic Planning Initiative

SPLMD: Soil-pore Liquid Monitoring Device SPMS: Strategic Planning and Management

System; Special Purpose Monitoring Stations

SPOC: Single Point Of Contact SPS: State Permit System

SPSS: Statistical Package for the Social Sciences SPUR: Software Package for Unique Reports SQBE: Small Quantity Burner Exemption

SQG: Small Quantity Generator

SR: Special Review

SRAP: Superfund Remedial Accomplishment Plan

SRC: Solvent-Refined Coal SRF: State Revolving Fund SRM: Standard Reference Method SRP: Special Review Procedure

SRR: Second Round Review. Submission Review

Record

SRTS: Service Request Tracking System

SS: Settleable Solids. Superfund Surcharge. Suspended Solids

SSA: Sole Source Aquifer

SSAC: Soil Site Assimilated Capacity SSC: State Superfund Contracts SSD: Standards Support Document

SSEIS: Standard Support and Environmental Impact Statement;. Stationary Source Emissions and Inventory System.

SSI: Size Selective Inlet

SSMS: Spark Source Mass Spectrometry

SSO: Sanitary Sewer Overflow; Source Selection Official

SSRP: Source Reduction Review Project SSTS: Section Seven Tracking System SSURO: Stop Sale, Use and Removal Order STALAPCO: State and Local Air-Pollution Control

STAPPA: State and Territorial Air Pollution

STAR: Stability Wind Rose. State Acid Rain Projects

STARS: Strategic Targeted Activities for Results System

STEL: Short Term Exposure Limit

STEM: Scanning Transmission-Electron Microscope

STN: Scientific and Technical Information Network

STORET: Storage and Retrieval of Water-Related

Data

STP: Sewage Treatment Plant. Standard

Temperature and Pressure

STTF: Small Town Task Force (EPA) SUP: Standard Unit of Processing

SURE: Sulfate Regional Experiment Program

SV: Sampling Visit; Significant Violator

SW: Slow Wave

SWAP: Source Water Assessment Program SWARF: Waste from Metal Grinding Process

SWC: Settlement With Conditions SWDA: Solid Waste Disposal Act

SWIE: Southern Waste Information Exchange SWMU: Solid Waste Management Unit SWPA: Source Water Protection Area

SWQPPP: Source Water Quality Protection

Partnership Petitions

SWTR: Surface Water Treatment Rule

SYSOP: Systems Operator

TAD: Technical Assistance Document TAG: Technical Assistance Grant

TALMS: Tunable Atomic Line Molecular Spectroscopy

TAMS: Toxic Air Monitoring System

TAMTAC: Toxic Air Monitoring System Advisory

Committee

TAP: Technical Assistance Program TAPDS: Toxic Air Pollutant Data System TAS: Tolerance Assessment System

TBT: Tributyltin

TC: Target Concentration. Technical Center. Toxicity

Characteristics. Toxic Concentration:

TCDD: Dioxin (Tetrachlorodibenzo-p-dioxin)

TCDF: Tetrachlorodi-benzofurans

TCE: Trichloroethylene TCF: Total Chlorine Free

TCLP: Total Concentrate Leachate Procedure.

Toxicity Characteristic Leachate Procedure TCM: Transportation Control Measure

TCP: Transportation Control Plan; Trichloropropane;

TCRI: Toxic Chemical Release Inventory

TD: Toxic Dose

TDS: Total Dissolved Solids

TEAM: Total Exposure Assessment Model TEC: Technical Evaluation Committee

TED: Turtle Excluder Devices TEG: Tetraethylene Glycol

TEGD: Technical Enforcement Guidance Document

TEL: Tetraethyl Lead TEM: Texas Episodic Model

TEP: Typical End-use Product. Technical Evaluation

TERA: TSCA Environmental Release Application

TES: Technical Enforcement Support

TEXIN: Texas Intersection Air Quality Model

TGO: Total Gross Output

TGAI: Technical Grade of the Active Ingredient

TGP: Technical Grade Product THC: Total Hydrocarbons THM: Trihalomethane TI: Temporary Intermittent

TI: Therapeutic Index

TIBL: Thermal Internal Boundary Layer

TIC: Technical Information Coordinator.

Tentatively Identified Compounds
TIM: Technical Information Manager
TIP: Technical Information Package
TIP: Transportation Improvement Program

TIS: Tolerance Index System TISE: Take It Somewhere Else

TITC: Toxic Substance Control Act Interagency

Testing Committee TLV: Threshold Limit Value

TLV-C: TLV-Ceiling

TLV-STEL: TLV-Short Term Exposure Limit TLV-TWA: TLV-Time Weighted Average

TMDL: Total Maximum Daily Limit; Total Maximum

Daily Load

TMRC: Theoretical Maximum Residue

Contribution

TNCWS: Transient Non-Community Water

System

TNT: Trinitrotoluene TO: Task Order

TOA: Trace Organic Analysis

TOC: Total Organic Carbon/ Compound

TOX: Tetradichloroxylene

TP: Technical Product; Total Particulates TPC: Testing Priorities Committee TPI: Technical Proposal Instructions TPQ: Threshold Planning Quantity

TPSIS: Transportation Planning Support

Information System

TPTH: Triphenyltinhydroxide

TPY: Tons Per Year

TQM: Total Quality Management T-R: Transformer-Rectifier

TRC: Technical Review Committee TRD: Technical Review Document TRI: Toxic Release Inventory

TRIP: Toxic Release Inventory Program

TRIS: Toxic Chemical Release Inventory System

TRLN: Triangle Research Library Network TRO: Temporary Restraining Order TSA: Technical Systems Audit TSCA: Toxic Substances Control Act

TSCATS: TSCA Test Submissions Database TSCC: Toxic Substances Coordinating Committee

TSD: Technical Support Document

TSDF: Treatment, Storage, and Disposal Facility

TSDG: Toxic Substances Dialogue Group

TSI: Thermal System Insulation

TSM: Transportation System Management

TSO: Time Sharing Option

TSP: Total Suspended Particulates

TSS: Total Suspended (non-filterable) Solids TTFA: Target Transformation Factor Analysis

TTHM: Total Trihalomethane

TTN: Technology Transfer Network

TTO: Total Toxic Organics TTY: Teletypewriter

TVA: Tennessee Valley Authority

TVOC: Total Volatile Organic Compounds

TWA: Time Weighted Average

TWS: Transient Water System

TZ: Treatment Zone

UAC: User Advisory Committee UAM: Urban Airshed Model

UAO: Unilateral Administrative Order

UAPSP: Utility Acid Precipitation Study Program

UAQI: Uniform Air Quality Index UARG: Utility Air Regulatory Group

UCC: Ultra Clean Coal

UCCI: Urea-Formaldehyde Foam Insulation

UCL: Upper Control Limit

UDMH: Unsymmetrical Dimethyl Hydrazine

UEL: Upper Explosive Limit
UF: Uncertainty Factor
UFL: Upper Flammability Limit
ug/m3: Micrograms Per Cubic Meter
UIC: Underground Injection Control
ULEV: Ultra Low Emission Vehicles

UMTRCA: Uranium Mill Tailings Radiation Control Act UNAMAP: Users' Network for Applied Modeling of Air

Pollution

UNECE: United Nations Economic Commission for

Europe

UNEP: United Nations Environment Program

USC: Unified Soil Classification

USDA: United States Department of Agriculture USDW: Underground Sources of Drinking Water

USFS: United States Forest Service UST: Underground Storage Tank UTM: Universal Transverse Mercator UTP: Urban Transportation Planning

**UV**: Ultraviolet

UVA, UVB, UVC: Ultraviolet Radiation Bands

UZM: Unsaturated Zone Monitoring

VALLEY: Meteorological Model to Calculate

Concentrations on Elevated Terrain VCM: Vinyl Chloride Monomer VCP: Voluntary Cleanup Program

VE: Visual Emissions

VEO: Visible Emission Observation

VHS: Vertical and Horizontal Spread Model

VHT: Vehicle-Hours of Travel

VISTTA: Visibility Impairment from Sulfur Transformation and Transport in the Atmosphere

VKT: Vehicle Kilometers Traveled VMT: Vehicle Miles Traveled VOC: Volatile Organic Compounds VOS: Vehicle Operating Survey

VOST: Volatile Organic Sampling Train

VP: Vapor Pressure VSD: Virtually Safe Dose VSI: Visual Site Inspection VSS: Volatile Suspended Solids

WA: Work Assignment

WADTF: Western Atmospheric Deposition Task Force

WAP: Waste Analysis Plan

WAVE: Water Alliances for Environmental Efficiency

WB: Wet Bulb

WCED: World Commission on Environment and

Development

WDROP: Distribution Register of Organic Pollutants

in Water

WENDB: Water Enforcement National Data Base WERL: Water Engineering Research Laboratory

WET: Whole Effluent Toxicity test WHO: World Health Organization WHP: Wellhead Protection Program WHPA: Wellhead Protection Area

WHWT: Water and Hazardous Waste Team WICEM: World Industry Conference on

**Environmental Management** 

WL: Warning Letter; Working Level (radon

measurement)

WLA/TMDL: Wasteload Allocation/Total Maximum

Daily Load

WLM: Working Level Months

WMO: World Meteorological Organization

WP: Wettable Powder

WPCF: Water Pollution Control Federation

WQS: Water Quality Standard



WRC: Water Resources Council

WRDA: Water Resources Development Act

WRI: World Resources Institute

WS: Work Status

WSF: Water Soluble Fraction WSRA: Wild and Scenic Rivers Act

WSTB: Water Sciences and Technology Board WSTP: Wastewater Sewage Treatment Plant

WWEMA: Waste and Wastewater Equipment

Manufacturers Association WWF: World Wildlife Fund

WWTP: Wastewater Treatment Plant WWTU: Wastewater Treatment Unit

ZEV: Zero Emissions Vehicle ZHE: Zero Headspace Extractor ZOI: Zone Of Incorporation ZRL: Zero Risk Level





# **RCRA OVERVIEW**

The Resource Conservation and Recovery Act (**RCRA**), an amendment to the Solid Waste Disposal Act, was enacted in 1976 to address the huge volumes of municipal and industrial solid waste generated nationwide.

Once, the amount of waste produced in the United States was small and its impact on the environment was viewed as relatively minor. Times have changed. With the industrial revolution in the late 1800s, the country began to experience unparalleled growth. New products were developed, and the consumer was offered an ever-expanding array of material goods.

### **SECTION I**

# INTRODUCTION TO THE RESOURCE CONSERVATION AND RECOVERY ACT

This growth continued through the early 20<sup>th</sup> Century and accelerated after World War II when the nation's industrial base, strengthened by war, turned its energy toward domestic production. The results of growth, however, were not all positive.

While the country produced more goods and prospered economically, it also generated more waste, both hazardous and nonhazardous. For example, at the end of World War II, U.S. industry was generating roughly 500,000 metric tons of hazardous waste per year.

This amount continued to increase over the next 50 years. A national survey conducted by the EPA in 1996 estimated that 279 million metric tons of hazardous waste was generated nationwide in 1995, more than a 500-fold increase.

This phenomenal growth in waste production was not mirrored by advancements in the field of waste management. Much of the waste produced entered the environment, where it often posed a serious threat to ecological systems and public health.

In the mid-1970s, it became clear to Congress and the American people that action had to be taken to ensure that wastes were managed properly. This realization began the process that resulted in the passage of the RCRA.

# The goals set by the RCRA are:

- To protect human health and the environment from the hazards posed by waste disposal
- To conserve energy and natural resources through waste recycling and recovery
- To reduce or eliminate, as expeditiously as possible, the amount of waste generated, including hazardous waste
- To ensure that wastes are managed in a manner that is protective of human health and the environment.

To achieve these goals, the RCRA established three distinct yet interrelated programs (see Figure I-1).

RCRA Subtitle D, the solid waste program, encourages states to develop comprehensive plans to manage nonhazardous industrial solid waste and municipal solid waste, sets criteria for municipal solid waste landfills (MSWLFs) and other solid waste disposal facilities, and prohibits the open dumping of solid waste.

RCRA Subtitle C, the hazardous waste program, establishes a system for controlling hazardous waste from the time it is generated until its ultimate disposal — in effect, from cradle to grave.

RCRA Subtitle I, the underground storage tank (**UST**) program, regulates underground tanks storing hazardous substances and petroleum products.

Although the RCRA creates the framework for the proper management of hazardous and nonhazardous solid waste, it does not address the problems of hazardous waste found at inactive or abandoned sites or those resulting from spills that require emergency response.

These problems are addressed by a different act, the Comprehensive Environmental Response, Compensation, and Liability Act (**CERCLA**), commonly called Superfund, which was enacted in 1980.

This section provides an overview of the RCRA, including the Act, regulations, guidance, and policy. In addition, this section discusses the three major programs that comprise the RCRA and the interrelationships between them.



Finally, this section details where the RCRA is today, introduces who is involved in the RCRA, and outlines the remainder of this Course.

# **OUTLINE OF THE COURSE**

The remainder of this manual details the three RCRA programs briefly discussed in the introduction.

The manual also describes two other components of the RCRA: the federal procurement and medical waste tracking programs.

In addition, the manual discusses the interrelationships between the RCRA's Subtitle C program and other environmental statutes, as well as RCRA's public participation provisions. To supplement this technical description of the RCRA regulatory program, the manual also contains appendices that present important RCRA forms and paperwork requirements, a glossary (for the reader 's convenience, the terms that appear in this glossary have been bolded throughout the text),a list of acronyms and abbreviations, an OSW organization chart, useful environmental contacts, and a keyword index.

# RCRA: What it is...

Although RCRA is the acronym for the Resource Conservation and Recovery Act, it is often used interchangeably to refer to the law, the regulations, and EPA policy and guidance. To avoid confusion in this manual, the term "*the Act*" refers to the public law and statutory requirements passed by Congress.

The term "*regulations*" is used interchangeably with standards or regulatory requirements, and means the rules developed by the EPA to implement the statute.

#### The Act

The Act provides, in broad terms, general guidelines for the waste management program envisioned by Congress (e.g., the EPA is directed to develop and promulgate criteria for identifying hazardous waste).

The Act also provides the EPA Administrator (or his or her representative) with the necessary authority to develop these broad standards into specific requirements for the regulated community.

What we commonly know as the RCRA, or the Act, is actually a combination of the first federal solid waste statutes and all subsequent amendments (see Figure I-2). In 1965, Congress enacted the Solid Waste Disposal Act, the first statute that specifically focused on improving solid waste disposal methods.

The Solid Waste Disposal Act established economic *Figure I-1: RCRA's Three Interrelated Programs* 

SUBTITLE D
Solid Waste Program
SUBTITLE C
Hazardous Waste Program
SUBTITLE I
Underground Storage Tank Program



### The Act

The law that describes the kind of waste management program that Congress wants to establish. The Act also provides the Administrator of the EPA (or his or her designee) with the authority to implement the program, including implementing incentives for states to develop planning, training, research, and demonstration projects for the management of solid waste. The Act was amended in 1976 by the RCRA, which substantially remodeled the nation's solid waste management system and laid out the basic framework of the current hazardous waste management program.

The Act, which has been amended several times since 1976, continues to evolve as Congress alters it to reflect changing waste management needs. The Act was amended significantly on November 8,1984, by the Hazardous and Solid Waste Amendments (**HSWA**), which expanded the scope and requirements of the RCRA.

The HSWA was created largely in response to citizen concerns that existing methods of hazardous waste disposal, particularly land disposal, were not safe. Because of their significance and differences in their implementation, the HSWA provisions are emphasized throughout this manual.

Congress also revised the RCRA in 1992 by passing the Federal Facility Compliance Act, which strengthened the authority to enforce the RCRA at federal facilities. In addition, the Land Disposal Program Flexibility Act of 1996 amended the RCRA to provide regulatory flexibility for the land disposal of certain wastes.

Today, the Act consists of 10 subtitles (see Figure I-3). Subtitles A, B, E, F, G, H, and J outline general provisions; authorities of the Administrator; duties of the Secretary of Commerce; federal responsibilities; miscellaneous provisions; research, development, demonstration, and information requirements; and medical waste tracking. Other subtitles lay out the framework for the three major programs that comprise RCRA Subtitle C (the hazardous waste management program), Subtitle D (the solid waste program), and Subtitle I (the UST program).

The text of the Act can be found at www.epa.gov/epahome/laws.htm.

# Regulations

The Act includes a Congressional mandate directing the EPA to develop a comprehensive set of regulations.

**Regulations**, or **rulemakings**, are issued by an agency, such as the EPA, that translates the general mandate of a statute into a set of requirements for the Agency and the regulated community.

Regulations are developed by the EPA in an open and public manner according to an established process. When a regulation is formally proposed, it is published in an official government document called the *Federal Register* to notify the public of the EPA's intent to create new regulations or modify existing ones.

The EPA provides the public, which includes the potentially regulated community, with an opportunity to submit comments.

# Figure I-2:The Evolution of Significant RCRA Legislation SOLID WASTE DISPOSAL ACT OF 1965

### **RESOURCE CONSERVATION AND RECOVERY ACT OF 1976**

### **HAZARDOUS AND SOLID WASTE AMENDMENTS OF 1984**

#### FEDERAL FACILITIES COMPLIANCE ACT OF 1992

# LAND DISPOSAL PROGRAM FLEXIBILITY ACT OF 1996

# Figure I-3:Outline of the Act Subtitle Provisions

A General Provisions

B Office of Solid Waste;

Authorities of the Administrator and Interagency Coordinating Committee

Hazardous Waste Management

D State or Regional Solid Waste Plans

E Duties of the Secretary of Commerce in Resource and Recovery

F Federal Responsibilities

G Miscellaneous Provisions

H Research, Development, Demonstration, and Information

I Regulation of Underground Storage Tanks

J Standards for the Tracking and Management of Medical Waste proposed rule based on both an internal review process and public comments.

The final regulation is published, or promulgated, in the *Federal Register*. Included with the regulation is discussion of the Agency's rationale for the regulatory approach, known as preamble language. Final regulations are compiled annually and incorporated in the Code of Federal Regulations (**CFR**) according to a highly structured format based on the topic of the regulation.

This latter process is called **codification**, and each CFR title corresponds to a different regulatory authority. For example, the EPA's regulations are in Title 40 of the CFR. The codified RCRA regulations can be found in Title 40 of the CFR, Parts 240-282. These regulations are often cited as 40 CFR, with the part listed afterward (e.g., 40 CFR Part 264), or the part and section (e.g., 40 CFR §264.10).



Although this relationship between an Act and the regulations is the norm, the relationship between the HSWA and its regulations differs slightly. Congress, through the HSWA, not only provided the EPA with a general mandate to promulgate regulations, but also placed explicit instructions in the Statute to develop certain regulations. Many of these requirements are so specific that the EPA incorporated them directly into the regulations.

# **Hammer Provisions**

The HSWA is all the more significant because of the ambitious schedules that Congress established for implementation of the Act's provisions. Another unique aspect of the HSWA is that it established **hammer provisions**, or statutory requirements that would go into effect automatically (with the force of regulations) if the EPA failed to issue regulations by certain dates.

The interpretation of statutory language does not end with the codification of regulations. The EPA further clarifies the requirements of the Act and its regulations through guidance documents and policy.



The RCRA regulations can be found at hww.epa.gov/docs/epacfr40/chapt-l.info/subch-l.htm.

# **Guidance and Policy**

Guidance documents are issued by the EPA primarily to provide direction for implementing and complying with regulations. They are essentially "how to" documents. For example, the regulations in 40 CFR Part 270 detail what is required in a permit application for a hazardous waste management facility, while the guidance for this Part suggests how to evaluate a permit application to ensure that all information has been included.

Guidance documents also elaborate on the Agency's interpretation of the requirements of the Act.

Policy statements, on the other hand, specify operating procedures that should generally be followed. They are mechanisms used by the EPA program offices to outline the manner in which the RCRA program is implemented. For example, the EPA's Office of Solid Waste (**OSW**) may issue a policy outlining what actions should generally be taken to achieve the RCRA corrective action cleanup goals. In many cases, policy statements are addressed to the staff working on implementation, but they may also be addressed to the regulated community.

# **REGULATIONS**

Legal mechanisms that establish standards or impose requirements as mandated by the Act. RCRA regulations are promulgated by the EPA, published in the *Federal Register*, and codified in the Code of Federal Regulations.

#### GUIDANCE = How To

Documents developed and issued by the EPA to provide instructions on how to implement the requirements of either the Act or regulations.

# POLICY = Should Do

Statements developed by the EPA, outlining a position on a topic or giving instructions on how a procedure should be conducted.

### **Protection of Environment 40**

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# **RCRA: HOW IT WORKS**

The three programs established under the RCRA — solid waste, hazardous waste, and USTs — are described in detail in the following chapters. To provide an overall perspective of how thee RCRA works, each of these programs and their interrelationships are briefly summarized here. In this manual, the Subtitle D (solid waste) program is discussed before the Subtitle C (hazardous waste) program. Although this is alphabetically out of order, the structure is designed for better understanding by the reader.

### Subtitle D — Solid Waste

RCRA Subtitle D focuses on state and local governments as the primary planning, regulating, and implementing entities for the management of nonhazardous solid waste, such as household garbage and nonhazardous industrial solid waste.

The EPA provides these state and local agencies with information, guidance, policy and regulations through workshops and publications to help states and the regulated community make better decisions in dealing with waste issues, to reap the environmental and economic

benefits of source reduction and recycling of solid wastes, and to require upgrading or closure of all environmentally unsound disposal units.

In order to promote the use of safer units for solid waste disposal, the EPA developed federal criteria for the proper design and operation of MSWLFs and other solid waste disposal facilities. Many states have adopted these criteria into their state solid waste programs.

### Subtitle C — Hazardous Waste

RCRA Subtitle C establishes a federal program to manage hazardous wastes from **cradle to grave** .

The objective of the Subtitle C program is to ensure that hazardous waste is handled in a manner that protects human health and the environment. To this end, there are Subtitle C regulations for the generation, transportation, and treatment, storage, or disposal of hazardous wastes.

In practical terms, this means regulating a large number of hazardous waste handlers. As of 1999, the EPA had on record 1,575 treatment, storage, and disposal facilities (**TSDFs**); 17,000 transporters; and about 20,000 large quantity generators (**LQGs**).

The Subtitle C program has resulted in perhaps the most comprehensive regulations the EPA has ever developed. The regulations first identify the criteria to determine which solid wastes are hazardous, and then establish various requirements for the three categories of hazardous waste handlers: generators, transporters, and TSDFs.

In addition, the Subtitle C regulations set technical standards for the design and safe operation of TSDFs. These standards are designed to minimize the release of hazardous waste into the environment. Furthermore, the regulations for TSDFs serve as the basis for developing and issuing the permits required by the Act for each facility. Permits are essential to making the Subtitle C regulatory program work, since it is through the permitting process that the EPA or a state applies the technical standards to TSDFs.

One of the primary differences between Subtitle C and Subtitle D is the type of waste each regulates.

Subtitle C regulates only hazardous waste, a subset of solid waste, whereas Subtitle D primarily manages nonhazardous solid waste.

### Subtitle I — Underground Storage Tanks

RCRA Subtitle I regulates underground storage tanks (**USTs**) that contain petroleum or hazardous substances (as defined under **CERCLA**). A major objective of Subtitle I is to prevent and clean up releases from tanks.

Under Subtitle I, the EPA has developed performance standards for new tanks, upgrading requirements for existing tanks, and regulations to prevent, detect, and clean up releases at all UST sites.

State UST programs may be approved to operate in lieu of the federal program.

# WHO IS INVOLVED IN RCRA?

The RCRA program involves many people and organizations, all with varying roles. Congress and the President set overall national direction for the RCRA program through amendments to the Act.

The EPA, through its Office of Solid Waste and Emergency Response (**OSWER**), translates this direction into operating programs by developing regulations, guidance, and policy.

Site-specific implementation of the RCRA program is the responsibility of the EPA Regions and states. All three RCRA programs — hazardous waste, solid waste, and USTs — have mechanisms through which states can exercise key program responsibilities.

Initial federal responsibilities vary among the different programs.

Under Subtitle D, the EPA established minimum criteria for MSWLFs and required each state to gain approval for their MSWLF permitting program through an approval process that ensures that the state's program meets minimum federal criteria.

Most of the Subtitle D solid waste program is overseen by the states and compliance is assured through state-issued permits. State involvement in the Subtitle C program is similar to involvement in the Subtitle D program. Under Subtitle C, in the authorization process, the EPA reviews a state's hazardous waste program and, if it is at least as stringent as the federal program, grants the state authority to implement its own program in lieu of the federal program.

These states are known as authorized states.

Under Subtitle I, the EPA also allows state UST programs to operate in lieu of the federal program provided that a state's regulatory provisions are at least as stringent as the federal provisions.

The **regulated community** that must understand and comply with the RCRA and its regulations is a large, diverse group. It includes not only facilities typically thought of as hazardous waste generators, such as industrial manufacturers, but also government agencies and small businesses, such as a local dry cleaner generating small amounts of hazardous solvents, or a gas station with underground petroleum tanks.

Lastly, the general public plays a key role in the RCRA by providing input and comments during almost every stage of the program's development and implementation, through rulemaking participation and comments on TSDF permits.

# RCRA TODAY

When the RCRA was first enacted in 1976, the EPA was faced with a huge implementation task. The bulk of the activity during the first few years focused on developing basic regulations for the management of both hazardous and nonhazardous solid waste in order to provide adequate protection of human health and the environment. Although most of these elementary standards are now in place, the RCRA program has not remained stagnant.

The EPA continues to measure and analyze the program's results to help identify ways to make the RCRA program more efficient and achieve better, more cost-effective protection of public health and the environment.

# **Waste Minimization**

The EPA has devoted much of its efforts in the past to the treatment and cleanup of pollutants after they are generated. In fact, great strides have been made in environmental protection over the past 20 years.

The EPA realizes, however, that there are environmental and economic incentives to reducing or eliminating waste before it is even generated. Consequently, both the RCRA solid and hazardous waste programs have adopted waste minimization elements. The EPA uses the term waste minimization to mean the reduction, to the extent feasible, of solid and hazardous waste.

Both programs emphasize source reduction (reducing waste at its source, before it is even generated) and environmentally sound recycling.

In the text of the HSWA, Congress specifically declared that the reduction or elimination of hazardous waste generation at the source should be a priority of the RCRA hazardous waste program. To encourage hazardous waste minimization nationwide, the EPA developed the Waste Minimization National Plan.

This initiative promotes a long-term national effort to minimize the generation of hazardous chemicals in wastes. The goals of the National Plan include:

- ✓ Reducing the presence of the most persistent, bioaccumulative, and toxic (**PBT**) chemicals in hazardous wastes by 50% by the year 2005
- ✓ Emphasizing source reduction and environmental source recycling over treatment and disposal
- ✓ Preventing transfers of chemical releases from one medium (air, water, land) to another.

The EPA has also developed strategies and priorities for encouraging source reduction and recycling of nonhazardous solid waste streams regulated by RCRA Subtitle D. The EPA envisions a flexible integrated waste management hierarchy where source reduction, recycling, waste combustion, and landfilling all play a part in the successful management of solid waste at the local level.

Source reduction and recycling are preferred approaches and are at the top of the management hierarchy. Waste combustion and landfilling are less emphasized. In addition, to expand the use of recovered materials, the EPA has developed the procurement program, which establishes guidelines recommending that federal agencies purchase products containing recycled materials.

# **Streamlining RCRA Regulation**

The EPA is currently identifying options to reinvent the RCRA program by streamlining compliance requirements. The EPA's reinvention philosophy includes providing flexibility in how results are achieved, sharing information and decision-making with all stakeholders, creating incentives for compliance with environmental requirements, lessening the burden of complying with environmental requirements, and seeking a better interface with other environmental regulations.

The EPA is also placing an increasing emphasis on making the RCRA hazardous waste program more risk-based and results-based (i.e., ensuring that the regulations correspond to the level of risk posed by the hazardous waste being regulated and that technicalities will not interfere with the ultimate goals for a site). This approach is particularly valuable for the cleanup of contaminated sites.

# **Excessive Regulation**

Placing excessive regulation on sites whose contamination poses low risks to human health and the environment may create disincentives for cleanup. Focusing regulations on risk and results would allow states greater flexibility in determining the appropriate way to clean up sites contaminated with relatively small quantities of hazardous waste.

# **Subtitle C Federal/State Partnership**

The RCRA, like most federal environmental legislation, encourages states to develop their own hazardous waste programs as an alternative to direct implementation of the federal program.

At the inception of the RCRA, Congress envisioned that a successful national program would be put in place through joint action of the federal and state governments —the EPA would set national goals and standards based on the Agency's technical expertise, and the states would be responsible for implementing those policies.

Because the EPA's hazardous waste regulations are developed in stages, over time, the Agency has a phased approach to approving state programs. Each state must either adopt the new regulations or upgrade those elements of its program that do not meet federal standards. The authorization process is often long and cumbersome.



The EPA has developed streamlined procedures for these state revisions to make the process quicker and more efficient. These procedures help reduce the amount of resources needed for preparing and processing authorization applications and speed up state implementation of additional parts of the RCRA program.



# **DEFINITION OF SOLID WASTE**

RCRA defines the term solid waste as:

- Garbage (e.g., milk cartons and coffee grounds)
- > Refuse (e.g., metal scrap, wall board, and empty containers)
- Sludges from waste treatment plants, water supply treatment plants, or pollution control facilities (e.g., scrubber slags)
- > Nonhazardous industrial wastes (e.g., manufacturing process wastewaters and nonwastewater sludges and solids)
- Other discarded materials, including solid, semisolid, liquid, or contained gaseous materials resulting from industrial, commercial, mining, agricultural, and community activities (e.g., boiler slags).

#### **WASTE MINIMIZATION**

Waste minimization is the reduction, to the extent feasible, of hazardous waste generated prior to any treatment, storage, or disposal of the waste.

#### Why Pollution Prevention?

Since the early 1970's, environmental protection programs in the U.S. have been directed primarily at *controlling*, not *preventing*, pollution. Pollution control programs, in general, have consisted of discharge, storage, and treatment standards, information reporting, regulations, and economic incentives. Overall, these programs have been effective, but environmental protection challenges still remain.

Pollution prevention evolved from a 1976 United Nations conference, called *Principles and Creation of Non-Waste Technology and Cleaner Production*, in response to the energy crisis begun three years earlier. How much energy could be saved, the conference asked, by reducing waste?

This conference represented a formal recognition of the limitations of end-of-pipe approaches to environmental problem solving. It became apparent that environmental protection challenges require a different approach. This approach to environmental protection involves continuing pollution control programs while at the same time developing and implementing broad-based pollution prevention programs.

#### **Pollution Prevention Act of 1990**

The Congress finds that: (1) The United States of America annually produces millions of tons of pollution and spends tens of billions of dollars per year controlling this pollution. (2) There are significant opportunities for industry to reduce or prevent pollution at the source through costeffective changes in production, operation, and raw materials use. Such changes offer industry substantial savings in reduced raw material, pollution control, and liability costs as well as help protect the environment and reduce risks to worker health and safety. (3) The opportunities for source reduction are often not realized because existing regulations, and the industrial resources they require for compliance, focus upon treatment and disposal, rather than source reduction; existing regulations do not emphasize multi-media management of pollution; and businesses need information and technical assistance to overcome institutional barriers to the adoption of source reduction practices. (4) Source reduction is fundamentally different and more desirable than waste management and pollution control. The Environmental Protection Agency needs to address the historical lack of attention to source reduction. (5) As a first step in preventing pollution through source reduction, the Environmental Protection Agency must establish a source reduction program that collects and disseminates information, provides financial assistance to States, and implements the other activities provided for in this Act.

#### **Demonstrating Results**

As important it is for the EPA to develop protective environmental goals, it is as important to determine if these goals are actually being achieved. Recognizing this, Congress enacted the Government Performance and Results Act (**GPRA**) of 1993 to provide for the establishment of strategic planning and performance measurements throughout the federal government.

The intent of the GPRA is to improve public confidence in federal agencies by holding agencies accountable for achieving program results.

The EPA adopted the GPRA framework by developing an Agency-wide strategic plan that encompasses all EPA offices and program areas.

The strategic plan contains several goals specific to the RCRA, such as preventing pollution, reducing risk to humans and the environment, better waste management, and restoration of contaminated waste sites. As part of the requirements of the GPRA, the EPA has also developed specific, quantifiable objectives for each of these goals. Progress toward these target objectives are measured and evaluated annually. This framework ensures that the EPA can evaluate the success of its different programs and can demonstrate tangible results to the general public.

#### **SUMMARY**

The RCRA was passed in 1976, as an amendment to the Solid Waste Disposal Act of 1965, to ensure that solid wastes are managed in an environmentally sound manner.

#### The broad goals set by the RCRA are:

- ✓ To protect human health and the environment from the hazards posed by waste disposal
- ✓ To conserve energy and natural resources through waste recycling and recovery
- ✓ To reduce or eliminate, as expeditiously as possible, the amount of waste generated,
- √ including hazardous waste
- ✓ To ensure that wastes are managed in a manner that is protective of human health and the environment.

## To achieve the goals, three distinct yet interrelated programs exist under the RCRA:

**Subtitle D** –The solid waste program promotes and encourages the environmentally sound management of solid waste. It includes minimum federal technical standards and guidelines for state solid waste plans.

**Subtitle C** –The hazardous waste program establishes a management system that regulates hazardous waste from the time it is generated until its ultimate disposal, in effect, from cradle to grave.

**Subtitle I** –The UST program regulates underground tanks that contain petroleum or hazardous substances (as defined under **CERCLA**).

#### There are several components of the RCRA:

**Act** –The law that describes the kind of waste management program that Congress wants to establish. The Act also provides the Administrator of the EPA (or his or her designee) with the authority to implement the Act.

**Regulations** –The legal mechanism that establishes standards or imposes requirements as mandated by the Act. RCRA regulations are promulgated by the EPA, published in the *Federal Register*, and codified in the CFR.

**Guidance** – Documents developed and issued by the EPA to provide instructions on how to implement requirements of either the Act or regulations.

**Policy** – Statements developed by the EPA outlining a position on a topic or giving instructions on how a procedure should be conducted.

The RCRA continues to change with amendments to the Statute. The HSWA, in particular, significantly expanded both the scope and detailed requirements of the Act, especially in the context of the land disposal of hazardous wastes. Congress, the EPA, states, regulated entities, and the general public are involved in developing and implementing the RCRA program.

# SECTION II MANAGING SOLID WASTE – RCRA SUBTITLE D WHAT IS A SOLID WASTE?

- ✓ Garbage.
- ✓ Refuse.
- ✓ Sludges from waste treatment plants, water supply treatment plants, or pollution control facilities.
- ✓ Nonhazardous industrial wastes.
- ✓ Other discarded materials, including solid, semisolid, liquid, or contained gaseous materials resulting from industrial, commercial, mining, agricultural, and community activities.

RCRA Subtitle D encourages environmentally sound solid waste management practices that maximize the reuse of recoverable material and foster resource recovery.

Solid waste is predominately regulated by state and local governments. The EPA has, however, promulgated some regulations pertaining to solid waste, predominately addressing how disposal facilities should be designed and operated. The EPA's primary role in solid waste management includes setting national goals, providing leadership and technical assistance, and developing guidance and educational materials. The Agency has played a major role in this program by developing tools and information through policy and guidance to empower local governments, business, industry, federal agencies, and individuals to make better decisions in dealing with solid waste issues.

The Agency's involvement is intended to create incentives to motivate behavioral change in reference to solid waste management through a nonregulatory approach.

This section presents an outline of the Subtitle D program. In doing so, it defines the terms solid waste and municipal solid waste, and it describes the role the EPA plays in assisting waste officials in dealing with solid waste management problems. The section will provide an overview of the criteria that the EPA has developed for solid waste landfills, and will introduce some Agency initiatives designed to promote proper and efficient solid waste management.

#### **DEFINITION OF SOLID WASTE**

RCRA defines the term solid waste as:

- Garbage (e.g., milk cartons and coffee grounds)
- > Refuse (e.g., metal scrap, wall board, and empty containers)
- Sludges from waste treatment plants, water supply treatment plants, or pollution control facilities (e.g., scrubber slags)
- Nonhazardous industrial wastes (e.g., manufacturing process wastewaters and nonwastewater sludges and solids)
- Other discarded materials, including solid, semisolid, liquid, or contained gaseous materials resulting from industrial, commercial, mining, agricultural, and community activities (e.g., boiler slags).

The term **solid waste** is very broad, including not only the traditional nonhazardous solid wastes, such as municipal garbage, but also some hazardous wastes. Hazardous waste, a subset of solid waste, is regulated under RCRA Subtitle C. (Hazardous waste is fully discussed in Section III.)

RCRA Subtitle D addresses solid wastes, including those hazardous wastes that are excluded from the Subtitle C regulations (e.g., household hazardous waste), and hazardous waste generated by conditionally exempt small quantity generators (**CESQGs**).



The definition of solid waste is not limited to wastes that are physically solid. As noted above, many solid wastes are liquid, while others are semisolid or gaseous.

#### **MUNICIPAL SOLID WASTE**

**Municipal solid waste** is a subset of solid waste and is defined as durable goods (e.g., appliances, tires, batteries),nondurable goods (e.g., newspapers, books, magazines),containers and packaging, food wastes, yard trimmings, and miscellaneous organic wastes from residential, commercial, and industrial non-process sources (see Figure II-1).

Figure II-I: Products Generated in MSW by Weight,2000 (total weight -232 million tons)

Food waste 11.2% 26 million tons

Yard Trimmings 12 % 28 million tons

Containers and packaging 32.2% 75 million tons

Nondurable goods 27.5% 64 million tons

Durable goods 15.7% 36.3 million tons

Other 1.5% 3.5 million tons



#### **MSW**

Municipal solid waste generation has grown steadily over the past 35 years from 88 million tons per year (2.7 pounds per person per day) in 1960, to 232 million tons per year (4.5 pounds per person per day) in 2000.

While generation of waste has grown steadily, recycling has also greatly increased. In 1960, only about 7 percent of municipal solid waste was recycled. By 2000, this figure had increased to 30 percent.

To address the increasing volumes of municipal solid waste that are generated on a daily basis, the EPA recommends using an integrated, hierarchical approach to waste management with four components: **source reduction, recycling, combustion, and landfilling**.

The hierarchy favors source reduction to reduce both the volume and toxicity of waste and to increase the useful life of manufactured products. Next preferred is recycling, including composting of yard and food wastes, because it diverts waste from combustion facilities and landfills and has positive impacts on both the environment and the economy. The goal of the EPA's approach is to use a combination of all these methods to safely and effectively manage municipal solid waste.

The EPA recommends that communities tailor systems from the four components to meet their individual needs, looking first to source reduction, and second to recycling as preferences to combustion and landfilling (see Figure II-2).

#### Reduce

Source reduction, often called waste prevention, means consuming and throwing away less. Source reduction includes purchasing durable, long-lasting goods and seeking products and packaging that are as free of toxics as possible. It can be as complex as redesigning a product to use less raw material in production, have a longer life, or be used again after its original use is completed. Because source reduction actually prevents the generation of waste in the first place, it is the most preferable method of waste management and goes a long way toward protecting the environment.

#### **Solid Waste Hierarchy**

The EPA has ranked the most environmentally sound strategies for MSW. Source reduction (including reuse) is the most preferred method, followed by recycling and composting, and, lastly, disposal in combustion facilities and landfills.

Currently, in the United States, 28 percent is recovered and recycled or composted, 15 percent is burned at combustion facilities, and the remaining 57 percent is disposed of in landfills.

#### **Pay-As-You-Throw Programs**

In communities with pay-as-you-throw programs (also known as unit pricing or variable-rate pricing), residents are charged for the collection of municipal solid waste—ordinary household trash—based on the amount they throw away. This creates a direct economic incentive to recycle more and to generate less waste.

Traditionally, residents pay for waste collection through property taxes or a fixed fee, regardless of how much—or how little—trash they generate. Pay-as-you-throw (**PAYT**) breaks with tradition by treating trash services just like electricity, gas, and other utilities. Households pay a variable rate depending on the amount of service they use.

Most communities with PAYT charge residents a fee for each bag or can of waste they generate. In a small number of communities, residents are billed based on the weight of their trash. Either way, these programs are simple and fair. The less individuals' throw away, the less they pay.

The EPA supports this new approach to solid waste management because it encompasses three interrelated components that are key to successful community programs:

**Environmental sustainability.** Communities with programs in place have reported significant increases in recycling and reductions in waste, due primarily to the waste reduction incentive created by PAYT. Less waste and more recycling mean that fewer natural resources need to be extracted. In addition, greenhouse gas emissions associated with the manufacture, distribution, use, and subsequent disposal of products are reduced as a result of the increased recycling and waste reduction PAYT encourages.

In this way, PAYT helps slow the buildup of greenhouse gases in the Earth's atmosphere which leads to global climate change. For more information on the link between solid waste and global climate change, go to the EPA's "Climate Change and Waste" Web site.

**Economic sustainability.** PAYT is an effective tool for communities struggling to cope with soaring municipal solid waste management expenses. Well-designed programs generate the revenues communities need to cover their solid waste costs, including the costs of such complementary programs as recycling and composting. Residents benefit, too, because they have the opportunity to take control of their trash bills.

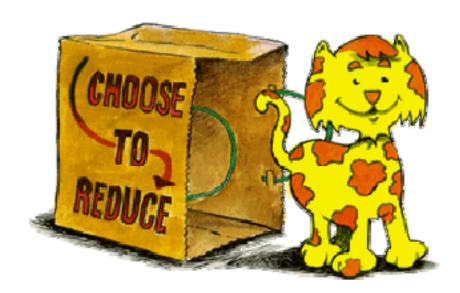
**Equity.** One of the most important advantages of a variable-rate program may be its inherent fairness. When the cost of managing trash is hidden in taxes or charged at a flat rate, residents who recycle and prevent waste subsidize their neighbors' wastefulness. Under PAYT, residents pay only for what they throw away.

The EPA believes that the most successful programs bring these components together through a process of careful consideration and planning. This Web site was developed as part of the EPA's ongoing efforts to provide information and tools to local officials, residents, and others interested in PAYT.

#### **Source Reduction (Waste Prevention)**

Source reduction can be a successful method of reducing waste generation. Practices such as grass-cycling, backyard composting, two-sided copying of paper, and transport packaging reduction by industry have yielded substantial benefits through source reduction.

Source reduction has many environmental benefits. It prevents emissions of many greenhouse gases, reduces pollutants, saves energy, conserves resources, and reduces the need for new landfills and combustors.



### Combustion/Incineration



In incinerators of conventional design, refuse is burned on moving grates in refractory-lined chambers; combustible gases and the solids they carry are burned in secondary chambers. Combustion is 85 to 90 percent complete for the combustible materials.

In addition to heat, the products of incineration include the normal primary products of combustion—carbon dioxide and water—as well as oxides of sulfur and nitrogen and other gaseous pollutants; nongaseous products are fly ash and unburned solid residue. Emissions of fly ash and other particles are often controlled by wet scrubbers, electrostatic precipitators, and bag filters.

Burning MSW can generate energy while reducing the amount of waste by up to 90 percent in volume and 75 percent in weight.

EPA's Office of Air and Radiation is primarily responsible for regulating combustors because air emissions from combustion pose the greatest environmental concern.

In 1999, in the United States, there were 102 combustors with energy recovery with the capacity to burn up to 96,000 tons of MSW per day.

#### **Resource Recovery**

Numerous thermal processes, now in various stages of development, recover energy in one form or another from solid waste.

These systems fall into two groups: combustion processes and pyrolysis processes. A number of companies burn in-plant wastes in conventional incinerators to produce steam.

A few municipalities produce steam in incinerators in which the walls of the combustion chamber are lined with boiler tubes; the water circulated through the tubes absorbs heat generated in the combustion chamber and produces steam.

**Pyrolysis**, also called destructive distillation, is the process of chemically decomposing solid wastes by heat in an oxygen-reduced atmosphere.

This results in a gas stream containing primarily hydrogen, methane, carbon monoxide, carbon dioxide, and various other gases and inert ash, depending on the organic characteristics of the material being pyrolyzed.

### Landfills

A sanitary landfill is the cheapest satisfactory means of disposal, but only if suitable land is within economic range of the source of the wastes; typically, collection and transportation account for 75 percent of the total cost of solid waste management.



In a modern landfill, refuse is spread in thin layers, each of which is compacted by a bulldozer before the next is spread. When about 3 m (about 10 ft) of refuse has been laid down, it is covered by a thin layer of clean earth, which also is compacted. Pollution of surface and groundwater is minimized by lining and contouring the fill, compacting and planting the cover, selecting proper soil, diverting upland drainage, and placing wastes in sites not subject to flooding or high groundwater levels.

Gases are generated in landfills through anaerobic decomposition of organic solid waste. If a significant amount of methane is present, it may be explosive; proper venting eliminates this problem.

#### **RCRA**

Under the Resource Conservation and Recovery Act (RCRA), state, tribal, and local governments primarily regulate landfills that accept MSW. The EPA, however, has established national standards these landfills must meet in order to stay open.

Municipal landfills can, however, accept household hazardous waste.

The number of landfills in the United States is steadily decreasing—from 8,000 in 1988 to 2,300 in 1999. The capacity, however, has remained relatively constant. New landfills are much larger than in the past.

#### **Hazardous Wastes**

Hazardous wastes have been defined by the federal Environmental Protection Agency as wastes that pose a potential hazard to humans or other living organisms for one or more of the following reasons:

- (1) Such wastes are non-degradable or persistent in nature;
- (2) their effects can be magnified by organisms in the environment;
- (3) they can be lethal; or
- (4) they may cause detrimental cumulative effects. General categories of hazardous wastes include toxic chemicals and flammable, radioactive, or biological substances. These wastes can be in the form of sludge, liquid, or gas, and solid.

#### **Problems**

Radioactive substances are hazardous because prolonged exposure to ionizing radiation often results in damage to living organisms), and the substances may persist over long periods of time. Management of radioactive and other hazardous wastes is subject to federal and state regulation, but no satisfactory method has yet been demonstrated for disposing permanently of radioactive wastes.

# Resource Conservation and Recovery Act

The Resource Conservation and Recovery Act (RCRA) was enacted by Congress in 1976 and amended in 1984. The act's primary goal is to protect human health and the environment from the potential hazards of waste disposal. In addition, RCRA calls for conservation of energy and natural resources, reduction in waste generated, and environmentally sound waste management practices.

#### **Hurricane Debris**

Hurricanes generate high-velocity winds, cause oceans to surge well above high tide levels, and create waves in inland waters. Hurricanes leave behind debris made up of construction materials, damaged buildings, sediments, green waste, and personal property. Hurricane debris obstructs roads and disables electrical power and communication systems over wide areas.

Most of the damage and resulting debris is in the area where the hurricane first hits land; however, the destruction also can extend many miles inland. For example, in 1989, Hurricane Hugo made landfall at Charleston, South Carolina, and continued inland, causing great damage as it cut across the state and into North Carolina. The hurricane generated 400,000 tons of green waste in Mecklenburg County, North Carolina, 200 miles from Charleston. This amount of green waste would have taken up two years of landfill capacity, while only two and a half years of capacity was available in the local landfill. The county considered burning the green waste, but rejected the idea to protect the county's air quality. Instead, all the debris was ground up into mulch and given away to local citizens and businesses for use.

#### **Earthquake Debris**

Earthquakes generate shock waves and displace the ground along fault lines. These seismic forces can bring down buildings and bridges in a localized area and damage buildings and other structures in a far wider area. Secondary damage from fires, explosions, and localized flooding from broken water pipes can increase the amount of debris. Earthquake debris includes building materials, personal property, and sediment from landslides.

It may be hard to believe, but as of 1/20/2002, Los Angeles is still collecting and managing debris from the Northridge earthquake that hit the city in January 1994. The amount of debris reached 3 million tons at the end of July 1995. Three months into the debris removal process, city officials decided to attempt to recycle as much of the debris as possible to conserve the remaining landfill capacity. Most of the waste was construction and demolition (**C&D**) debris, which could be processed by local recycling businesses.

City officials worked with the Federal Emergency Management Agency (**FEMA**) and local businesses to expand the existing recycling capacity and approve permits, thereby enhancing the ability of these businesses to meet the city's waste management needs. The city developed contracts with existing businesses, provided them with clean source-separated materials, and piloted a project to recycle mixed debris. After one year, the city had created more than 10,000 tons of new, privately operated daily processing capacity for mixed and source-separated debris.

#### **Tornado debris**

Damage from tornadoes is caused by high-velocity rotating winds. The severity of the damage depends on the size of the tornado funnel and the length of time the funnel touches the ground. Damage is generally confined to a narrow path extending up to half a mile wide and from a hundred yards to several miles long. Tornado debris includes damaged and destroyed structures, green waste, and personal property.

The City of Sandusky, Ohio, did not have a plan for managing disaster debris when a tornado hit in July 1992. Cleanup took about two and a half months and involved approximately 600 tons of waste, most of which was green waste. City officials found that the two greatest obstacles to managing the debris were communicating instructions to residents and sorting the green waste to maximize chipping and mulching efficiency.

#### Flood debris

Debris from floods is caused by structural inundation and high-velocity water flow. As soon as flood waters recede, people begin to dispose of flood-damaged household items. Mud, sediment, sandbags, and other reinforcing materials also add to the volume of debris needing management, as do materials from demolished and dismantled houses.

After the Midwest flood in the summer of 1993, officials in Lincoln County, Missouri, handled the flood debris through drop-off centers as well as county collection. The debris included appliances, wood, shingles, insulation, tires, materials containing asbestos, and household hazardous waste. To comply with state solid waste regulations and county recycling goals, county staff and contractors segregated the debris by waste type.

Scrap dealers picked up the appliances, and individuals salvaged the wood. Tires were cut in half for disposal in approved landfills or ground for roadside use. After the flood, the state of Missouri temporarily set aside its recycling policy, which prohibited landfilling of compostable materials, so that communities could landfill leaves and yard waste. A hazardous waste contractor collected and disposed of household hazardous waste.

#### Fire debris

While fires leave less debris than other types of disasters, they still generate much waste. For example, demolished houses contribute noncombustible debris. Burned out cars and other metal objects, as well as ash and charred wood waste, also must be managed. In addition, large-scale loss of plants serving as ground cover can lead to mud slides, adding debris to the waste stream.

In Malibu, California, one of the communities hit hardest in 1993 by coastal fires, 268 houses were destroyed; most of them burned to their foundations. Malibu removed fallen trees as well as dead trees that might have fallen on roads or homes, and chipped the trees for mulch. The city left other dead trees standing to help prevent erosion.

The city gave property owners six weeks to remove their own debris, then began removing the remaining household debris. In clearing the fire debris from about 175 properties, the city collected the same amount of solid waste normally collected in an entire year. The city recycled some concrete and asphalt and lifted daily landfill limits to accommodate the rest of the debris.

#### Carpet

Along with the many benefits of carpet come a number of environmental considerations-including issues of material use, production wastes, indoor air quality, and ultimately, carpet
disposal. The disposal issues surrounding used carpet are of concern because of carpet's
relatively significant contribution to the nation's waste stream and the inherent difficulties with its
recycling.

Approximately 4 billion pounds of carpet are discarded every year in the United States, accounting for 1.1% of all municipal solid waste by weight, or about 2% by volume. The bulky nature of carpet and the variety of materials used in its manufacture often create handling, collection, and recycling problems for local and state governments.

The carpet industry has been increasingly involved in developing solutions to these issues; however, much work remains to be done. Though still in their infancy, the leasing, refurbishing, and recycling programs now being offered to commercial buyers of modular carpet have begun to lead the way toward genuine product stewardship for carpet.

#### **Understanding Carpet**

Carpet is a composite product made from face fibers that are bonded to primary and secondary backing material, usually with an adhesive. Manufacturers make carpet from different face fibers, which makes carpet recycling programs more challenging, as most carpet recyclers only accept carpet made from a particular type of face fiber. The most common face fibers (and their respective percentage of the carpet market) are: nylon (57%), polypropylene "*Olefin*" (36%), polyester "**PET**" (7%), and wool (.4%).

Residential carpet comes in broad rolls and is typically placed over separate padding, whereas commercial carpet often integrates padding into its backing and comes in rolls or square tiles. While used pad is often recycled, most residential and commercial carpet is currently landfilled. Because of its oversized and bulky nature, carpet is rarely used for waste-to-energy incineration, despite its high BTU value. Other management options are becoming available, however, particularly on the commercial side.

#### Reuse/Refurbishment

Due to the durable nature of carpet, direct reuse represents a good option. Carpet is often replaced long before it has become unusable. Good quality used carpet can be sold or donated to charities or building material reuse centers. Some carpet may also be refurbished by taking it back for cleaning, retexturing, and dyeing. The use of leasing programs for carpet, as opposed to the transfer of ownership through direct sale, would increase the reconditioning and reuse of carpet, but leasing is still extremely uncommon.

#### Recycling(carpet)

Some carpet recycling initiatives are underway. However, there are a number of barriers to effective recycling of carpet.

The infrastructure for collection and processing of discarded carpet, especially from residential sources, is not well established, though it is growing. In addition, carpet manufacturers and recyclers have been concentrated in the southeastern United States, resulting in logistical issues for carpet recycling in other parts of the country. Inadequate markets for some resins, such as nylon 6,6, are a concern as well.

#### **Building Products**

Manufacturers, retailers, and consumers of building products are beginning to explore different ways of reducing the environmental footprint of these products. A broad range of products fall into this category.

In the United States, some retailers of wood and wood products are looking at ways to promote wood reuse and recycling, along with the use of wood fiber substitutes. Other groups are working together to develop standards for recycled plastic lumber.

In Canada, the governments of Quebec and British Columbia have launched take-back schemes for used paints.

The building products industry will likely be a fertile area for future product stewardship initiatives.

# Freon and Ozone Depleting Chemical Disposal

One of the single largest uses of chlorofluorocarbons (CFCs) in the United States is as a refrigerant in air conditioners, refrigerators and freezers. These CFCs are more commonly known as Freon. If improperly handled during the servicing of air conditioners, refrigerators and freezers Freon will be released into the atmosphere. Effective July 1, 1992, new federal laws made it illegal to knowingly release refrigerants such as Freon into the atmosphere during the repair, servicing, maintenance, or disposal of refrigeration and air conditioning equipment.

The refrigerant must be recovered by a qualified technician.

#### Do



Recycle waste Freon on the premises using EPA-certified recycling or recovery equipment.



Keep records of the dates and quantities of Freon recovered and recycled.



Manage filters from Freon recovery equipment as hazardous waste.

#### Don't



Don't evaporate or vent Freon to the atmosphere. This is illegal!

- Freon and ozone depleting chemicals (ODC) must be reclaimed and recycled.
- Failure to do so is a violation of federal law, state law, and university policy.
- Several landfills have personnel that are trained. equipped, and certified for handling these chemicals.



**Empty Drum of CFC 11** 

51



**ODC: Chloroform and Carbon** Tetrachloride



Example of a compressor unit from a refrigeration unit. The Freon will be reclaimed before this unit is recycled for scrap metal.



The Freon from these refrigerators was reclaimed and recycled. The metal will also be recycled.

#### **Vehicles**



With an estimated 700 million cars, trucks, and other vehicles on the road worldwide, the impact of these products on the environment cannot underestimated. And it is not just exhaust emissions that are cause for concern. Vehicles require a lot of energy and materials to make, consume a lot of energy when used, and present unique waste disposal challenges at end-of-life. Indeed, with roughly 10.5 million vehicles reaching the end of their useful lives each year in the United States alone, what to do with all the non-readily reusable or recyclable "stuff" that makes up a car or truck is a huge challenge in and of itself. From cradle to grave, the collective toll from vehicles on our natural world is perhaps more than that of any other consumer product today.

The good news is that steps are being taken to lessen the impact of vehicles on the environment. Some of the advances seen thus far, aside from improved fuel efficiency and the emergence of electric and hybrid automobiles, stem from vehicle recycling, cleaner manufacturing processes, better design for servicing (e.g., less frequent oil changes) and re-manufacturing of parts (e.g., oil caps).

In fact, the automobile industry estimates that in the United States, 75 percent of a vehicle's weight is now being recycled (the percentage is far less by volume).

Much of the reclaimed materials end up in new vehicles. The parts most commonly recycled are ferrous and nonferrous metal components-the chassis, engine block, radiator, etc. Components that are rarely recycled include the mixed plastics, fibers, and foam (collectively referred to as "fluff"), potentially hazardous materials like oils and anti-freeze and non-hazardous materials such as tires. But industry is now starting to focus on these areas as well.



The European Union has passed laws to hold producers responsible for their cars' post-life through mandatory take-back and recycling programs. No other countries are known to have producer responsibility legislation related to vehicles.

Several countries and political subdivisions (e.g., provinces, states, etc.), however, are considering establishing end-of-life vehicle stewardship programs. Whereas most vehicle lifecycle analyses focus on auto emissions and fuel efficiency, this section will concentrate on the materials aspect of cars and trucks.

# Federal Insecticide, Fungicide, and Rodenticide Act

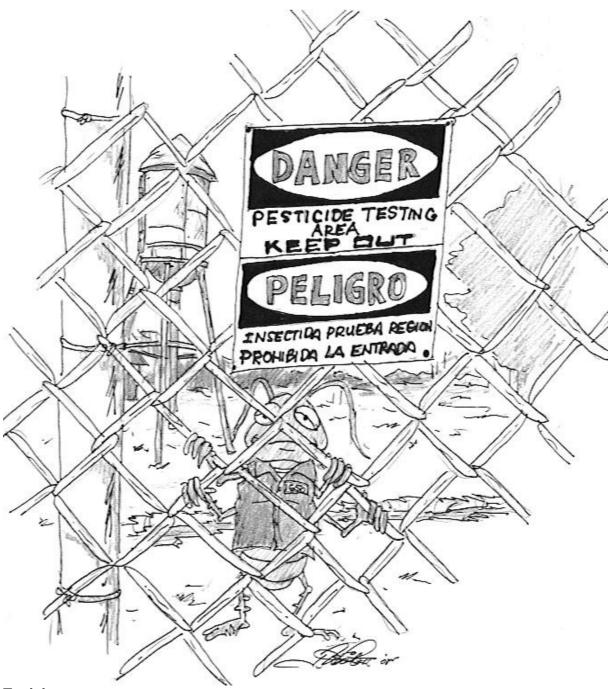
7 U.S.C. s/s 136 et seq. (1972)

The primary focus of the FIFRA was to provide federal control of pesticide distribution, sale, and use. The EPA was given authority under the FIFRA not only to study the consequences of pesticide usage but also to require users (farmers, utility companies, and others) to register when purchasing pesticides.

Through later amendments to the law, users also must take exams for certification as applicators of pesticides. All pesticides used in the U.S. must be registered (licensed) by the EPA. Registration assures that pesticides will be properly labeled and that if in accordance with specifications, will not cause unreasonable harm to the environment.







#### **Toxicity**

When hazardous waste is disposed of in a land disposal unit, toxic compounds or elements can leach into underground drinking water supplies and expose users of the water to hazardous chemicals and constituents. The EPA developed the **toxicity characteristic (TC)** to identify wastes likely to leach dangerous concentrations of toxic chemicals into ground water.

In order to predict whether any particular waste is likely to leach chemicals into ground water at dangerous levels, the EPA designed a lab procedure to replicate the leaching process and other conditions that occur when wastes are buried in a typical municipal landfill. This lab procedure is known as the **Toxicity Characteristic Leaching Procedure (TCLP)**.

#### **Source Reduction**

Rather than managing waste after it is generated, **source reduction** is designed to change the way products are made and used in order to minimize waste generation. Source reduction, also called waste prevention, is defined as the design, manufacture, and use of products in a way that reduces the quantity and toxicity of waste produced when the products reach the end of their useful lives.

The ultimate goal of source reduction is to decrease the amount and the toxicity of waste generated. Businesses, households, and state and local governments can all play an active role in source reduction. Businesses can manufacture products with packaging that is reduced in both volume and toxicity. They can also reduce waste by altering their business practices (e.g., reusing packaging for shipping, making double-sided copies, maintaining equipment to extend its useful life, using reusable envelopes).

Community residents can help reduce waste by leaving grass clippings on the lawn or composting them with other yard waste in their backyards, instead of bagging such materials for eventual disposal. Consumers play a crucial role in an effective source reduction program by purchasing products having reduced packaging or that contain reduced amounts of toxic constituents.

This purchasing subsequently increases the demand for products with these attributes. State and local governments include source reduction in their long-term planning for solid waste management in order to ensure its effectiveness.

# Recycling

Municipal solid waste **recycling** refers to the separation and collection of wastes, their subsequent transformation or remanufacture into usable or marketable products or materials, and the purchase

#### Figure II-2:The Solid Waste Management Hierarchy

- 1. Recycling
- 2. Source
- 3. Reduction
- 4. Combustion
- 5. Landfilling

#### INTEGRATED SOLID WASTE MANAGEMENT SYSTEM

Source reduction, landfilling, recycling, and combustion are all pieces of the solid waste management puzzle. Source reduction and recycling are preferred elements of the system.

In 2000, of products made from recyclable materials, 30 percent (70 million tons) of the municipal solid waste generated in the United States was recycled (see Figure II-3). Solid waste recycling:

- ✓ Preserves raw materials and natural resources
- √ Reduces the amount of waste that requires disposal
- ✓ Reduces energy use and associated pollution
- ✓ Provides business and job opportunities
- √ Reduces greenhouse gas emissions
- ✓ Reduces pollution associated with use of virgin materials.

Communities can offer a wide range of recycling programs to their residents, such as drop-off centers, curbside collection, and centralized composting of yard and food wastes.

**Composting** processes are designed to optimize the natural decomposition or decay of organic matter, such as leaves and food. Compost, the end product of composting, is a humus-like material that can be added to soils to increase soil fertility, aeration, and nutrient retention.

Composting can serve as a key component of municipal solid waste recycling activities, considering that food and yard wastes accounted for 23 percent of the total amount of municipal solid waste generated in 2000.

Some communities are implementing large-scale composting programs in an effort to conserve landfill capacity. The key to a successful recycling program is to ensure that the recovered material is actually reprocessed or remanufactured, and that the products are bought and used by consumers.

Recycling programs will become more effective as markets increase for products made from recycled material.

The federal government has developed several initiatives in order to bolster the use of recycled products. The federal procurement guidelines, authorized by RCRA Subtitle F, are designed to bolster the market for products manufactured from recycled materials. The procurement program uses government purchasing to spur recycling and markets for recovered materials. (This program is fully discussed in Section V.)

#### Combustion

For centuries, burning has been a popular method of reducing the volume of solid waste.

Before the Clean Air Act (**CAA**) of 1970 essentially banned it, the burning of waste was rampant and uncontrolled. While uncontrolled burning of solid waste can be detrimental to health and the environment, confined and controlled burning, known as **combustion**, can not only decrease the volume of solid waste destined for landfills, but can also recover energy from the waste-burning process.

Modern waste-to-energy facilities use energy recovered from the burning of solid waste to produce steam and electricity. In 2000, combustion facilities handled 15 percent (34 million tons) of the municipal solid waste generated (see Figure II-3).

Used in conjunction with source reduction and recycling, combustion can recover resources and materials and greatly reduce the volume of wastes entering landfills.

#### Landfilling

Despite the effectiveness of source reduction, recycling, and combustion, there will always be waste that cannot be diverted from landfills. In fact, landfilling of solid waste still remains the most widely used waste management method.

Figure II-3:Management of MSW in the U.S.,2000(total weight =232 million tons)

Land disposal55%128 million tonsRecycling (including composting)30%70 million tonsCombustion15%34 million tons

Americans landfilled approximately 55 percent (128 million tons)of municipal solid waste in 2000 (see Figure II-3). Many communities are having difficulties siting new landfills, largely as a result of increased citizen and local government concerns about the potential risks and aesthetics associated with having a landfill in their neighborhoods.

To reduce risks to health and the environment, the EPA developed minimum criteria that solid waste landfills must meet in order to alleviate some of the concern raised over landfill sitting and health concerns.

#### CRITERIA FOR SOLID WASTE DISPOSAL FACILITIES

One of the initial focuses of the Solid Waste Disposal Act (*as amended by RCRA*) was to require the EPA to study the risks associated with solid waste disposal and to develop management standards and criteria for solid waste disposal units (including landfills) in order to protect human health and the environment. This study resulted in the development of criteria for classifying solid waste disposal facilities and practices.

#### Criteria for Classification of Solid Waste Disposal Facilities and Practices

On September 13,1979, the EPA promulgated criteria to designate conditions under which solid waste disposal facilities and practices would not pose adverse effects to human health and the environment (Part 257 Subpart A). Facilities failing to satisfy the criteria were considered **open dumps** requiring attention by state solid waste programs.

As a result, open dumps had to either be closed or upgraded to meet the criteria for sanitary landfills.

States were also required to incorporate provisions into their solid waste programs to prohibit the establishment of new open dumps.

#### **Technical Criteria for Solid Waste Disposal Facilities**

The Part 257, Subpart A regulatory criteria used to classify solid waste disposal facilities and practices consist of general environmental performance standards. The criteria contain provisions designed to ensure that wastes disposed of in solid waste disposal units will not threaten endangered species, surface water, ground water, or flood plains.

Further, owners and operators of disposal units are required to implement public health and safety precautions such as disease vector (e.g., rodents, flies, mosquitoes) controls to prevent the spread of disease and restrictions on the open burning of solid waste.

In addition, facilities are required to install safety measures to control explosive gases generated by the decomposition of waste, minimize the number of birds attracted to the waste disposed of in the unit, and restrict public access to the facility.

The criteria also restrict the land spreading of wastes with high levels of cadmium and polychlorinated biphenyls (**PCBs**) in order to adequately protect ground water from these dangerous contaminants.

#### WHAT IS AN OPEN DUMP?

An open dump is defined as a disposal facility that does not comply with one or more of the Part 257 or Part 258 Subtitle D criteria. Using the Part 257, Subpart A criteria as a benchmark, each state evaluated the solid waste disposal facilities within its borders to determine which facilities were open dumps that needed to be closed or upgraded.

For each open dump, the state completed an Open Dump Inventory Report form that was sent to the Bureau of the Census. At the end of fiscal years 1981 through 1985, the Bureau compiled all of the report forms and sent them to the EPA, where they were summarized and published annually. These criteria serve as minimum technical standards for solid waste disposal facilities. As a result, facilities must meet the Part 257 standards to ensure that ongoing waste management operations adequately protect human health and the environment.

If they fail to do so, the facility is classified as an open dump and must upgrade its operations or close. States have the option of developing standards more stringent than the Part 257, Subpart A criteria.

#### **Technical Criteria for Municipal Solid Waste Landfills**

Protection of human health and the environment from the risks posed by solid waste disposal facilities was an ongoing concern of Congress after the RCRA was passed in 1976.

As a result, the HSWA required the EPA to report on the adequacy of existing solid waste disposal facility criteria and gather detailed data on the characteristics and quantities of nonhazardous solid wastes.

## **Report to Congress on Solid Waste Disposal**

In October 1988, the EPA submitted a Report to Congress indicating that the United States was generating an increasing amount of municipal solid waste. The Report revealed that approximately 160 million tons of municipal solid waste was generated each year,131 million tons of which were landfilled in just over 6,500 MSWLFs.

The EPA also reported that although these landfills used a wide variety of environmental controls, they may pose significant threats to ground water and surface water resources.

For instance, rain water percolating through the landfills can dissolve harmful constituents in the waste and can eventually seep into the ground, potentially contaminating ground water.

In addition, improperly maintained landfills can pose other health risks due to airborne contaminants, or the threat of fire or explosion.

To address these environmental and health concerns, and to standardize the technical requirements for these landfills, the EPA promulgated revised minimum federal criteria in Part 258 for MSWLFs on October 9,1991. The criteria were designed to ensure that MSWLFs receiving solid waste would be protective of human health and the environment.

All landfills that were not MSWLFs remained subject to the Part 257, Subpart A criteria.

# **Criteria for Municipal Solid Waste Landfills**

A **municipal solid waste landfill** is defined as a discrete area of land or excavation that receives household waste. A MSWLF may also receive other types of RCRA Subtitle D wastes, such as commercial solid waste, nonhazardous sludge, CESQG waste, and industrial nonhazardous solid waste. In 2000, there were approximately 2,000 MSWLFs in the United States.

The revised criteria address seven major aspects of MSWLFs (see Figure II-4):

- ✓ Location
- ✓ Operation
- ✓ Design
- ✓ Ground water monitoring
- ✓ Corrective action
- ✓ Closure and post-closure
- √ Financial assurance (i.e., responsibility).

# **Operating Criteria**

The first set of criteria restrict where a MSWLF may be located. New landfills must meet minimum standards for placement in or near flood plains, wetlands, fault areas, seismic impact zones, and other unstable areas. Because some bird species are attracted to landfills, the criteria also restrict the placement of landfills near airports to reduce the bird hazards (i.e., collisions between birds and aircraft that may cause damage to the aircraft or injury to the passengers).

The operating criteria establish daily operating standards for running and maintaining a landfill. The standards dictate sound management practices that ensure protection of human health and the environment. The provisions require covering the landfill daily, controlling disease vectors, and controlling explosive gases. They also prohibit the open burning of solid waste and require the owner and operator of the landfill to control unauthorized access to the unit.

The design criteria require each new landfill to have a liner consisting of a flexible membrane and a minimum of two feet of compacted soil, as well as a leachate collection system.

**Leachate** is formed when rain water filters through wastes placed in a landfill. When this liquid comes in contact with buried wastes, it leaches, or draws out, chemicals or constituents from those wastes. States with approved MSWLF permit programs can allow the use of an alternative liner design that controls ground water contamination. The liner and collection system prevent the potentially harmful leachate from contaminating the soil and ground water below the landfill.

In order to ensure that the liner and leachate collection system are working properly and that the landfill is not contaminating surrounding ground water resources, MSWLF owners and operators must also establish a ground water monitoring program.

Through a series of monitoring wells, the facility owner and operator is alerted if the landfill is leaking and causing contamination. If contamination is detected, the owner and operator of the landfill must perform **corrective action** (i.e., clean up the contamination caused by the landfill).

When landfills reach their capacity and can no longer accept additional waste, the criteria stipulate procedures for properly closing the facility to ensure that the landfill does not present any danger to human health and the environment in the future.

The **closure** activities at the end of a facility's use are often expensive and the owner/operator must have the ability to pay for them. As a result, the criteria require each owner/operator to prove that they have the financial resources to perform these closure and **post-closure** activities, as well as any necessary corrective action.

Most of the solid waste program is overseen by the states, and compliance is assured through state-issued permits.

Each state is to obtain EPA approval for their MSWLF permitting program. This approval process assesses whether a state's program is sufficient to ensure each landfill's compliance with the criteria. In addition to the minimum federal criteria, states may impose requirements that are more stringent than the federal requirements.

#### **Conditionally Exempt Small Quantity Generator Waste Disposal Facilities**

Businesses that produce small amounts of hazardous waste, known as **conditionally exempt small quantity generators**, **need** not manage their hazardous waste under the Subtitle C program. This means that CESQG waste can be disposed of in solid waste landfills.

However, the HSWA required the EPA to establish standards to ensure that CESQG waste disposal in solid waste disposal units did not pose threats to human health and the environment.

As a result, on July 1, 1996, the EPA revised the Part 257, Subpart B criteria to contain standards for non-municipal, nonhazardous waste disposal units that receive CESQG hazardous waste. These revisions addressed location restrictions, requirements for monitoring for ground water contamination and corrective action provisions to clean up any contamination. (CESQGs are fully discussed in Section III, Chapter 3,)

#### **Bioreactor Landfills**

A bioreactor landfill operates to rapidly transform and degrade organic waste. The increase in waste degradation and stabilization is accomplished through the addition of liquid and air to enhance microbial processes.

This bioreactor concept differs from the traditional "*dry tomb*" municipal landfill approach thus, decomposition and biological stabilization of the waste in a bioreactor landfill can occur in a much shorter time frame than occurs in a traditional landfill providing a potential decrease in long-term



environmental risks and landfill operating and post-closure costs.

The EPA is currently collecting information on the advantages and disadvantages of bioreactor landfills through case studies of existing landfills and additional data so that the EPA can identify specific bioreactor standards or recommend operating parameters.

Additional information about bioreactor landfills can be found at www.epa.gov/epaoswer/non-hw/ muncpl/landfill/bioreactors.htm.

#### **ASSISTANCE TO NATIVE AMERICAN TRIBES**

The EPA developed a municipal solid waste strategy to assist Native American tribes in the establishment of healthy, environmentally protective, integrated solid waste management practices on tribal lands.

The strategy is based on input from tribal focus groups convened by the National Tribal Environmental Council and discussions with tribal organizations, EPA Regional Indian Program coordinators, other EPA offices, and other federal agencies with trust responsibilities on Native American lands.

The strategy emphasizes building tribal municipal solid waste management capacity, developing tribal organizational infrastructure, and building partnerships among tribes, states, and local governments.

Direct EPA support of these goals includes technical assistance, grant funding, education and outreach.

Solid waste managers on Native American lands face unique challenges. To address issues such as jurisdiction, funding, and staffing, EPA offers several resource guides featuring in-depth information specific to Native American lands. The Agency recognizes that every solid waste management program needs funding to survive and that, in an era of tightening budgets, it may be difficult to find necessary resources.

One of the EPA's ongoing priorities is to make current information available to help tribes locate the funding they need to develop and implement safe and effective solid waste programs.

One such initiative is the Tribal Waste Journal. The journal contains in-depth information on a variety of solid and hazardous waste topics including interviews with representatives from Native American Tribes and Alaskan Native Villages. Each issue focuses on a single topic and presents ideas, approaches, and activities that other Native American Tribes and Alaskan Native Villages have successfully employed.

Additionally, the EPA has initiated the Tribal Open Dump Cleanup Project to assist tribes with closure or upgrade of open dump sites. The project is part of a Tribal Solid Waste Interagency Workgroup, which is working to coordinate federal assistance for tribal solid waste management programs. The cleanup project's specific goals include assisting tribes with 1) completing and implementing comprehensive, integrated waste management plans; 2) developing realistic solid waste management alternatives; 3) closing or upgrading existing open dumps; and 4) developing post-closure programs.

Outreach and education materials are two other tools the EPA provides to tribes to support environmentally sound integrated solid waste management practices.

The Agency's outreach support helps tribes connect and learn from each other's experiences. Educational resources help tribal leadership (as well as the general tribal community) understand the importance of good municipal solid waste management.

Better understanding ensures that tribal municipal solid waste programs are assigned a high priority and facilitates the communities' adoption of new and improved waste disposal practices.

#### SOLID WASTE MANAGEMENT INITIATIVES

With the bulk of the RCRA Subtitle D program already in place, the EPA launched several new initiatives to further the development of the solid waste management program. These initiatives promote proper waste management, and encourage source reduction by both industry and the public.



#### **WasteWise**

Many companies, institutions, and governments have demonstrated that they can save money by reducing waste and recycling material that would otherwise be disposed.

The WasteWise program is designed to assist companies, states, local governments, Native American tribes, and other institutions in developing cost-effective practices to reduce municipal solid waste. These partners set and achieve certain goals within three areas: waste prevention, recycling collection, and buying or manufacturing recycled products.

Participation offers the partners several advantages. The EPA provides technical assistance, publications, and program updates. Successful waste reduction efforts are highlighted in EPA

documents, magazines, and trade publications. Participating organizations can also use the WasteWise logo to promote their participation.

These benefits, along with the direct financial savings that result from waste prevention and recycling activities, are helping to improve waste management and resource efficiency. In 1999, partners eliminated over 9 million tons of materials through waste prevention, continuing the upward trend in waste reduction.

Partners also recycled over 8.4 million tons in 1999, avoiding approximately \$300 million in disposal costs. Since the program inception in 1994, partners have reduced nearly 32 million tons of waste.

Additional information on the WasteWise program is found at www.epa.gov/wastewise.



# **Jobs Through Recycling Program**

To support recycling markets, the EPA launched the Jobs Through Recycling program in 1994. The goal of the program is to foster markets for recycled goods by promoting and assisting the development of businesses using recovered materials, creating new recycling jobs, and spurring innovative technologies.

Under the program, the EPA awards over \$1 million each year in grants to states and tribes.

Jobs Through Recycling funds programs that help develop or retain intermediate processing and end-use manufacturing capacity for recyclables and reusable materials.

Jobs Through Recycling supports the development and strengthening of state, multi-state, and tribal market development and economic development programs. The activities funded thus far include the creation of Recycling Economic Development Advocates (**REDAs**), Recycling and Reuse Business Assistance Centers (**RBACs**),and commodity-specific demonstration projects. REDAs are staff in state or tribal economic development agencies who pursue recycling business growth, whereas RBACs are state full-service centers providing business, technical, and financing assistance to businesses using recovered materials.

Jobs Through Recycling bolsters the job market by actively promoting the recycling industry.

Recycling is estimated to create nearly five times as many jobs as landfilling. One 1994 study reported that 103,000 jobs, or 2.7 percent of all manufacturing jobs in the Northeast region of the United States, are attributed to recycling.

In addition, the jobs created by recycling businesses draw from the full spectrum of the labor market (ranging from low-and semi-skilled jobs to highly skilled jobs). Materials sorters, dispatchers, truck drivers, brokers, sales representatives, process engineers, and chemists are just some of the jobs needed in the recycling industry.

Since Jobs Through Recycling's inception in 1994, \$8 million in funding has been awarded to numerous states, tribes, and multistate organizations.

This funding has helped create more than 8,500 jobs, generate \$640.5 million in capital investment, create 15.3 million tons of landfill capacity, and utilize 13.9 million tons of recovered materials.

One job has been created for every \$1,040 of Jobs Through Recycling grant money invested. Additional information about Jobs through Recycling is available at www.epa.gov/jtr.

# **Unit Pricing**

Some communities are using economic incentives to encourage the public to reduce solid waste sent to landfills. One of the most successful economic incentive programs used to achieve source reduction and recycling is variable rate refuse collection, or unit pricing.

Unit pricing programs, sometimes referred to as pay-as-you-throw systems, have one primary goal: customers who dispose of more waste pay more for the collection and disposal service. There are a few different types of unit pricing systems. Most require residents to pay a per-bag fee for refuse collection, and require the purchase of a special bag or tag to place on bags or cans

Other systems allow customers to choose between different size containers, and charge more for collection of larger containers. The EPA 's role in the further development of unit pricing systems has been to study effective systems in use and to disseminate documentation to inform other communities about the environmental and economic benefits that unit pricing may have for their community. The number of communities using unit pricing grew to more than 4,033 in 1999 and the population served has more than tripled since 1990 to over 35 million today.

Additional information about unit pricing or pay-as-you-throw programs is available at www.epa.gov/payt.

#### **Full Cost Accounting for Municipal Solid Waste**

Full cost accounting is an additional financial management tool that communities can use to improve solid waste management. Full cost accounting is an accounting approach that helps local governments identify all direct and indirect costs, as well as the past and future costs, of a MSW management program. Full cost accounting helps solid waste managers account for all monetary costs of resources used or committed, thereby providing the complete picture of solid waste management costs on an ongoing basis.

Full cost accounting can help managers identify high-cost activities and operations and seek ways to make them more cost- effective.

The EPA is continually studying these and other programs in order to assist communities in deciding whether one of these programs is right for them. In addition to these initiatives, EPA has published numerous guidance documents designed to educate both industry and the public on the benefits of source reduction, to guide communities in developing recycling programs, and to educate students on the benefits and elements of source reduction and recycling.

Additional information about full cost accounting can be found at www.epa.gov/fullcost.

#### **Extended Product Responsibility**

Extended product responsibility, also known as product stewardship, is a product-centered approach to environmental protection. This approach recognizes that lasting and substantial environmental improvements in product systems can only occur with the combined expertise, ingenuity, cooperation, and commitment of each individual involved in the product chain, from suppliers, designers, manufacturers, and distributors, to retailers, customers, recyclers, remanufacturers, and disposers.

Product manufacturers have the greatest ability, and therefore must take on new responsibilities to reduce the environmental impacts of their products.

Reducing use of toxic substances and designing for reuse and recyclability are just a few ways for companies to rethink their products in order to provide more value at less environmental impact.

Additional information about extended product responsibility is available at www.epa.gov/epaoswer/non-hw/reduce/epr/index.htm.

#### **Green Building**

Buildings that are designed, constructed, operated, and ultimately removed in such a way as to minimize their environmental impacts are referred to as "*green*" buildings.

Green buildings are characterized by improved energy and water efficiency, use of renewable sources of energy, improved indoor air quality, and efficient use of building materials.

The EPA supports projects to reduce, reuse, and recycle waste generated from building construction, renovation, deconstruction, and demolition. Construction and demolition wastes commonly include building materials, and products such as concrete, asphalt, wood, glass, brick, metal, insulation, and furniture.

From incorporating used or environmentally friendly materials into a building's construction or renovation to disassembling structures for the reuse and recycling of their components, each phase of a building's life cycle offers opportunities to reduce waste.

Additional information about green buildings is available at www.epa.gov/greenbuilding.

# Industrial Ecology

The study of material and energy flows and their transformations into products, byproducts, and waste throughout industrial and ecological systems is the primary concept of industrial ecology. This initiative urges industry to seek opportunities for the continual reuse and recycling of materials through a system in which processes are designed to consume only available waste streams and to produce only usable waste.

Wastes from producers and consumers become input for other producers and consumers, and resources are cycled through the system to sustain future generations.

Individual processes and products become part of an interconnected industrial system in which new products or processes evolve out of or consume available waste streams, water, and energy; in turn, processes are developed to produce usable resources.

# **Solid Waste Summary**

Subtitle D addresses primarily nonhazardous solid waste. The term solid waste includes garbage, refuse, sludges, nonhazardous industrial wastes, and other discarded materials. Solid waste also includes hazardous wastes that are excluded from Subtitle C regulation (e.g., household hazardous waste).

Municipal solid waste, a subset of solid waste, is waste generated by businesses and households. The EPA recommends an integrated, hierarchical approach to managing municipal solid waste that includes, in descending order of preference:

- 1. Source reduction
- 2. Recycling
- 3. Combustion
- 4. Landfilling.

As part of Subtitle D, the EPA has developed detailed technical criteria for solid waste disposal facilities, including specific criteria for MSWLFs.

#### These criteria include specific provisions for MSWLF:

- ✓ Location
- ✓ Operation
- ✓ Design
- ✓ Ground water monitoring
- ✓ Corrective action
- ✓ Closure and post-closure
- √ Financial assurance (i.e., responsibility).

The EPA has helped develop and implement new initiatives and programs that aid businesses, states, local governments and Native American tribes in implementing effective solid waste management programs. Focusing particularly on the environmental and economic benefits of source reduction and recycling, the EPA fosters integrated solid waste management in communities and businesses.

#### These initiatives include:

- WasteWi\$e
- Jobs Through Recycling program
- > Unit pricing
- > Full cost accounting
- > Extended product responsibility
- Green buildings
- Industrial ecology.

#### ADDITIONAL RESOURCES

Additional information about municipal solid waste management can be found at www.epa.gov/msw.

# SECTION III RCRA SUBTITLE C – MANAGING HAZARDOUS WASTE

#### **OVERVIEW**

The improper management of hazardous waste poses a serious threat to the health of American citizens and their environment. When the EPA began developing the hazardous waste management regulations in the late 1970s, the Agency estimated that only 10 percent of all hazardous waste was managed in an environmentally sound manner.

Some threats posed by the mismanagement of hazardous waste are obvious. Reports of chemical accidents or spills of hazardous waste that close highways, or illegal midnight dumping that contaminates property are familiar. Yet, even when hazardous waste is managed or disposed of in a careful manner, it may still pose a serious threat to human health and the environment.

For example, toxic hazardous wastes can leak from a poorly constructed or improperly maintained hazardous waste landfill. Such waste contamination can severely, and sometimes irreversibly, pollute ground water, the primary source of drinking water for half the nation.

Ground water pollution is not the only problem posed by hazardous waste mismanagement. The improper disposal of hazardous waste has polluted streams, rivers, lakes, and other surface waters, killing aquatic life, destroying wildlife, and stripping areas of vegetation. In other cases, careless waste disposal has been linked to respiratory illnesses, skin diseases (including skin cancer), and elevated levels of toxic materials in the blood and tissue of humans and domestic livestock.

In still other cases, the mismanagement of hazardous waste has resulted in fires, explosions, or the generation of toxic gases that have killed or seriously injured workers and firefighters.

Since 1980, under RCRA Subtitle C, the EPA has developed a comprehensive program to ensure that hazardous waste is managed safely: from the moment it is generated; while it is transported, treated, or stored; until the moment it is finally disposed (see Figure III-1).



# This Cradle-to-Grave Management System Establishes Requirements for Each of the Following:

- ✓ Hazardous Waste Identification —To facilitate the proper identification and classification of hazardous waste, the RCRA begins with hazardous waste identification procedures.
- ✓ Hazardous Waste Recycling and Universal Wastes —To provide for the safe recycling of hazardous wastes, and facilitate the management of commonly recycled materials, the RCRA includes provisions for hazardous waste recycling and universal wastes.
- ✓ Hazardous Waste Generators —To ensure proper and safe waste management, the RCRA regulations provide management standards for those facilities that produce hazardous waste, and provide reduced regulations for facilities that produce less waste
- ✓ **Hazardous Waste Transporters** —To govern the transport of hazardous waste between management facilities, the RCRA regulates hazardous waste transporters.
- ✓ **Treatment, Storage, and Disposal Facilities** —To fully protect human health and the environment from hazardous waste treatment, storage, and disposal, the TSDF requirements establish generic facility management standards, specific provisions governing hazardous waste management units, and additional precautions designed to protect soil, ground water, and air resources.
- ✓ Land Disposal Restrictions (LDR)— To reduce the hazards posed by permanently land disposed waste, this program requires effective and expeditious hazardous waste treatment.
- ✓ **Combustion** —To minimize the hazards posed by the burning of hazardous waste, the RCRA imposes strict standards on units conducting such combustion.
- ✓ **Permitting** —To ensure that only facilities meeting the TSDF standards are treating, storing, and disposing of hazardous waste, and to provide each TSDF facility with a record of the specific requirements applicable to each part of its operation, the RCRA requires owners and operators of these facilities to obtain a permit.
- ✓ Corrective Action —Since hazardous waste management may result in spills or releases into the environment, the corrective action program is designed to guide he cleanup of any contaminated air, ground water, or soil resulting from such management.
- ✓ **Enforcement** —To ensure that RCRA-regulated facilities, from generators to TSDFs, comply with these regulations, the RCRA provides the EPA with the authority to enforce provisions of the Act.
- ✓ State Authorization —To empower states and make enforcement more efficient, the RCRA also allows the EPA to authorize state governments to administer various parts of the RCRA program.

Each of these aspects of the RCRA Subtitle C program is carefully detailed in separate chapters in this section.

## **CHAPTER 1**

## HAZARDOUS WASTE IDENTIFICATION

## **OVERVIEW**

What is hazardous waste?

Simply defined, **hazardous waste** is a waste with properties that make it dangerous or capable of having a harmful effect on human health or the environment.

Unfortunately, in order to develop a regulatory framework capable of ensuring adequate protection, this simple narrative definition is not enough.

Determining what is hazardous waste is paramount, because only those wastes that have specific attributes are subject to Subtitle C regulation.

Making this determination is a complex task which is a central component of the hazardous waste management regulations. Hazardous waste is generated from many sources, ranging from industrial manufacturing process wastes, to batteries, to fluorescent light bulbs.

Hazardous waste may come in many forms, including liquids, solids, gases, and sludges. To cover this wide range, the EPA has developed a system to identify specific substances known to be hazardous and provide objective criteria for including other materials in this universe.

The regulations contain guidelines for determining what exactly is waste (called a solid waste) and what is excluded from the hazardous waste regulations, even though it otherwise is a solid and hazardous waste. Finally, to promote recycling and the reduction of the amount of waste entering the RCRA system, the EPA provides exemptions for certain wastes when they are recycled in certain ways.

This chapter introduces the hazardous waste identification process, describes how to determine if a waste is a solid waste, and provides the regulatory definition for hazardous waste. It also discusses those wastes specifically excluded from Subtitle C regulation, and those wastes exempted when recycled.

#### **HAZARDOUS WASTE IDENTIFICATION PROCESS**

Proper hazardous waste identification is essential to the success of the RCRA program. This identification process can be a very complex task.

Therefore, it is best to approach the issue by asking a series of questions in a step-wise manner (see Figure III-2). If facility owners and operators answer the following questions, they can determine if they are producing a hazardous waste:

1.Is the material in question a solid waste?

- 2.Is the material excluded from the definition of solid waste or hazardous waste?
- 3.Is the waste a listed or characteristic hazardous waste?
- 4.Is the waste delisted?

This chapter will examine these key questions.

#### IS THE MATERIAL A SOLID WASTE?

The Subtitle C program uses the term solid waste to denote something that is a waste. In order for a material to be classified as a hazardous waste, it must first be a solid waste. Therefore, the first step in the hazardous waste identification process is determining if a material is a solid waste.

The statutory definition points out that whether a material is a solid waste is not based on the physical form of the material (i.e., whether or not it is a solid as opposed to a liquid or gas), but rather that the material is a waste. The regulations further define **solid waste** as any material that is discarded by being either abandoned, inherently waste-like, a certain military munition, or recycled.

**Abandoned** —The term **abandoned** simply means thrown away. .A material is abandoned if it is disposed of, burned, or incinerated.

**Inherently Waste-Like** — Some materials pose such a threat to human health and the environment that they are always considered solid wastes; these materials are considered to be **inherently waste-like**. Examples of inherently waste-like materials include certain dioxincontaining wastes.

**Military Munition** —**Military munitions** are all ammunition products and components produced for or used by the U.S. Department of Defense (**DOD**) or U.S. Armed Services for national defense and security. Unused or defective munitions are solid wastes when abandoned (i.e., disposed of, burned, incinerated) or treated prior to disposal; rendered non-recyclable or non-useable through deterioration; or declared a waste by an authorized military official. Used (i.e., fired or detonated) munitions may also be solid wastes if collected for storage, recycling, treatment, or disposal.

**Recycled** —A material is **recycled** if it is used or reused (e.g., as an ingredient in a process), reclaimed, or used in certain ways (used in a manner constituting disposal, burned for energy recovery, or accumulated speculatively). (Recycled materials are fully discussed in Section III, Chapter 2.)

#### **Recycled Materials**

Materials that are recycled are a special subset of the solid waste universe. When recycled, some materials are not solid wastes, and therefore, not hazardous wastes, while others are solid and hazardous waste, but are subject to less-stringent regulatory controls. The level of regulation that applies to recycled materials depends on the material and the type of recycling (see FigureIII-4).

Because some types of recycling pose threats to human health and the environment, the RCRA does not exempt all recycled materials from the definition of solid waste. As a result, the manner in which a material is recycled will determine whether or not the material is a solid waste, and therefore potentially regulated as a hazardous waste. In order to encourage waste recycling, The RCRA exempts three types of wastes from the definition of solid waste:

❖ Wastes Used as an Ingredient — If a material is directly used as an ingredient in a production process without first being reclaimed, then that material is not a solid waste.

- ❖ Wastes Used as a Product Substitute If a material is directly used as an effective substitute for a commercial product (without first being reclaimed), it is exempt from the definition of solid waste.
- ❖ Wastes Returned to the Production Process —When a material is returned directly to the production process (without first being reclaimed) for use as a feedstock or raw material, it is not a solid waste. Conversely, materials are solid wastes, and are not exempt, if they are recycled in certain ways. If these materials are used in a manner constituting disposal; burned for energy recovery, used to produce a fuel, or contained in fuels; accumulated speculatively; or are dioxin-containing wastes considered inherently waste-like; then they are defined as solid wastes.

**Used in a Manner Constituting Disposal** —**Use constituting disposal** is the direct placement of wastes or products containing wastes (e.g., asphalt with petroleum-refining wastes as an ingredient) on the land.

Burned for Energy Recovery, Used to Produce a Fuel or Contained in Fuels — Burning hazardous waste for fuel (e.g., burning for energy recovery) and using wastes to produce fuels are regulated activities. Conversely, commercial products intended to be burned as fuels are not considered solid wastes. For example, off-specification jet fuel (e.g., a fuel with minor chemical impurities) is not a solid waste when it is burned for energy recovery, because it is itself a fuel.

**Accumulated Speculatively** — In order to encourage recycling of wastes as well as ensure that materials are actually recycled, and not simply stored to avoid regulation, EPA established a provision to encourage facilities to recycle sufficient amounts in a timely manner.

This provision designates as solid wastes those materials that are **accumulated speculatively.** A material is accumulated speculatively (e.g., stored in lieu of expeditious recycling) if it has no viable market or if the person accumulating the material cannot demonstrate that at least 75 percent of the material is recycled in a calendar year, commencing on January 1.

**Dioxin-Containing Wastes Considered Inherently Waste-Like** — Dioxin-containing wastes are considered inherently waste-like because they pose significant threats to human health and the environment if released or mismanaged. As a result, the RCRA does not exempt such wastes from the definition of solid waste even if they are recycled through direct use or reuse without prior reclamation. This is to ensure that such wastes are subject to the most protective regulatory controls.

#### **Secondary Materials**

Not all materials can be directly used or reused without reclamation. A material is **reclaimed** if it is processed to recover a usable product (e.g., smelting a waste to recover valuable metal constituents), or if it is regenerated through processing to remove contaminants in a way that restores them to their useable condition (e.g., distilling dirty spent solvents to produce clean solvents).

If **secondary materials** are reclaimed before use, their regulatory status depends on the type of material. For this solid waste determination process, the EPA groups all materials into five categories. These secondary materials consist of spent materials, sludges, by-products, commercial chemical products (**CCPs**), and scrap metal.

**Spent materials** are materials that have been used and can no longer serve the purpose for which they were produced without processing. For example, a solvent used to degrease metal parts will eventually become contaminated such that it cannot be used as a solvent until it is regenerated. If a spent material must be reclaimed, it is a solid waste and is subject to hazardous waste regulation.

Spent materials are also regulated as solid wastes when used in a manner constituting disposal; burned for energy recovery, used to produce a fuel, or contained in fuels; or accumulated speculatively (see FigureIII-6).

**Sludges** are any solid, semisolid, or liquid wastes generated from a wastewater treatment plant, water supply treatment plant, or air pollution control device (e.g., filters, baghouse dust). Sludges from specific industrial processes or sources (known as listed sludges) are solid wastes when reclaimed; used in a manner constituting disposal; burned for energy recovery, used to produce a fuel, or contained in fuels; or accumulated speculatively. On the other hand, characteristic sludges (which are sludges that exhibit certain physical or chemical properties) are not solid wastes when reclaimed, unless they are used in a manner constituting disposal; burned for energy recovery, used to produce a fuel, or contained in fuels; or accumulated speculatively (see Figure III-6). (Listings and characteristics are fully discussed later in this chapter).



**By-products** are materials that are not one of the intended products of a production process. An example is the sediment remaining at the bottom of a distillation column.

By-product is a catch-all term and includes most wastes that are not spent materials or sludges. Listed by-products are solid wastes when reclaimed; used in a manner constituting disposal; burned for energy recovery, used to produce a fuel, or contained in fuels; or accumulated speculatively.

On the other hand, characteristic by-products are not solid wastes when reclaimed, unless they are used in a manner constituting disposal; burned for energy recovery, used to produce a fuel, or contained in fuels; or accumulated speculatively

**Commercial chemical products** are unused or off-specification chemicals (e.g., chemicals that have exceeded their shelf life),spill or container residues, and other unused manufactured products that are not typically considered chemicals. CCPs are not solid wastes when reclaimed, unless they are used in a manner constituting disposal; or burned for energy recovery, used to produce a fuel, or contained in fuels (see Figure III-6).

**Scrap metal** is worn or extra bits and pieces of metal parts, such as scrap piping and wire, or worn metal items, such as scrap automobile parts and radiators. If scrap metal is reclaimed, it is a solid waste and is subject to hazardous waste regulation (see also Section III, Chapter 2).

Scrap metal is also regulated as a solid waste when used in a manner constituting disposal; burned for energy recovery, used to produce a fuel, or contained in fuels; or accumulated speculatively. This does not apply to processed scrap metal which is excluded from hazardous waste generation entirely (as discussed later in this chapter).

## Sham Recycling

For all recycling activities, the above rules are based on the premise that legitimate reclamation or reuse is taking place. The EPA rewards facilities that are recycling some wastes by exempting them from regulation, or by subjecting them to lesser regulation.

Some facilities, however, may claim that they are recycling a material in order to avoid being subject to RCRA regulation, when in fact the activity is not legitimate recycling.

The EPA has established guidelines for what constitutes legitimate recycling and has described activities it considers to be illegitimate or **sham recycling**.

Considerations in making this determination include whether the secondary material is effective for the claimed use, if the secondary material is used in excess of the amount necessary, and whether or not the facility has maintained records of the recycling transactions.

## IS THE WASTE EXCLUDED?

Not all RCRA solid wastes qualify as hazardous wastes. Other factors must be considered before deciding whether a solid waste should be regulated as a hazardous waste. Regulation of certain wastes may be impractical or otherwise undesirable, regardless of the hazards that the waste might pose.

For instance, household waste can contain dangerous chemicals, such as solvents and pesticides, but subjecting households to the strict RCRA waste management regulations would create a number of practical problems.

As a result, Congress and the EPA exempted or excluded certain wastes, such as household wastes, from the hazardous waste definition and regulations. Determining whether or not a waste is excluded or exempted from hazardous waste regulation is the second step in the RCRA hazardous waste identification process.

# There are five categories of exclusions:

- ✓ Exclusions from the definition of solid waste
- ✓ Exclusions from the definition of hazardous waste
- ✓ Exclusions for waste generated in raw material, product storage, or manufacturing units
- ✓ Exclusions for laboratory samples and waste treatability studies
- ✓ Exclusions for dredged material regulated under the Marine Protection Research and Sanctuaries

#### SHAM RECYCLING

## Sham recycling may include situations when a secondary material is:

- ✓ Ineffective or only marginally effective for the claimed use (e.g., using certain heavy metal sludges in concrete when such sludges do not contribute any significant element to the concrete 's properties)
- ✓ Used in excess of the amount necessary (e.g., using materials containing chlorine as an ingredient in a process requiring chlorine, but in excess of the required chlorine levels)
- ✓ Handled in a manner inconsistent with its use as a raw material or commercial product substitute (e.g., storing materials in a leaking surface impoundment as compared to a tank in good condition that is intended for storing raw materials).

## **Solid Waste Exclusions**

A material cannot be a hazardous waste if it does not meet the definition of a solid waste. Thus, wastes that are excluded from the definition of solid waste are not subject to RCRA Subtitle C hazardous waste regulation. There are 19 exclusions from the definition of solid waste.

## **Domestic Sewage and Mixtures of Domestic Sewage**

Domestic sewage, or sanitary waste, comes from households, office buildings, factories, and any other place where people live and work. These wastes are carried by sewer to a municipal wastewater treatment plant (called a **publicly owned treatment works** (**POTW**)).

The treatment of these wastes is regulated under the Clean Water Act (CWA).

Mixtures of sanitary wastes and other wastes (including hazardous industrial wastes) that pass through a sewer system to a POTW are also excluded from Subtitle C regulation once they enter the sewer. In certain circumstances, this exclusion may be applied to domestic sewage and mixtures of domestic sewage that pass through a federally owned treatment works (**FOTW**).

## **Industrial Wastewater Discharges (Point Source Discharges)**

Another exclusion from RCRA designed to avoid overlap with CWA regulations applies to **point source discharges**. Point source discharges are discharges of pollutants (e.g., from a pipe, sewer, or pond)directly into a lake, river, stream, or other water body.

CWA regulates such discharges under the National Pollutant Discharge Elimination System (NPDES) permitting program. Under this exclusion from the definition of solid waste, wastewaters that are subject to CWA regulations are exempt from Subtitle C regulation at the point of discharge. Any hazardous waste generation, treatment, or storage prior to the discharge is subject to RCRA regulation.

Many industrial facilities that treat wastewater on site utilize this point source discharge exclusion.

#### **Irrigation Return Flows**

When farmers irrigate agricultural land, water not absorbed into the ground can flow into reservoirs for reuse. This return flow often picks up pesticide or fertilizer constituents, potentially rendering it hazardous. Because this water may be reused on the fields, it is excluded from the definition of solid waste.

#### **Radioactive Waste**

Radioactive waste is regulated by either the Nuclear Regulatory Commission or the U.S. Department of Energy (**DOE**) under the Atomic Energy Act (**AEA**). To avoid duplicative regulation under the RCRA and the AEA, the RCRA excludes certain radioactive materials from the definition of solid waste.

However, the RCRA excludes only the radioactive components of the waste. If a radioactive waste is mixed with a hazardous waste, the resultant mixture is regulated by both the AEA and the RCRA as a **mixed waste**.

Similarly, if a facility generates a hazardous waste that is also radioactive, the material is a mixed waste and is subject to regulation under both the RCRA and the AEA (the regulatory status of mixed waste is fully discussed later in this chapter).

## **In-Situ Mining Waste**

In-situ (in-place) mining of certain minerals may involve the application of solvent solutions directly to a mineral deposit in the ground. The solvent passes through the ground, collecting the mineral as it moves. The mineral and solvent mixtures are then collected in underground wells where the solution is removed. Such solvent-contaminated earth, or any non-recovered solvent, is excluded from the definition of solid waste when left in place.

## **Pulping Liquors**

Pulping liquor, also called black liquor, is a corrosive material used to dissolve wood chips for manufacturing of paper and other materials. To promote waste minimization and recycling, the EPA excluded pulping liquors from the definition of solid waste if they are reclaimed in a recovery furnace and then reused in the pulping process. If the liquors are recycled in another way, or are accumulated speculatively, they are not excluded.

#### **Spent Sulfuric Acid**

Spent sulfuric acid may be recycled to produce virgin sulfuric acid. To promote waste reduction and recycling, such recycled spent sulfuric acid is excluded from the definition of solid waste, unless the facility accumulates the material speculatively.

## **Closed-Loop Recycling**

To further promote waste reduction and recycling, spent materials that are reclaimed and returned to the original process in an enclosed system of pipes and tanks are excluded from the definition of solid waste, provided that:

- ✓ Only tank storage is involved, and the entire process, through reclamation, is closed to the air (i.e., enclosed)
- ✓ Reclamation does not involve controlled flame combustion, such as that which occurs in boilers, industrial furnaces, or incinerators
- ✓ Waste materials are never accumulated in tanks for more than 12 months without being reclaimed
- ✓ Reclaimed materials are not used to produce a fuel, or used to produce products that are used in a manner constituting disposal.

An example of such a closed-loop system might include a closed solvent recovery system in which the dirty solvents are piped from the degreasing unit to a solvent still where the solvent is cleaned, and then piped back to the degreasing unit.

## **Spent Wood Preservatives**

Many wood preserving plants recycle their wastewaters and spent wood preserving solutions.

These materials are collected on drip pads and sumps, and are in many cases returned directly to the beginning of the wood preserving process where they are reused in the same manner. While the process resembles a closed-loop recycling process, the closed-loop recycling exclusion does not apply because drip pads are open to the air.

Consistent with their objective to encourage recycling hazardous waste, the EPA developed two specific exclusions for spent wood preserving solutions and wastewaters containing spent preservatives, provided that the materials have been reclaimed and are reused for their original purpose.

In addition, wood preserving solutions and wastewaters are excluded from the definition of solid waste prior to reclamation. To use this exclusion, a facility is required to reuse the materials for their intended purpose and manage them in a way that prevents releases to the environment.

#### **Coke By-Product Wastes**

Coke, used in the production of iron, is made by heating coal in high temperature ovens.

Throughout the production process many by-products are created. The refinement of these coke by-products generates several listed and characteristic wastestreams.

However, to promote recycling of these wastes, the EPA provided an exclusion from the definition of solid waste for certain coke by-product wastes that are recycled into new products.

#### **Splash Condenser Dross Residue**

The treatment of steel production pollution control sludge generates a zinc-laden residue, called a dross.

This material, generated from a splash condenser in a high temperature metal recovery process, is known as a splash condenser dross residue. Because this material contains 50 to 60 percent zinc, it is often reclaimed, reused, or processed as a valuable recyclable material. Since facilities commonly handle this material as a valuable commodity by managing it in a way that is protective of human health and the environment, the EPA excluded this residue from the definition of solid waste.

# Hazardous Oil-bearing Secondary Materials and Recovered Oil from Petroleum Refining Operations

Petroleum refining facilities sometimes recover oil from oily wastewaters and reuse this oil in the refining process. In order to encourage waste minimization and recycling, EPA excluded such recovered oil from the definition of solid waste when it is returned to the refinery.

Oil-bearing hazardous wastes which are recycled back into the petroleum refining process are also excluded. In 2002, the EPA proposed to conditionally exclude oil-bearing secondary materials that are processed in a gasification system to produce synthesis gas fuel and other non-fuel chemical by-products.

## **Condensates from Kraft Mill Steam Strippers**

The Kraft process, the most commonly used pulping process today, utilizes various chemicals to break down wood into pulp. This process generates overhead gases that are condensed and often recycled as fuel. To encourage the recycling of these condensates, the EPA excluded them from the definition of solid waste provided the condensate is combusted at the mill that generated it.

#### **Comparable Fuels**

In order to promote the recycling of materials with high fuel values, certain materials that are burned as fuels are excluded from the definition of solid waste, provided that they meet certain specifications (i.e., are of a certain degree of purity).

This is to ensure that the material does not exceed certain levels of toxic constituents and physical properties that might impede burning. Materials that meet this specification are considered comparable to pure or virgin fuels.



## Reactivity

The **reactivity characteristic** identifies wastes that readily explode or undergo violent reactions or react to release toxic gases or fumes.

Common examples are discarded munitions or explosives. In many cases, there is no reliable test method to evaluate a waste's potential to explode, react violently, or release toxic gas under common handling conditions.

Therefore, the EPA uses narrative criteria to define most reactive wastes and requires waste generators to use their best judgment in applying the narrative definitions to determine if a waste is sufficiently reactive to be regulated. This is possible because reactive hazardous wastes are relatively uncommon and the dangers that they pose are believed to be well known to the waste handlers who deal with them.

## **Processed Scrap Metal**

Scrap metal includes, but is not limited to, pipes, containers, equipment, wire, and other metal items that are no longer of use. To facilitate recycling, scrap metal that has been processed to make it easier to handle or transport and is sent for metals recovery is excluded from the definition of solid waste. Unprocessed scrap metal is still eligible for an exemption from hazardous waste regulation when recycled (as discussed in Section III, Chapter 2).

#### **Shredded Circuit Boards**

Circuit boards are metal boards that hold computer chips, thermostats, batteries, and other electronic components.

Circuit boards can be found in computers, televisions, radios, and other electronic equipment. When this equipment is thrown away, these boards can be removed and recycled. Whole circuit boards meet the definition of scrap metal, and are therefore exempt from hazardous waste regulation when recycled (as discussed in Section III, Chapter 2).

On the other hand, some recycling processes involve shredding the board. Such shredded boards do not meet the exclusion for recycled scrap metal.

In order to facilitate the recycling of such materials, the EPA excluded recycled shredded circuit boards from the definition of solid waste, provided that they are stored in containers sufficient to prevent release to the environment, and are free of potentially dangerous components, such as mercury switches, mercury relays, nickel-cadmium batteries, and lithium batteries.

## **Mineral Processing Spent Materials**

Mineral processing generates spent materials that may exhibit hazardous waste characteristics.

Common industry practice is to recycle these mineral processing wastes back into the processing operations to recover mineral values. The EPA created a conditional exclusion from the definition of solid waste for these spent materials when recycled in the mineral processing industry, provided the materials are stored in certain types of units and are not accumulated speculatively.

#### **Petrochemical Recovered Oil**

Organic chemical manufacturing facilities sometimes recover oil from their organic chemical industry operations. The EPA excluded petrochemical recovered oil from the definition of solid waste when the facility inserts the material into the petroleum refining process of an associated or adjacent petroleum refinery.

Only petrochemical recovered oil that is hazardous because it exhibits the characteristic of ignitability or exhibits the toxicity characteristic for benzene (or both) is eligible for the exclusion.

## **Spent Caustic Solutions from Petroleum Refining**

Petrochemical refineries use caustics to remove acidic compounds like mercaptans from liquid petroleum streams to reduce produce odor and corrosivity as well as to meet product sulfur specifications. Spent liquid treating caustics from petroleum refineries are excluded from the definition of solid waste if they are used as a feedstock in the manufacture of napthenic and cresylic acid products.

The EPA believes that spent caustic, when used in this manner, is a valuable commercial feedstock in the production of these particular products, and is therefore eligible for an exclusion.

## Glass Frit and Fluoride-rich Baghouse Dust Generated by the Vitrification of K088

In July 2000, the EPA proposed that glass frit and fluoride-rich baghouse dust generated by the vitrification of K088 be classified as products and excluded from the definition of solid waste.

Glass frit is usable as a commercial chemical product and fluoride-rich baghouse dust can be recycled back into the aluminum reduction pots as electrolyte or sold as a product for other industrial uses such as steel making.

## Zinc Fertilizers Made from Recycled Hazardous Secondary Materials

The EPA promulgated a conditional exclusion from the definition of solid waste for hazardous secondary materials that are recycled to make zinc fertilizers or zinc fertilizer ingredients. Zinc, an important micronutrient for plants and animals, can be removed from zinc-rich manufacturing residue and used to produce zinc micronutrient fertilizer.

A second conditional exclusion applies to the zinc fertilizer products made from these secondary materials.

# **Hazardous Waste Exemptions**

The EPA also exempts certain solid wastes from the definition of hazardous waste. If a material meets an exemption from the definition of hazardous waste, it cannot be a hazardous waste, even if the material technically meets a listing or exhibits a characteristic.

There are 17 exemptions from the definition of hazardous waste.

## **Household Hazardous Waste**

Households often generate solid wastes that could technically be hazardous wastes (e.g., old solvents, paints, pesticides, fertilizer, poisons).

However, it would be impossible to regulate every house in the United States that occasionally threw away a can of paint thinner or a bottle of rat poison.

Therefore, the EPA developed the household waste exemption. Under this exemption, wastes generated by normal household activities (e.g., routine house and yard maintenance) are exempt from the definition of hazardous waste. The EPA has expanded the exemption to include household-like areas, such as bunkhouses, ranger stations, crew quarters, campgrounds, picnic grounds, and day-use recreation areas.

While household hazardous waste is exempt from Subtitle C, it is regulated under Subtitle D as a solid waste (as discussed in Section II).

# **Agricultural Waste**

To prevent overregulation of farms and promote waste recycling, solid wastes generated by crop or animal farming are excluded from the definition of hazardous waste provided that the wastes are returned to the ground as fertilizers or soil conditioners. Examples of such wastes are crop residues and manures.

## **Mining Overburden**

After an area of a surface mine has been depleted, it is common practice to return to the mine the earth and rocks (overburden) that were removed to gain access to ore deposits.

When the material is returned to the mine site, it is not a hazardous waste under the RCRA.

#### **Bevill and Bentsen Wastes**

In the Solid Waste Disposal Act Amendments of 1980, Congress amended the RCRA by exempting oil, gas, and geothermal exploration, development, and production wastes (**Bentsen wastes**); fossil fuel combustion wastes; mining and mineral processing wastes; and cement kiln dust wastes (**Bevill wastes**) from the definition of hazardous waste pending further study by the EPA.

These wastes were temporarily exempted because they were produced in very large volumes, were thought to pose less of a hazard than other wastes, and were generally not amenable to the management practices required under the RCRA.

The following paragraphs describe these exemptions in detail.

#### Fossil Fuel Combustion Waste

In order to accommodate effective study, fossil fuel combustion wastes were divided into two categories, large-volume coal-fired utility wastes and remaining wastes.

After studying these wastes, in 1993, the EPA decided to permanently exempt large-volume coal-fired utility wastes, including fly ash, bottom ash, boiler slag, and flue gas emission control waste from the definition of hazardous waste.

Further study by the EPA, in 2000, indicated that all remaining fossil fuel combustion wastes need not be regulated under RCRA Subtitle C. However, the EPA determined that national non-hazardous waste regulations under RCRA Subtitle D are appropriate for coal combustion wastes disposed in surface impoundments and landfills and used as minefill. These regulations are expected to be proposed in March of 2003.

#### Oil, Gas, and Geothermal Wastes

Certain wastes from the exploration and production of oil, gas, and geothermal energy are excluded from the definition of hazardous waste.

These wastes include those that have been brought to the surface during oil and gas exploration and production operations, and other wastes that have come into contact with the oil and gas production stream (e.g., during removal of waters injected into the drill well to cool the drill bit).

## Mining and Mineral Processing Wastes

Certain wastes from the mining, refining, and processing of ores and minerals are excluded from the definition of hazardous waste.

#### Cement Kiln Dust

Cement kiln dust is a fine-grained solid by-product generated during the cement manufacturing process and captured in a facility's air pollution control system. After study, the EPA decided to develop specific regulatory provisions for cement kiln dust.

Until the EPA promulgates these new regulatory controls, however, cement kiln dust will generally remain exempt from the definition of hazardous waste.

#### **Trivalent Chromium Wastes**

The element chromium exists in two forms, hexavalent and trivalent. The EPA determined that while hexavalent chromium poses enough of a threat to merit regulation as a characteristic hazardous waste, trivalent chromium does not.

Therefore, to prevent unnecessary regulation, the EPA excluded from the definition of hazardous waste, trivalent chromium-bearing hazardous wastes from certain leather tanning, shoe manufacturing, and leather manufacturing industries.

## **Arsenically Treated Wood**

Discarded arsenically treated wood or wood products that are hazardous only because they exhibit certain toxic characteristics (e.g., contain harmful concentrations of metal or pesticide constituents), are excluded from the definition of hazardous waste. Once such treated wood is used, it may be disposed of by the user (commercial or residential) without being subject to hazardous waste regulation.

This exclusion is based on the fact that the use of such wood products on the land is similar to the common disposal method, which is landfilling. This exclusion applies only to end-users and not to manufacturers.

#### Petroleum-Contaminated Media and Debris from Underground Storage Tanks

USTs are used to store petroleum (e.g., oil) and hazardous substances (e.g., ammonia). When these tanks leak, the UST program under RCRA Subtitle I provides requirements for cleaning up such spills (the regulatory requirements for USTs are fully discussed in Section IV).

To facilitate the corrective action process under the UST regulations, contaminated media (soils and ground water) and debris (tanks and equipment) at sites undergoing UST cleanup that are hazardous only because they exhibit certain toxic characteristics (e.g., contain a harmful concentrations of leachable organic constituents) are excluded from the definition of hazardous waste.

## **Spent Chlorofluorocarbon Refrigerants**

Chlorofluorocarbons (CFCs) released to the atmosphere damage the stratospheric ozone layer.

To promote recycling and discourage the practice of venting used CFCs to the atmosphere as a means of avoiding Subtitle C regulation, the EPA excluded recycled CFCs from the definition of hazardous waste since the refrigerants are generally reclaimed for reuse.

## **Used Oil Filters**

In order to promote the recycling and recovery of metals and other products from used oil filters, the EPA exempted used oil filters that have been properly drained to remove the used oil.

Used Oil Distillation Bottoms
When used oil is recycled,
residues (called distillation
bottoms) form at the bottom of
the recycling unit. To promote
used oil recycling and the
beneficial reuse of waste
materials, the EPA excluded
these residues from the
definition of hazardous waste
when the bottoms are used as
ingredients in asphalt paving and
roofing materials.





Landfill leachate and landfill gas condensate derived from previously disposed wastes that now meet the listing description of one or more of the petroleum refinery listed wastes K169,K170,K171, and K172,would be regulated as a listed hazardous waste.

However, the EPA temporarily deferred such landfill leachate and gas condensate from the definition of hazardous waste provided their discharge is regulated under the Clean Water Act (**CWA**).

The exclusion will remain effective while the EPA studies how the landfill leachate and landfill gas condensate are currently managed, and the effect of future CWA effluent limitation guidelines for landfill wastewaters.

## **Project XL Pilot Project Exclusions**

The EPA has provided two facilities with site-specific hazardous waste exclusions pursuant to the Project XL pilot program. The waste generated from the copper metalization process at the IBM Vermont XL project is excluded from the F006 listing.

By-products resulting from the production of automobile air bag gas generants at the Autoliv ASP Inc. XL project in Utah are exempt from regulation as D003 hazardous waste. In addition to these finalized exclusions, in July of 2001, the EPA proposed a site-specific exclusion for mixed wastes generated at the Ortho-McNeil Pharmaceutical, Inc. facility in Spring House, Pennsylvania, under the Project XL program.

## Raw Material, Product Storage, and Process Unit Waste Exclusions

Hazardous wastes generated in raw material, product storage, or process (e.g., manufacturing) units are exempt from Subtitle C hazardous waste regulation while the waste remains in such units.

These units include tanks, pipelines, vehicles, and vessels used either in the manufacturing process or for storing raw materials or products, but specifically do not include surface impoundments. Once the waste is removed from the unit, or when a unit temporarily or permanently ceases operation for 90 days, the waste is considered generated and is subject to regulation.

# Sample and Treatability Study Exclusions

Hazardous waste samples are small, discrete amounts of hazardous waste that are essential to ensure accurate characterization and proper hazardous waste treatment. In order to facilitate the analysis of these materials, The RCRA exempts characterization samples and treatability study samples from Subtitle C hazardous waste regulation.

## **Waste Characterization Samples**

Samples sent to a lab to determine whether or not a waste is hazardous are exempt from regulation.

Such samples (typically less than one gallon of waste) are excluded from Subtitle C regulation, provided that these samples are collected and shipped for the sole purpose of determining hazardous waste characteristics or composition.

Storage, transportation, and testing of the sample are excluded from RCRA regulation even when the lab testing is complete, provided the sample is returned to the generator, and other specific provisions are met. When shipping the sample to or from the laboratory, the sample collector must comply with certain labeling requirements, as well as any applicable U.S. Postal Service (**USPS**) or U.S. Department of Transportation (**DOT**) shipping requirements.

## **Treatability Study Samples**

To determine if a particular treatment method will be effective on a given waste or what types of wastes remain after the treatment is complete, facilities send samples of waste to a lab for testing.

The EPA conditionally exempts those who generate or collect samples for the sole purpose of conducting treatability studies from the hazardous waste regulations, provided that certain requirements, including packaging, labeling, and recordkeeping provisions, are met.



In addition, under specific conditions, laboratories conducting such treatability studies may also be exempt from Subtitle C regulation.

#### **Dredge Materials Exclusions**

Dredge materials subject to the permitting requirements of 404 of the Federal Water Pollution Control Act of Section 103 of the Marine Protection, Research, and Sanctuaries Act of 1972 are not considered hazardous wastes.

## IS THE WASTE A LISTED HAZARDOUS WASTE?

After a facility determines that its waste is a solid waste and is not either excluded from the definitions of solid or hazardous waste or exempt from Subtitle C hazardous waste regulation, the owner and operator must determine if the waste is a hazardous waste.

The first step in this process is determining if the waste is a listed hazardous waste.

The hazardous waste listings consist of four lists:

- •The F list The P list
- •The K list The U list...

**Listed wastes** are wastes from generic industrial processes, wastes from certain sectors of industry, and unused pure chemical products and formulations. Because these wastes are dangerous enough to warrant full Subtitle C regulation based on their origin, any waste fitting a narrative listing description is considered a listed hazardous waste.

#### **Listing Criteria**

Before developing each hazardous waste listing, the EPA thoroughly studies a particular wastestream and the threats that it can pose to human health and the environment. If the waste poses sufficient threat, the EPA includes a precise description of that waste on one of four hazardous waste lists within the regulations.

In order to determine whether a waste should be listed in the first place, the Agency developed a set of criteria to use as a guide and a consistent frame of reference when considering listing a wastestream.

These criteria were developed by the EPA to use in evaluating whether a waste warranted being listed as a hazardous waste. These listing criteria cannot be use by waste handlers for waste identification purposes. Waste handlers must instead consult the actual listings to determine if their waste is regulated as a listed hazardous waste.

There are three different criteria the EPA uses to decide whether or not to list a waste as hazardous.

#### The three criteria are:

- 1. The waste typically contains toxic chemicals at levels that could pose a threat to human health and the environment if improperly managed. Such wastes are known as toxic listed wastes.
- 2. The waste contains such dangerous chemicals that it could pose a threat to human health and the environment even when properly managed. These wastes are fatal to humans and animals even in low doses. Such wastes are known as acute hazardous wastes.
- 3. The waste typically exhibits one of the four characteristics of hazardous waste: ignitability, corrosivity, reactivity, and toxicity.

In addition, the EPA may list a waste as hazardous, if it has cause to believe that, for some other reason, the waste typically fits within the statutory definition of hazardous waste developed by Congress.

## **Hazardous Waste Listings**

The EPA has applied the listing criteria to hundreds of specific industrial wastestreams.

#### **DEFINITION OF HAZARDOUS WASTE**

In RCRA §1004(5), Congress defined hazardous waste as a solid waste, or combination of solid wastes, which because of its quantity, concentration, or physical, chemical, or infectious characteristics may:

(a)Cause, or significantly contribute to, an increase in mortality or an increase in serious irreversible, or incapacitating reversible, illness; or

(b)Pose a substantial present or potential hazard to human health or the environment when improperly treated, stored, transported, or disposed of, or otherwise managed.

Based on this broad definition, Congress instructed the EPA to develop more specific criteria for defining solid and hazardous waste.

Congress believed that the EPA should define hazardous waste using two different mechanisms: by listing certain specific solid wastes as hazardous (i.e., wastes from certain industrial processes or sources), and by identifying characteristics (i.e., physical or chemical properties) which, when exhibited by a solid waste, make it hazardous.

Taking Congress' lead, the EPA proceeded to develop an elaborate definition of hazardous waste that included both of these mechanisms. are grouped into the four lists located at 40 CFR Part 261, Subpart D. Listed wastes are organized as follows:

**The F list** —The F list includes wastes from certain common industrial and manufacturing processes. Because the processes generating these wastes can occur in different sectors of industry, the F list wastes are known as wastes from nonspecific sources. The F list is codified in the regulations at 40 CFR §261.31.

**The K list** —The K list includes wastes from specific industries. As a result, K list wastes are known as wastes from specific sources. The K list is found at 40 CFR §261.32.

**The P list and the U list** —These two lists include pure or commercial grade formulations of specific unused chemicals. Chemicals are included on the P list if they are acutely toxic. A chemical is acutely toxic if it is fatal to humans in low doses, if scientific studies have shown that it has lethal effects on experimental organisms, or if it causes serious irreversible or incapacitating illness.

**The U list** is generally comprised of chemicals that are toxic, but also includes chemicals that display other characteristics, such as ignitability or reactivity.

Both the P list and U list are codified at 40 CFR §261.33.

Each list includes anywhere from 30 to a few hundred listed hazardous wastestreams.

All of the wastes on these lists are assigned an identification number (i.e., a waste code) consisting of the letter associated with the list (i.e., F, K, P, or U) followed by three numbers.

For example, wastes on the F list may be assigned a waste code ranging from F001 to

F039, while wastes on the K list may be assigned a waste code ranging from K001 to K178. These waste codes are an important part of the RCRA regulatory system since waste code assignment has important implications for the future management standards that will apply to the waste.

## The F List: Wastes From Nonspecific Sources

The F list designates hazardous wastes from common industrial and manufacturing processes.

**The F list** wastes can be divided into seven groups, depending on the type of manufacturing or industrial operation that creates them:

- Spent solvent wastes (waste codes F001 throughF005)
- ➤ Electroplating and other metal finishing wastes (F006 through F012 and F019)
- ➤ Dioxin-bearing wastes (F020 through F023 and F026 through F028)
- Chlorinated aliphatic hydrocarbons production wastes (F024 and F025)
- ➤ Wood preserving wastes (F032,F034,and F035)
- Petroleum refinery wastewater treatment sludges (F037 and F038)
- ➤ Multisource leachate (F039).

## Spent Solvent Wastes

The spent solvent waste listings (F001 through F005) apply to wastestreams that are generated from the use of certain common organic solvents.

Solvents are commonly used in various industries, such as mechanical repair, dry cleaning, and electronics manufacturing, for degreasing and cleaning in addition to other functions. While solvents are chemicals with many uses, these listings only apply to solvents that are used as solvents for their solvent properties (e.g., to solubilize, dissolve, or mobilize other constituents) and are spent (e.g., cannot be used further without reprocessing).

In addition, these listings only apply to solvents that contain one or more of the specific organic solvent constituents found in the F001-F005 narrative descriptions. Lastly, these listings only cover solvents that were above a certain concentration before use.

#### **HAZARD CODES**

To indicate its reason for listing a waste, the EPA assigns a hazard code to each waste listed on the F, K, P, and U lists. The last four hazard codes in the table below apply to wastes that have been listed because they typically exhibit one of the four regulatory characteristics of hazardous waste. The first two hazard codes apply to listed wastes whose constituents pose additional threats to human health and the environment.

## The hazard codes indicating the basis for listing a waste are:

Toxic Waste (T)
Acute Hazardous Waste (H)
Ignitable Waste (I)
Corrosive Waste (C)
Reactive Waste (R)
Toxicity Characteristic Waste (E)\*

The hazard codes assigned to listed wastes affect the regulations that apply to handling the waste. For instance, acute hazardous wastes accompanied by the hazard code (H) are subject to stricter management standards than most other wastes.

\*Currently, there are no hazardous wastes listed solely for exhibiting the toxicity characteristic.

## Electroplating and Other Metal Finishing Wastes

The electroplating and other metal finishing waste listings (F006 through F012 and F019) apply to wastestreams that are commonly produced during electroplating and other metal finishing operations.

Diverse industries use electroplating and other methods to change the surface of metal objects in order to enhance the appearance of the objects, make them more resistant to corrosion, or impart some other desirable property to them. Industries involved in plating and metal finishing range from jewelry manufacture to automobile production.

## **Dioxin-Bearing Wastes**

The dioxin-bearing waste listings (F020 through F023 and F026 through F028) describe a number of wastestreams that the EPA believes are likely to contain dioxins, which are allegedly among the most dangerous known chemical compounds.

The dioxin listings apply primarily to manufacturing process wastes from the production of specific pesticides or specific chemicals used in the production of pesticides. With the exception of F028, all of the dioxin-bearing wastes are considered acutely hazardous wastes and are designated with the hazard code (**H**). These wastes are therefore subject to stricter management standards than other hazardous wastes.

#### Chlorinated Aliphatic Hydrocarbon Production Wastes

The chlorinated aliphatic hydrocarbons production wastes (F024 and F025) list certain wastestreams produced by the manufacture of chlorinated aliphatic hydrocarbons.

Chlorinated aliphatic hydrocarbons are used in the manufacture of certain pesticides and fire retardants. Many other wastestreams from the manufacture of organic chemicals are found within the K list, including two waste codes for chlorinated aliphatic wastes, K174 and K175.

## Wood Preserving Wastes

The wood preserving waste listings (F032, F034, and F035) apply to certain wastes from wood preserving operations. Most wood used for construction or other non-fuel applications is chemically treated to slow the deterioration caused by decay and insects.

For example, telephone poles, railroad cross ties, and other wood products are treated to withstand the rigors of outdoor use.

Wood preservation typically involves coating lumber with pentachlorophenol, creosote, or preservatives containing arsenic or chromium. The wood preserving process creates wastestreams containing these chemicals, such as excess preservative solution that drips from wood products after treatment. Waste from wood preservation using pentachlorophenol is F032, waste from use of creosote is F034, and waste from treating wood with arsenic or chromium is F035.

These listings (as well as some K list waste listings) also apply to a variety of other residues from wood preserving.

## Petroleum Refinery Wastewater Treatment Sludges

The petroleum refinery wastewater treatment sludge listings (F037 and F038) apply to specific wastestreams from petroleum refineries. The petroleum refining process typically creates large quantities of contaminated wastewater. Before this wastewater can be discharged to a river or sewer, it must be treated to remove oil, solid material, and chemical pollutants.

To remove most of this oily waste from the wastewater, refineries typically use two methods. In the first step, gravity separates the pollutants from the wastewater. The solids and heavier pollutants sink to the bottom of a tank, forming a sludge, while the lighter materials (called **float**) float to the surface of the wastewater, where they can be skimmed off.

This sludge is F037. The second step uses physical (stirring or agitating) and chemical means to separate remaining pollutants from the wastewater into sludge and float. This sludge and float are F038. The K list also includes wastes codes for certain petroleum wastestreams generated by the petroleum refining industry. These waste codes are K048 through K052 and K169 through K172.

#### Multisource Leachate

The F039 listing applies to multi-source leachate, the liquid material that accumulates at the bottom of a hazardous waste landfill. The leachate that percolates through landfills, particularly hazardous waste landfills, usually contains high concentrations of chemicals, and is often collected to minimize the potential for it to enter and contaminate the soil or ground water below the unit.

## The K List: Wastes From Specific Sources

The K list designates hazardous wastes from specific sectors of industry and manufacturing. Like F list wastes, K list wastes are manufacturing process wastes.

To determine whether a waste qualifies as K-listed, a facility must first determine whether the waste fits within one of the 13 different industrial or manufacturing categories on the list.

Second, a facility must determine if this waste matches one of the detailed K list waste descriptions in 40 CFR §261.32. The 13 industries that generate K list wastes are:

- ✓ Wood preservation
- ✓ Organic chemicals manufacturing
- ✓ Pesticides manufacturing
- ✓ Petroleum refining
- √ Veterinary pharmaceuticals manufacturing
- ✓ Inorganic pigment manufacturing
- √ Inorganic chemicals manufacturing
- ✓ Explosives manufacturing
- ✓ Iron and steel production
- ✓ Primary aluminum production
- ✓ Secondary lead processing
- ✓ Ink formulation
- ✓ Coking (processing of coal to produce coke, a material used in iron and steel production).

Previously, the K list also included waste codes for 17 different industries. However, due to various court actions taken, the EPA withdrew the K waste codes applicable to wastestreams in the primary copper, primary lead, primary zinc, and ferroalloys industries.

#### The P and U Lists: Discarded Commercial Chemical Products

The P and U lists designate as hazardous waste pure and commercial grade formulations of certain unused chemicals that are being disposed. Unused chemicals may become wastes for a number of reasons. For example, some unused chemicals are spilled by accident. Others are intentionally discarded because they are off-specification and cannot serve the purpose for which they were originally produced.

# For a waste to qualify as P-or U-listed, the waste must meet the following three criteria:

- ✓ The waste must contain one of the chemicals listed on the P or U list
- ✓ The chemical in the waste must be unused.
- ✓ The chemical in the waste must be in the form of a **commercial chemical product** (**CCP**).

# For purposes of the P and U lists, a CCP is defined as a chemical that is one of the following:

- √ 100 percent pure
- ✓ Technical (e.g., commercial) grade
- ✓ The sole active ingredient in a chemical formulation.

While 100 percent pure means that the chemical is the only chemical constituent in the product, **technical grade** means that the formulation is not 100 percent pure, but is of a grade of purity that is either marketed or recognized in general usage by the chemical industry.

**Sole active ingredient** means that the chemical is the only ingredient serving the function of the formulation. For instance, a pesticide made for killing insects may contain a poison such as heptachlor, as well as various solvent ingredients which act as carriers or lend other desirable properties to the poison.

Although all of these chemicals may be capable of killing insects, only the heptachlor serves the primary purpose of the insecticide product. The other chemicals involved are present for other reasons, not because they are poisonous. Therefore, heptachlor is the sole active ingredient in such a formulation, even though it may be present in low concentrations.

# Wastes Listed Solely for Exhibiting the Characteristic of Ignitability, Corrosivity, and/or Reactivity

Hazardous wastes listed solely for exhibiting the characteristic of ignitability, corrosivity, and/or reactivity are not regulated the same way that other listed hazardous wastes are regulated under the RCRA.

When a waste meets a listing description for one of the 29 wastes listed solely for exhibiting the characteristic of ignitability, corrosivity, and/or reactivity, the waste is not hazardous if it does not exhibit that characteristic at the point of generation.

For example, F003 is listed for the characteristic of ignitability. If a waste is generated and meets the listing description for F003 but does not exhibit the characteristic of ignitability, it is not regulated as a hazardous waste.

# **Delistings**

The RCRA regulations provide a form of relief for listed wastes with low concentrations of hazardous constituents. Through a site-specific process known as **delisting**, a waste handler can submit a petition to an EPA Region or state demonstrating that even though a particular wastestream generated at its facility is a listed hazardous waste, it does not pose sufficient hazard to merit RCRA regulation.

For example, a waste generated at a specific facility may meet a listing description even though the process uses different raw materials than the EPA assumed were used when listing the waste, thus the waste may not contain the contaminants for which it was listed. Similarly, after treatment of a listed waste, the residue may no longer pose a threat to human health and the environment.

## Specifically, the petition must demonstrate that the waste does not:

- ✓ Meet the criteria for which it was listed
- ✓ Exhibit any hazardous waste characteristics (as discussed later in this chapter)
- ✓ Pose a threat to human health and the environment by being hazardous for any other reason (e.g., does not contain additional constituents that could pose a threat).

If the EPA Region or state grants a delisting petition, the particular wastestream at that facility will not be regulated as a listed hazardous waste.

## IS THE WASTE A CHARACTERISTIC HAZARDOUS WASTE?

After a facility determines its waste is a solid waste and is not excluded from the definitions of solid or hazardous waste, it must determine if the waste is a hazardous waste.

This entails determining if the waste is listed, and also if the waste is characteristic. Even if a waste is a listed hazardous waste, the facility must then determine if the waste exhibits a characteristic by testing or applying knowledge of the waste.

**Characteristic wastes** are wastes that exhibit measurable properties which indicate that a waste poses enough of a threat to deserve regulation as hazardous waste. The EPA tried to identify characteristics which, when present in a waste, can cause death or illness in humans or lead to ecological damage.

The characteristics are an essential supplement to the hazardous waste listings.

For example, some wastes may not meet any listing description because they do not originate from specific industrial or process sources, but the waste may still pose threats to human health and the environment.

As a result, a facility is also required to determine whether such a waste possesses a hazardous property (i.e., exhibits a hazardous waste characteristic).

The characteristics are applied to any RCRA solid waste from any industry.

Even if a waste does meet a hazardous waste listing description, the facility must still determine if the waste exhibits a characteristic. If such listed wastes do exhibit a characteristic, the waste poses an additional hazard to human health and the environment, and may necessitate additional regulatory precautions.

For example, wastes that are both listed and characteristic may have more extensive LDR requirements, than those that are only listed (the LDR program is fully discussed in Section III, Chapter 6).

The EPA decided that the characteristics of hazardous waste should be detectable by using a standardized test method or by applying general knowledge of the waste 's properties.

Given these criteria, the EPA established four hazardous waste characteristics:

- > Ignitability
- > Reactivity
- > Corrosivity
- > Toxicity

#### Ignitability

The **ignitability characteristic** identifies wastes that can readily catch fire and sustain combustion.

Many paints, cleaners, and other industrial wastes pose such a hazard. Liquid and nonliquid wastes are treated differently by the ignitability characteristic.

Most ignitable wastes are liquid in physical form. The EPA selected a flash point test as the method for determining whether a liquid waste is combustible enough to deserve regulation as hazardous.

The flash point test determines the lowest temperature at which the fumes above a waste will ignite when exposed to flame.

Many wastes in solid or nonliquid physical form (e.g., wood, paper) can also readily catch fire and sustain combustion, but the EPA did not intend to regulate most of these nonliquid materials as ignitable wastes.

A nonliquid waste is considered ignitable if it can spontaneously catch fire or catch fire through friction or absorption of moisture under normal handling conditions and can burn so vigorously that it creates a hazard.

Certain compressed gases are also classified as ignitable.

Finally, substances meeting the Department of Transportation's definition of oxidizer are classified as ignitable wastes. Ignitable wastes carry the waste code D001 and are among the most common hazardous wastes. The regulations describing the characteristic of ignitability are codified at 40 CFR §261.21.

# Corrosivity

The **corrosivity characteristic** identifies wastes that are acidic or alkaline (basic). Such wastes can readily corrode or dissolve flesh, metal, or other materials.

They are also among the most common hazardous wastes.

An example is waste sulfuric acid from automotive batteries.

The EPA uses two criteria to identify liquid and aqueous corrosive hazardous wastes.

The first is a pH test. Aqueous wastes with a pH greater than or equal to 12.5 or less than or equal to 2 are corrosive. A liquid waste may also be corrosive if it has the ability to corrode steel under specific conditions.

Physically solid, non-aqueous wastes are not evaluated for corrosivity. Corrosive wastes carry the waste code D002.

The regulations describing the corrosivity characteristic are found at 40 CFR §261.22. The ignitability characteristic identifies wastes that can readily catch fire and sustain combustion.

The corrosivity characteristic identifies wastes that are acidic or alkaline (basic) and can readily corrode or dissolve flesh, metal, or other materials. III-23

#### Reactivity

The **reactivity characteristic** identifies wastes that readily explode or undergo violent reactions or react to release toxic gases or fumes.

Common examples are discarded munitions or explosives. In many cases, there is no reliable test method to evaluate a waste 's potential to explode, react violently, or release toxic gas under common handling conditions.

Therefore, the EPA uses narrative criteria to define most reactive wastes and requires waste generators to use their best judgment in applying the narrative definitions to determine if a waste is sufficiently reactive to be regulated. This is possible because reactive hazardous wastes are relatively uncommon and the dangers that they pose are believed to be well known to the waste handlers who deal with them.

## A waste is reactive if it meets any of the following criteria:

- ✓ It can explode or violently react when exposed to water or under normal handling conditions
- ✓ It can create toxic fumes or gases when exposed to water or under normal handling conditions
- ✓ It meets the criteria for classification as an explosive under DOT rules
- ✓ It generates toxic levels of sulfide or cyanide gas when exposed to a pH range of 2 through 12.5.

Wastes exhibiting the characteristic of reactivity are assigned the waste code D003. The reactivity characteristic is described in the regulations at 40 CFR §261.23.

## **Toxicity**

When hazardous waste is disposed of in a land disposal unit, toxic compounds or elements can leach into underground drinking water supplies and expose users of the water to hazardous chemicals and constituents. The EPA developed the **toxicity characteristic (TC)** to identify wastes likely to leach dangerous concentrations of toxic chemicals into ground water.

In order to predict whether any particular waste is likely to leach chemicals into ground water at dangerous levels, the EPA designed a lab procedure to replicate the leaching process and other conditions that occur when wastes are buried in a typical municipal landfill. This lab procedure is known as the **Toxicity Characteristic Leaching Procedure (TCLP)**.

The TCLP requires a facility to create a liquid leachate from its hazardous waste samples. This leachate would be similar to the leachate generated by a landfill containing a mixture of household and industrial wastes. Once this leachate is created via the TCLP, the waste handler must determine whether it contains any of 40 different toxic chemicals in amounts above the specified regulatory levels.

These regulatory levels are based on ground water modeling studies and toxicity data that calculate the limit above which these common toxic compounds and elements will threaten human health and the environment by contaminating drinking water.

If the leachate sample contains a concentration above the regulatory limit for one of the specified chemicals, the waste exhibits the toxicity characteristic and carries the waste code associated with that compound or element. The TCLP may not be used however, for determining whether remediation waste from manufactured gas plants (**MGP**) is hazardous under the RCRA.

The reactivity characteristic identifies wastes that readily explode or undergo violent reactions.

Therefore, MGP remediation wastes are exempt from TC regulation. The regulations describing the toxicity characteristic are codified at 40 CFR §261.24, and the TC regulatory levels appear in Table 2 of that same section.

#### SPECIAL REGULATORY CONVENTIONS

Once a facility generates a hazardous waste, the waste may become mixed with other wastes, be treated and produce residues, or even be spilled.

The RCRA provides special regulatory provisions to address the regulatory status of hazardous wastes in these situations.

## **Mixture Rule**

The **mixture rule** is intended to ensure that mixtures of listed wastes with nonhazardous solid wastes are regulated in a manner that minimizes threats to human health and the environment.

## **Listed Wastes**

The mixture rule regulates a combination of any amount of a nonhazardous solid waste and any amount of a listed hazardous waste as a listed hazardous waste. Even if a small vial of listed waste is mixed with a large quantity of nonhazardous waste, the resulting mixture bears the same waste code and regulatory status as the original listed component of the mixture, unless the generator obtains a delisting.

This is intended to prevent a facility from mixing a listed waste with a nonhazardous waste in order to escape having to manage the waste as hazardous.

#### **Characteristic Wastes**

The mixture rule applies differently to listed and characteristic wastes. A mixture involving characteristic wastes is hazardous only if the mixture itself exhibits a characteristic.

Characteristic wastes are hazardous because they possess one of four unique and measurable properties. Once a characteristic waste no longer exhibits one of these four dangerous properties, it no longer deserves regulation as hazardous.

Thus, a characteristic waste can be made nonhazardous by treating it to remove its hazardous property; however the EPA places certain restrictions on the manner in which a waste can be treated.

# Wastes Listed Solely for Exhibiting the Characteristic of Ignitability, Corrosivity, and/or Reactivity

All wastes listed solely for exhibiting the characteristic of ignitability, corrosivity and/or reactivity characteristic are not regulated as hazardous wastes once they no longer exhibit a characteristic. If a hazardous waste listed only for a characteristic is mixed with a solid waste, the original listing does not carry through to the resulting mixture if that mixture does not exhibit any hazardous waste characteristics.

For example, the EPA listed the F003 spent solvents as hazardous because these wastes typically display the ignitability characteristic. If F003 waste is treated by mixing it with another waste, and the resulting mixture does not exhibit a characteristic, the F003 listing no longer applies.

#### **Exemptions**

There are several exemptions from the mixture rule. One exemption applies to certain listed hazardous wastes that are discharged to wastewater treatment facilities in very small or **de minimis** amounts.

Many industrial facilities produce large quantities of nonhazardous wastewaters as their primary wastestreams. These wastewaters are typically discharged to a water body or local sewer system after being treated to remove pollutants, as required by the CWA. At many of these large facilities, on-site cleaning, chemical spills, or laboratory operations create relatively small amounts of hazardous waste.

For example, a textile plant producing large quantities of nonhazardous wastewater can generate a secondary wastestream of listed spent solvents from cleaning equipment.

Routing such secondary hazardous wastestreams to the facility's wastewater treatment system is a practical way of treating and disposing of these wastes.

This management option triggers the mixture rule, since even a very small amount of a listed wastestream combined with very large volumes of nonhazardous wastewater causes the entire mixture to be listed. The EPA provided an exemption from the mixture rule for situations where listed hazardous wastes are routed to large-volume wastewater treatment systems.

Other exemptions apply to mixtures of listed and characteristic wastes with mining and mineral processing that are exempt from the definition of hazardous waste under the Bevill exemption.

Wastes that are hazardous via the mixture rule can also exit Subtitle C regulation through the delisting process.

## **DETERMINING BOTH LISTINGS AND CHARACTERISTICS**

A facility must determine both listings and characteristics. Even if a waste is a listed hazardous waste, the facility must then still determine if the waste exhibits a characteristic because waste generators are required to fully characterize their listings.

While some wastes may not meet any listing description because they do not originate from specific industrial or process sources, the waste may still pose threats to human health and the environment. As a result, a facility is also required to determine whether such a waste possesses a hazardous property (i.e., exhibits a hazardous waste characteristic).

## **Derived-From Rule**

Hazardous waste treatment, storage, and disposal processes often generate residues that may contain high concentrations of hazardous constituents. In order to adequately protect human health and the environment from the threats posed by these potentially harmful wastes, the **derived-from rule** governs the regulatory status of such listed waste residues.

## Figure III-9:The Derived-From Rule

Listed Hazardous Waste

- ✓ Any residue from the treatment, storage, or disposal or a listed waste...
- ✓ ...is still a hazardous waste...
- ✓ ...unless the residue is derived-from a hazardous waste that is listed solely for exhibiting the characteristic of ignitability, corrosivity, and/or reactivity and does not exhibit a characteristic of hazardous waste

or

...unless the waste is recycled to make new products or processed to recover usable materials with economic value (provided that product is not used in a manner constituting disposal or burned for energy recovery)

#### **Listed Wastes**

Residues produced from the treatment of listed hazardous wastes may pose a significant threat to human health and the environment. If not captured by the waste's listing description, such waste could escape regulation. To close this potential regulatory gap, the EPA created the derived-from rule which states that any material derived from a listed hazardous waste is also a listed hazardous waste (see FigureIII-9).

For example, ash created by burning a hazardous waste is considered derived-from that hazardous waste. Thus, such ash bears the same waste code and regulatory status as the original listed waste, regardless of the ash's actual properties.

This principle applies regardless of the actual health threat posed by the waste residue or the residue's chemical composition.

#### **Characteristic Wastes**

Treatment residues and materials derived from characteristic wastes are hazardous only if they themselves exhibit a characteristic.

# Wastes Listed Solely for Exhibiting the Characteristic of Ignitability, Corrosivity, and/or Reactivity

If a waste derived from the treatment, storage, or disposal of a hazardous waste listed for the characteristics of ignitability, corrosivity, and/or reactivity, no longer exhibits one of those characteristics it is not a hazardous waste.

For example, if a sludge is generated from the treatment of F003, and that sludge does not exhibit the characteristic of ignitability, corrosivity, or reactivity, the F003 listing will not apply to the sludge.

#### **Exemptions**

There are several regulatory exemptions from the derived-from rule. The first exemption applies to products reclaimed from hazardous wastes. Many listed hazardous wastes can be recycled to make new products or processed to recover usable materials with economic value.

Such products derived-from recycled hazardous wastes are no longer solid wastes, provided that they are not used in a manner constituting disposal or burned for energy recovery (see Figure III-9).

The other exemptions from the derived-from rule apply to residues from specific treatment operations. Wastes that are hazardous via the derived-from rule can also exit Subtitle C regulation through the delisting process.

## **Contained-In Policy**

Sometimes listed and characteristic wastes are spilled onto soil or contaminate equipment, buildings, or other structures. The mixture and derived-from rules do not apply to such contaminated soil and materials because these materials are not actually wastes.

Soil is considered **environmental media** (e.g., soil, ground water, sediment), while the equipment, buildings, and structures are considered debris (e.g., a broad category of larger manufactured and naturally occurring objects that are commonly discarded).

#### **Examples of debris include:**

- Dismantled construction materials, such as used bricks, wood beams, and chunks of concrete
- Decommissioned industrial equipment, such as pipes, pumps, and dismantled tanks
- Other discarded manufactured objects, such as personal protective equipment (e.g., gloves, coveralls, eyewear)
- Large, naturally occurring objects, such as tree trunks and boulders.

Environmental media and debris are contaminated with hazardous waste in a number of ways. Environmental media become contaminated through accidental spills of hazardous waste or spills of product chemicals which, when spilled, become hazardous wastes.

Debris can also be contaminated through spills. Most debris in the form of industrial equipment and personal protective gear becomes contaminated with waste or product chemicals during normal industrial operations.

In order to address such contaminated media and debris, the EPA created the **contained-in policy** to determine when contaminated media and debris must be managed as RCRA hazardous wastes. Environmental media are not, in and of themselves, waste, but are regulated as hazardous waste when they contain (*are contaminated by*) an RCRA listed hazardous waste or exhibit a characteristic.

In these cases, the media and debris must be managed as if they were hazardous waste.

The EPA considers contaminated media or debris to no longer contain hazardous waste when it no longer exhibits a characteristic of hazardous waste. This applies when the hazardous waste contained within the media or debris is either a characteristic waste or a waste listed solely for a characteristic.

Otherwise, when dealing with listed waste contamination, the EPA or states can determine that media and debris no longer contain hazardous waste by determining that the media or debris no longer poses a sufficient health threat to deserve RCRA regulation.

Once this contained-out determination is made, the media and debris are generally no longer regulated under RCRA Subtitle C.

However, under certain circumstances, the RCRA LDR requirements might continue to apply.

## MIXED WASTE

The RCRA specifically exempts certain radioactive mixed materials from the definition of solid waste.

However, some radioactive material may be mixed with hazardous wastes that are regulated under the RCRA. In addition, a facility may generate a hazardous waste that is also radioactive. Because the material in both of these situations contains both radioactive material and RCRA hazardous waste, it is referred to as mixed waste under RCRA.

The RCRA and the AEA regulate these mixed wastes jointly. The AEA regulates the RCRA-exempt radioactive portion and the RCRA regulates the hazardous waste portion. Mixed waste generators include DOE, power plants, labs, hospitals, and universities using radioactive materials. The EPA has provided increased flexibility to generators and facilities that manage low-level mixed waste (**LLMW**) and technologically enhanced naturally occurring and/or accelerator-produced radioactive material (**NARM**) containing hazardous waste.

The Agency is exempting LLMW from some RCRA storage and treatment regulations, and LLMW or eligible NARM from RCRA hazardous waste transportation and disposal regulations. These wastes are exempt from RCRA Subtitle C requirements, including permitting, provided they meet specific conditions. The exempt wastes must then be managed as radioactive waste according to the Nuclear Regulatory Commission (NRC) regulations.

## **SUMMARY**

In order to determine if a facility is subject to RCRA Subtitle C, the owner and operator must determine if they have a hazardous waste.

This determination must be made by using the following methodology:

- ✓ Is the material a solid waste?
- √ Is the waste excluded?
- √ Is the waste a listed hazardous waste?
- ✓ Is the waste a characteristic waste?
- ✓ A waste must first be a solid waste before it can be a hazardous waste.

A solid waste is a waste that is abandoned, inherently waste-like, a military munition, or recycled. On the other hand, if a material is directly reused without prior reclamation by being either used as an ingredient, used as a product substitute, or returned to the production process, then the material is not regulated as a waste at all.

If such reused materials, however, are used in a manner constituting disposal; burned for energy recovery, used to produce a fuel, or contained in fuels; accumulated speculatively; or dioxincontaining wastes considered inherently waste like; then they are regulated as solid wastes.

If a recycled material needs reclamation prior to direct use or reuse, its regulatory status is determined by the type of material that it is:

- Spent materials are regulated as solid wastes when reclaimed; used in a manner constituting disposal; burned for energy recovery, used to produce a fuel, or contained in fuels; or accumulated speculatively.
- ➤ Listed sludges are solid wastes when reclaimed; used in a manner constituting disposal; burned for energy recovery, used to produce a fuel, or contained in fuels; or accumulated speculatively.
- Characteristic sludges are not solid wastes when reclaimed, unless they are used in a manner constituting disposal; burned for energy recovery, used to produce a fuel, or contained in fuels; or accumulated speculatively.
- Listed by-products are solid wastes when reclaimed; used in a manner constituting disposal; burned for energy recovery, used to produce a fuel, or contained in fuels; or accumulated speculatively.
- Characteristic by-products are not solid wastes when reclaimed, unless they are used in a manner constituting disposal; burned for energy recovery, used to produce a fuel, or contained in fuels; or accumulated speculatively.
- CCPs are not solid wastes when reclaimed, unless they are used in a manner constituting disposal; or burned for energy recovery, used to produce a fuel, or contained in fuels.
- Scrap metal is a solid waste when reclaimed; used in a manner constituting disposal; burned for energy recovery, used to produce a fuel, or contained in fuels; or accumulated speculatively.

Regardless of the type of recycling that takes place, it must be legitimate and not sham recycling.

Some kinds of materials are excluded from the Subtitle C hazardous waste regulations. There are five categories of exclusions:

- ✓ Exclusions from the definition of solid waste
- ✓ Exemptions from the definition of hazardous waste
- ✓ Exclusions for waste generated in raw material, product storage, or manufacturing units
- ✓ Exclusions for laboratory samples and waste treatability studies
- ✓ Exclusion for dredged material.

If the waste fits one of these categories, it is not regulated as an RCRA hazardous waste and the hazardous waste requirements do not apply.

If the waste is a solid waste and is not excluded, a facility must determine if it is a listed hazardous waste. The F, K, P, and U lists provide narrative descriptions of wastes from specific industrial processes and sources.

Wastes meeting any of these descriptions are listed hazardous wastes. However, through the delisting process, facilities can demonstrate that their wastes does not pose sufficient hazard to warrant Subtitle C regulation as a listed hazardous waste.

Wastes may also be hazardous if they exhibit a characteristic. Even if a facility's waste is listed, the owner and operator must still determine if it exhibits a characteristic.

## The four characteristics are:

- ✓ Ignitability
- ✓ Corrosivity
- ✓ Reactivity
- ✓ Toxicity.

✓

There are special regulatory conventions or provisions that apply to hazardous waste mixtures; treatment, storage, and disposal residues; and contaminated media and debris.

These provisions are known as the mixture rule, the derived-from rule, and the contained-in policy.

The RCRA and the AEA jointly regulate mixed waste, or waste that is radioactive, and listed or characteristic. The EPA provided a conditional exemption for low-level mixed waste (**LLMW**) storage, treatment, transportation, and disposal of mixed wastes.

# **RCRA Glossary**

The terms below are defined as they pertain to the Resource Conservation and Recovery Act.

**Abandoned** For purposes of defining a material as a solid waste under RCRA Subtitle C, a material that is disposed of, burned, or incinerated.

**Accumulated Speculatively** Storage of a material in lieu of expeditious recycling. Materials are usually accumulated speculatively if the waste being stored has no viable market or if a facility cannot demonstrate that at least 75 percent of the material has been recycled in a calendar year.

**Acknowledgment of Consent** Notice sent by the EPA to an exporter of hazardous waste, indicating that the importing country has agreed to accept such waste.

**Action Levels** For purposes of Subtitle C corrective action, risk-based concentrations of hazardous constituents in ground water, soil, or sediment that may trigger further investigation into possible contamination at a particular site.

**Administrative Action** Enforcement action taken by the EPA or a state under its own authority, without involving a judicial court process.

**Administrative Procedures Act** The Act that establishes rulemaking procedures as well as site-specific licensing procedures, access to agency information, and procedures and standards for judicial review of agency actions. All environmental rulemakings proposed and finalized by EPA include public participation throughout the process.

**Aggregation Points** Centers that accept used oil only from places owned by the same owner and operator as the aggregation point, or from do-it- yourselfers.

**Alternative Concentration Limits** For purposes of TSDF ground water monitoring, hazardous constituent limits established by the EPA Regional Administrator that are allowed to be present in ground water.

**Annual Aggregate** For purposes of UST financial responsibility, the total amount of UST financial responsibility coverage required to cover all leaks that might occur in one year.

**Applicable or Relevant and Appropriate Requirements** Standards, criteria, or limitations under federal or more stringent state environmental laws, including the RCRA, that may be required during a Superfund remedial action, unless site-specific waivers are obtained.

**Authorized State** A state that has been delegated the authority by the EPA to implement and enforce its own regulations for hazardous waste management under RCRA. The state program must be at least as stringent as the federal standards.

**Automatic Tank Gauging** A release detection method for USTs that uses a probe in the tank that is wired to a monitor to provide information on product level and temperature.

**Basel Convention** The international treaty that establishes standards for global trade of hazardous waste, municipal waste, and municipal incinerator ash. Because the United States is not a party to the convention, U.S. businesses can only export waste to those countries with which the U.S. government has negotiated a separate waste trade agreement.

**Bentsen Wastes** Geothermal exploration, development, and production waste exempt from RCRA Subtitle C regulation.

**Best Demonstrated Available Technology** The technology that best minimizes the mobility or toxicity (or both) of the hazardous constituents for a particular waste.

**Bevill Wastes** Fossil fuel combustion wastes, mining and mineral processing wastes, and cement kiln dust wastes exempt from RCRA Subtitle C regulation.

**Biennial Report** A report submitted by hazardous waste LQGs and TSDFs to enable the EPA and the states to track the quantities of hazardous waste generated and the movements of those hazardous wastes.

**Boiler** An enclosed device that uses controlled flame combustion to recover and deliver energy in the form of steam, heated fluid, or heated gases.

**Bottom Ash** Ash that collects at the bottom of a combustion chamber.

**Burners** Handlers who burn used oil for energy recovery in boilers, industrial furnaces, or hazardous waste incinerators.

**Burning for Energy Recovery** Burning hazardous waste for its heating value as a fuel, and using wastes to produce fuels or as ingredients in fuels.

**By-Products** Materials that are not one of the intended products of a production process and includes most wastes that are not spent materials or sludges.

California List Interim LDR treatment standards that ensured adequate protection of human health and the environment during the time the EPA was promulgating final LDR treatment standards.

Capacity Assurance Plan A written statement which ensures that a state has hazardous waste treatment and disposal capacity. This capacity must be for facilities that are in compliance with RCRA Subtitle C requirements and must be adequate to manage hazardous wastes projected to be generated within the state over 20 years.

**Cathode Ray Tubes** Vacuum tubes made primarily of glass, which constitute the video display component of televisions and computer monitors. These tubes are generally hazardous for lead.

**Cathodic Protection** A form of corrosion protection for USTs that uses sacrificial anodes or a direct current source to protect steel by halting the naturally occurring electrochemical process that causes corrosion.

**Cement Kiln** Type of industrial furnace that receives hazardous waste to burn as fuel to run its cement process. Cement is produced by heating mixtures of limestone and other minerals or additives at high temperatures in a rotary kiln, followed by cooling, grinding, and finish mixing.

**Change in Service** Using a formerly regulated UST system to store a nonregulated substance.

**Characteristic Waste** Waste that is considered hazardous under RCRA because it exhibits any of four different properties: ignitability, corrosivity, reactivity, and toxicity.

**Civil Action** A formal lawsuit, filed in court, against a person who has either failed to comply with a statutory or regulatory requirement or an administrative order, or against a person who has contributed to a release of hazardous waste or hazardous constituents.

**Clean Air Act** The Act that regulates air emissions from area, stationary, and mobile sources. The CAA limits the emission of pollutants into the atmosphere in order to protect human health and the environment from the effects of airborne pollution.

**Clean Closure** The process of completely removing all waste that was treated, stored, or disposed in a hazardous waste unit.

**Clean Water Act** The Act that sets the basic structure for regulating discharges of pollutants to surface waters of the United States. The CWA imposes contaminant limitations or guidelines for all discharges of wastewater into the nation's waterways.

**Closure** The procedure that a solid or hazardous waste management facility undergoes to cease operations and ensure protection of human health and the environment in the future.

**Codification** The process by which final regulations are incorporated into the CFR, which is published annually.

**Collection Centers** Centers that accept used oil from multiple sources, including both businesses and private citizens.

**Combustion** The controlled burning in an enclosed area as a means of treating or disposing of hazardous waste.

**Commercial Chemical Products** Unused or off-specification chemicals, spill or container residues, and other unused manufactured products that are not typically considered chemicals. For the purposes of hazardous waste listings, CCPs include only unused, pure chemical products and formulations.

**Compliance Monitoring** For purposes of RCRA TSDF ground water monitoring, a program that seeks to ensure that the amount of hazardous waste that has leaked into the uppermost aquifer does not exceed acceptable levels.

**Composting** Processes designed to optimize the natural decomposition or decay of organic matter, such as leaves and food. The end product of composting is a humus-like material that can be added to soils to increase soil fertility, aeration, and nutrient retention.

Comprehensive Environmental Response, Compensation, and Liability Act The Act that authorizes the EPA to clean up uncontrolled or abandoned hazardous waste sites and respond to accidents, spills and other emergency releases of hazardous substances. CERCLA provides the EPA with enforcement authority to ensure that responsible parties pay the cleanup costs of remediating a site contaminated with hazardous substances.

Comprehensive Environmental Response, Compensation, and Liability Information System A computerized database used to track hazardous substance sites.

**Comprehensive Performance Testing** The initial and periodic evaluation procedure for demonstrating compliance with the national emission standards for hazardous air pollutants and establishes revised operating limits for hazardous waste combustors.

**Comprehensive Procurement Guidelines** A list, updated every two years, which designates items with recycled content that procuring agencies should aim to purchase. This list currently contains 54 items within 8 product categories.

**Concentration Limits** For purposes of TSDF ground water monitoring, the maximum levels of hazardous constituents allowed to be present in the ground water.

**Conditionally Exempt Small Quantity Generators** Facilities that produce less than 100 kg of hazardous waste, or less than 1 kg of acutely hazardous waste, per calendar month. A CESQG may only accumulate less than 1,000 kg of hazardous waste, 1 kg of acutely hazardous waste, or 100 kg of spill residue from acutely hazardous waste at any one time.

**Construction Quality Assurance** A program required by the EPA to ensure that a landfill, surface impoundment, or waste pile meets all of the technological requirements.

**Contained-In Policy** An EPA policy that determines the health threats posed by contaminated environmental media and debris, and whether such materials must be managed as RCRA hazardous wastes.

**Containers** Portable devices, in which a material is stored, transported, treated, or otherwise handled.

**Containment Building** A completely enclosed structure used to store or treat noncontainerized waste.

**Continuous Emission Monitoring Systems** A system that directly and continuously measures one or more pollutants exiting a combustion unit.

**Continuous Monitoring Systems** A device which continuously samples the regulated parameter without interruption, evaluates the detector response at least once every 15 seconds, and computes and records the average value at least every 60 seconds.

**Cooperative Agreement** An agreement between a state and the EPA which ensures that the state will spend money from the LUST Trust Fund for its intended purpose.

**Corporate Guarantee** The demonstration that a corporate grandparent, corporate parent, or sibling corporation can meet financial assurance requirements on behalf of a TSDF owner and operator, or the financial responsibility requirements on behalf of a UST owner and operator. Firms with a "**substantial business relationship**" with a UST owner and operator can also make this demonstration.

**Corrective Action** An EPA program to address the investigation and cleanup of contamination from solid waste facilities, hazardous waste facilities, and USTs.

**Corrective Action Management Unit** A physical, geographical area designated by the EPA or states for managing remediation wastes during corrective action.

**Corrosivity Characteristic** The characteristic which identifies wastes that are acidic or alkaline (basic) and can readily corrode or dissolve flesh, metal, or other materials.

**Counting** Totaling the hazardous wastes at a given facility for a particular month in order to determine hazardous waste generator status.

**Covered States** States that participated in the EPA's medical waste tracking program from June 22, 1989 to June 22, 1991, which included Connecticut, New Jersey, New York, Rhode Island, and the Commonwealth of Puerto Rico.

**Cradle to Grave** The time period referring to the initial generation of hazardous waste to its ultimate disposal.

**Criminal Action** Enforcement action reserved for the most serious violations, which can result in fines or imprisonment.

**De minimis** Very small amounts of hazardous waste that are discharged to wastewater treatment facilities and thus, are exempt from the mixture rule. De minimis also refers to small concentrations of regulated substances in a UST.

**Debris** A broad category of large manufactured and naturally occurring objects that are commonly discarded (e.g., construction materials, decommissioned industrial equipment, discarded manufactured objects, tree trunks, boulders).

**Delisting** A site-specific petition process whereby a handler can demonstrate to the EPA that a particular wastestream generated at its facility that meets a listing description does not pose sufficient hazard to warrant RCRA regulation. Owners and operators can also use the delisting process for wastes that are hazardous under the mixture and derived-from rules that pose minimal hazard to human health and the environment.

**Derived-From Rule** A rule that regulates residues from the treatment of listed hazardous wastes.

**Designated Facility** A hazardous waste treatment, storage, or disposal facility which has received an RCRA permit (or interim status), or is a recycling facility regulated under 40 CFR Section 261.2(c)(2) or Subpart F of Section 266, and has been designated on the manifest by the generator.

**Destination Facilities** Facilities that treat, dispose of, or recycle a particular category of universal waste.

**Destruction and Removal Efficiency** Standard which verifies that a combustion unit is destroying the organic components found in hazardous waste.

**Detection Monitoring** For purposes of RCRA TSDF ground water monitoring, the first step of monitoring at land disposal units, where the owner/operator monitors for indication of a leak from the unit, looking for potential changes in the ground water quality from normal (background) levels.

**Dilution Prohibition** The LDR requirement that prohibits the addition of soil or water to waste in order to reduce the concentrations of hazardous constituents instead of treatment by the appropriate LDR treatment standards.

**Direct Discharges** Discharges from point sources into surface water pursuant to a CWA NPDES permit.

**Disposal** The discharge, deposit, injection, dumping, spilling, leaking, or placing of any solid or hazardous waste on or in the land or water.

**Disposal Prohibition** The LDR requirement that prohibits the land disposal of hazardous waste that has not been adequately treated to reduce the threat posed by such waste.

**Distillation Bottoms** Residues that form at the bottom of a distillation unit.

**Do-it-Yourselfers** Individuals who generate used oil through the maintenance of their own personal vehicles and equipment and are not considered used oil generators.

**Drip Pads** Engineering structures consisting of a curbed, free-draining base, constructed of non-earthen materials, and designed to convey wood preservative chemical drippage from treated wood, precipitation, and surface water run-on to an associated collection system at wood preserving plants.

**Elementary Neutralization Units** Containers, tanks, tank systems, transportation vehicles, or vessels which neutralize wastes that are hazardous only for exhibiting the characteristic of corrosivity.

**Emergency Planning and Community Right-to- Know Act** The Act designed to help communities prepare to respond in the event of a chemical emergency and to increase the public's knowledge of the presence and threat of hazardous chemicals.

**Environmental Justice** The fair distribution of environmental risks across socioeconomic and racial groups.

**Environmental Media** Materials such as soil, surface water, ground water, and sediment.

**EPA Identification Number** A unique number assigned by the EPA to each hazardous waste generator, transporter, or treatment, storage, and disposal facility.

**Episodic Generation** The situation in which a generator's status changes from one month to the next, as determined by the amount of waste generated in a particular month. If a generator's status does in fact change, the generator is required to comply with the respective regulatory requirements for that class of generators for the waste generated in that particular month.

**Equipment** Each valve, pump, compressor, pressure relief device, sampling connection system, open-ended valve or line, or flange or other connector, and any other control devices or systems.

**Exception Report** A report, submitted by LQGs and SQGs, detailing efforts to locate wastes when a signed copy of the manifest has not been received.

**Existing USTs** USTs that were in service, or for which installation had commenced on or before December 22, 1988.

**Extended Product Responsibility** An approach to environmental protection that strives to reduce the environmental impacts of products.

**Federal Insecticide, Fungicide, and Rodenticide Act** The Act that provides procedures for the registration of pesticide products to control their introduction into the marketplace.

**Federal Procurement Program** A program that sets minimum recycled content standards for certain designated items and requires procuring agencies to purchase those items composed of the highest percentage of recovered materials practicable.

**Final Authorization** Authorization by the EPA that indicates that a state's program is equivalent to, or no less stringent than, as well as consistent with, federal hazardous waste regulations.

**Financial Assurance** Under RCRA Subtitle C, the requirements designed to ensure that TSDF owners and operators will have the financial resources to pay for closure, post-closure, and liability costs. Under RCRA Subtitle D, the requirements designed to ensure that MSWLF owners and operators will have the financial resources to pay for closure, post-closure, and corrective action costs.

**Financial Test** A test of self-insurance which demonstrates that an owner/operator has sufficient financial strength to satisfy TSDF financial assurance or UST financial responsibility requirements.

**Float** The lighter materials present in petroleum refinery wastewater. As components of oily waste, float rises to the surface in the first step of wastewater treatment.

**Fly Ash** Particles of ash, such as particulate matter which may also have metals attached them, that are carried up the stack of a combustion unit with gases during combustion.

**Formal Action** An enforcement action, frequently in the form of an administrative order, that is taken when a serious violation is detected, or when the owner/operator does not respond to an informal administrative action.

**Freedom of Information Act** The Act that grants private parties the right to obtain information in the government's possession. FOIA requires each federal agency to establish procedures for handling requests regarding government statutes, regulations, standards, permit conditions, requirements, orders, and policies.

**Full Cost Accounting** An accounting approach that helps local governments identify all direct and indirect costs, as well as the past and future costs, of a municipal solid waste management program.

**Generator** Any person whose act first creates or produces a hazardous waste, used oil, or medical waste, or first brings such materials into RCRA regulation.

**Green Buildings** Buildings that are designed, constructed, operated, and ultimately removed in such a way as to minimize their environmental impact.

**Ground Water Monitoring** Sampling and analysis of ground water for the purpose of detecting the release of contamination from a solid or hazardous waste land-based unit. Ground water monitoring is also a method of UST release detection which senses the presence of liquid product floating in ground water.

**Hammer Provisions** Requirements written directly into the RCRA by Congress, as in the case of the Hazardous and Solid Waste Amendments of 1984, that would automatically become regulations if the EPA failed to issue its own regulations by certain dates.

**Hazard Communication Standard** The OSHA standard that provides workers with access to information about the hazards and identities of the chemicals they are exposed to while working, as well as the measures they can take to protect themselves.

**Hazard Ranking System** A model devised under CERCLA that determines the relative risk to public health and the environment posed by hazardous substances in ground water, surface water, air, and soil. Only those sites with a score of 28.5 (on a scale of 0 to 100) are eligible for placement on the NPL.

**Hazardous Constituents** For purposes of RCRA TSDF ground water monitoring, those constituents that have been detected in the uppermost aquifer and are reasonably expected to be in or derived from the waste contained in the unit.

**Hazardous Substance** A comprehensive designation under CERCLA for RCRA hazardous wastes as well as other toxic pollutants regulated by CAA, CWA, and TSCA. EPA has the authority under CERCLA to designate any additional element, compound, mixture, or solution as a hazardous substance. The definition of hazardous substance specifically excludes petroleum and natural gas.

**Hazardous Waste** A waste with properties that make it dangerous, or capable of having a harmful effect on human health and the environment. Under the RCRA program, hazardous wastes are specifically defined as wastes that meet a particular listing description or that exhibit a characteristic of hazardous waste.

Hazardous Waste Operations and Emergency Response Worker Protection Standard The OSHA standard that protects the health and safety of workers engaged in operations at hazardous waste sites, hazardous waste treatment facilities, and emergency response locations.

**Ignitability characteristic** The characteristic which identifies wastes that can readily catch fire and sustain combustion.

**Incinerator** An enclosed device that uses controlled flame combustion and does not meet the criteria for classification as a boiler, industrial furnace, sludge dryer (a unit that dehydrates hazardous sludge),or carbon regeneration unit (a unit that regenerates spent activated carbon). Incinerators also include infrared incinerators (units that use electric heat followed by a controlled flame afterburner) and plasma arc incinerators (units that use electrical discharge followed by a controlled flame afterburner).

**Incorporation by Reference** This occurs when the regulatory language in a state's regulation actually cite, or refer to, the federal regulations.

**Indirect Discharges** Wastewater that is first sent to a POTW, and then after treatment by the POTW, discharged pursuant to a NPDES permit.

**Industrial Ecology** The study of material and energy flows and their transformations into products, byproducts, and wastes throughout industrial and ecological systems.

**Industrial Furnace** An enclosed unit that is an integral part of a manufacturing process and uses thermal treatment to recover materials or energy from hazardous waste.

**Informal Administrative Action** Any communication from the EPA or a state agency that notifies the handler of a problem.

**Inherently Waste-Like** For purposes of defining a material as a solid waste under RCRA Subtitle C, a material, such as dioxin-containing wastes, that is always considered a solid waste because of its intrinsic threat to human health and the environment.

**Insurance** A policy to cover the TSDF financial assurance or UST financial responsibility requirements.

**Interim Authorization** A temporary mechanism that is intended to promote continued state participation in hazardous waste management while encouraging states to develop programs that are fully equivalent to the federal program and will qualify for final authorization.

**Interim Measures** Under RCRA Subtitle C corrective action, short-term actions to control ongoing risks while site characterization is underway or before a final remedy is selected.

**Interim Status Facilities** TSDFs that were already in operation when the RCRA standards were established and that are operating under less stringent standards until they receive a permit.

**Interstitial Monitoring** UST release detection method that involves the use of secondary containment, such as a barrier, outer wall, vault, or liner around the UST or piping to prevent leaking product from escaping into the environment. If product escapes from the inner tank or piping, it will then be directed towards an interstitial monitor located between the walls.

**Inventory Control** A UST release detection method that involves taking measurements of tank contents, recording the amount of product pumped each operating day, and reconciling this data at least once a month to determine if a tank is leaking.

**Jobs through Recycling** A program the EPA launched in 1994 to support recycling markets. The goal of the program is to foster markets for recycled goods by promoting and assisting the development of businesses using recovered materials, creating new recycling jobs, and spurring innovative technologies.

Lab Packs Drums filled with many small containers packed in nonbiodegradable absorbent materials.

Land Disposal For purposes of RCRA Subtitle C regulation, placement in or on the land, except in a corrective action unit of hazardous waste, and includes, but is not limited to, placement in a landfill, surface impoundment, waste pile, injection well, land treatment facility, salt dome formation, salt bed formation, underground mine or cave, or placement in a concrete vault, or bunker intended for disposal purposes.

Land Treatment Units Also known as land farms, land treatment units involve the application of hazardous waste on the soil surface, or the incorporation of waste into the upper layers of the soil in order to degrade, transform, or immobilize hazardous constituents present in hazardous waste.

Landfill For purposes of RCRA Subtitle C, a disposal unit where nonliquid hazardous waste is placed in or on the land.

Large Quantity Generators Facilities that generate more than 1,000 kg of hazardous waste per calendar month, or more than 1 kg of acutely hazardous waste per calendar month.

## **Large Quantity Handlers of Universal Waste**

Handlers that accumulate a total of 5000 kg or more of universal waste at any one time.

Leachate Any liquid, including any suspended components in the liquid, that has percolated through or drained from waste.

Leaking Underground Storage Tank Trust Fund A fund created by SARA that provides money for overseeing corrective action taken by a responsible party, and provides money for cleanups at UST sites where the owner and operator is unknown, unwilling, or unable to respond.

Letter of Credit A credit document issued to an owner and operator to cover TSDF financial assurance or UST financial responsibility requirements.

Liabilities Damages that may result from an unexpected release of contaminants into the environment.

Lightweight Aggregate Kiln Type of industrial furnace that produces lightweight aggregate and burns liquid hazardous waste as fuel to run its process. Lightweight aggregate refers to a wide variety of raw materials (such as clay, shale, or slate) which, after thermal processing, can be combined with cement to form concrete products. Lightweight aggregate is produced either for structural or thermal insulation purposes.

Listed Wastes Wastes that are considered hazardous under the RCRA because they meet specific listing descriptions.

Manifest Paperwork that accompanies hazardous waste from the point of generation to the point of ultimate treatment, storage, or disposal. Each party involved in the waste's management retains a copy of the RCRA manifest, which contains specific information about the waste.

Manual Tank Gauging A method of UST leak detection that requires keeping the tank undisturbed for at least 36 hours per week, during which time the contents of the tank are measured to determine if the tank is leaking.

Marine Protection, Research, and Sanctuaries Act This Act requires a permit for any material that is transported from a U.S. port or by a U.S. vessel for disposition at sea.

**Marketers** Used oil handlers who either 1) direct shipments of used oil to be burned as fuel in regulated devices, or 2) claim that used oil to be burned for energy recovery is on-specification.

Maximum Achievable Control Technology Process Technology-based concentration limits developed under CAA to limit emissions of individual constituents from hazardous waste combustion units.

**Maximum Contaminant Levels** For purposes of RCRA ground water monitoring, contaminant-specific levels borrowed from SDWA that are the maximum levels of hazardous waste or hazardous constituents allowed to be present in the groundwater.

**Medical Waste** Culture and stocks of infectious agents, human pathological wastes, human blood and blood products, used sharps, certain animal wastes, certain isolation wastes, and unused sharps.

**Memorandum of Agreement** An agreement between a state's director and its EPA Regional Administrator outlining the nature of the responsibilities to enforce a regulatory program and defining the level of coordination and oversight between the EPA and the state agency.

**Military Munitions** For purposes of defining a material as a solid waste under RCRA Subtitle C, ammunition products and components produced for or used by the military for national defense and security.

**Miscellaneous Units** Hazardous waste treatment, storage, or disposal units regulated under RCRA that do not meet any of the other definitions of regulated units.

**Mixed Waste** Radioactive waste that is also a hazardous waste under the RCRA. Such wastes are jointly regulated by the RCRA and the Atomic Energy Act.

**Mixture Rule** A rule that is intended to ensure the regulation of mixtures of listed wastes with nonhazardous solid wastes.

**Municipal Solid Waste** Durable goods (e.g., appliances, tires, batteries), nondurable goods (e.g., newspapers, books, magazines), containers and packaging, food wastes, yard trimmings, and miscellaneous or anic wastes from residential, commercial, and industrial nonprocess sources.

**Municipal Solid Waste Landfill** A discrete area of land or excavation that receives municipal solid waste.

National Ambient Air Quality Standards Regulations promulgated by the EPA under the Clean Air Act for six criteria pollutants — sulfur dioxide,, particulate matter, nitrogen dioxide, carbon monoxide, ozone, and lead — in order to protect the public from toxic emissions to the atmosphere.

**National Corrective Action Prioritization System** A resource management tool by which the EPA sets priorities for the Subtitle C corrective action program.

**National Emission Standards for Hazardous Air Pollutants** Standards set by the EPA under the Clean Air Act to control emissions from specific industrial sources.

**National Oil and Hazardous Substances Pollution Contingency Plan** The NCP contains the regulations that implement the CERCLA response process. The NCP also provides information about the roles and responsibilities of the EPA, other federal agencies, states, and private parties regarding releases of hazardous substances.

**National Priorities List** The EPA's priority hazardous substance sites for cleanup. The EPA only funds remedial actions at hazardous waste sites on the NPL.

**New USTs** USTs that are installed, or for which installation has commenced, after December 22, 1988. New USTs must be installed in compliance with all of the applicable technical standards.

**Nonsudden Accidental Occurrences** For purposes of TSDF financial assurance, events that take place over time and involve continuous or repeated exposure to hazardous waste.

**Notice of Deficiency** A notice requiring that a TSDF permit applicant supply more information for a complete permit application.

**Notice of Intent to Deny** A notice issued by a permitting agency which tells a TSDF permit applicant that the application does not demonstrate compliance with the RCRA standards.

**Notice of Noncompliance** An informal letter to a handler written as part of an informal administrative action.

**Notice of Violation** An informal letter to a handler written as part of an informal administrative action.

**Occupational Safety and Health Act** The Act that is designed to save lives, prevent injuries, and protect the health of employees in the workplace. OSHA accomplishes these goals through several regulatory requirements including the HCS and HAZWOPER standards.

**OECD Council Decision** A multilateral agreement by the Organization for Economic Cooperation and Development that establishes procedural and substantive controls for the import and export of recyclables between member nations. Because the United States is a member of the OECD, U.S. businesses can trade recyclables with other member nations.

**Off-Specification Used Oil** Used oil that is tested and does not meet given parameters for arsenic, cadmium, chromium, flash point, lead, and total halogens.

**Omnibus Provision** The authority which allows the EPA to add conditions to a TSDF permit that are not specifically addressed by the RCRA regulations.

**On-Specification Used Oil** Used oil that meets all the given parameters for arsenic, cadmium, chromium, flash point, lead, and total halogens.

Open Dumps Solid waste disposal facilities that fail to comply with the Subtitle D criteria.

**Operating Requirements** Parameters established by a facility and written into a permit that will ensure a combustion unit meets numerical performance standards.

**Operation and Maintenance** The operation and maintenance phase of the CERCLA response process. Operation and maintenance may include activities such as ground water pump and treat, and cap maintenance. The EPA conducts review of operation and maintenance activities to ensure that the remedy selected is still protective of human health and the environment.

**Overfiling** When a state fails to enforce its hazardous waste program properly, the EPA can overfile, or enforce a provision for which a particular state has authorization.

Particulate Matter Small dust-like particles emitted from hazardous waste combustion units.

**Payment Bond** For purposes of TSDF financial assurance, a type of surety bond that will fund a standby trust fund in the amount equal to the value of the bond.

**Per Occurrence** For purposes of UST financial responsibility, the amount of money that must be available to pay for the costs from one leak.

**Performance Bond** For purposes of TSDF financial assurance, a type of surety bond that guarantees that an owner and operator will comply with their closure, post-closure, and liability requirements.

**Performance Standards** The numerical pollutant emission limits for hazardous waste combustion units developed by the EPA.

**Permanent Closure** Closure of a UST that involves a number of steps designed to ensure that the tank will pose no threat to human health or the environment after it is closed.

**Permit-as-a-Shield** The provision which ensures that TSDF permittees will not be enforced against for violating new requirements that were not established in the original permit.

**Permit-by-Rule** A special form of an RCRA permit that is sometimes granted to facilities with permits for activities under other environmental laws.

**Permitted Facilities** Facilities that have obtained a TSDF permit from the EPA or the state agency to engage in the treatment, storage, or disposal of hazardous waste.

**Point of Compliance** For purposes of RCRA TSDF ground water monitoring, the vertical point where a TSDF owner and operator must monitor the uppermost aquifer to determine if the leak exceeds the ground water protection standard.

**Point Source Discharges** Discharges of treated wastewater directly into a lake, river, stream, or other water body. Point source discharges are regulated under the CWA.

**Pollutants or Contaminants** Any element, substance, compound, or mixture that, after release into the environment and upon exposure, ingestion, inhalation, or assimilation into any organism, will or may reasonably be anticipated to cause illness, death, or deformation in any organism. The definition of pollutant or contaminant specifically excludes petroleum and natural gas.

**Post-Closure** Period after closure during which owners and operators of solid or hazardous waste disposal units conduct monitoring and maintenance activities in order to preserve the integrity of the disposal system.

**Potentially Responsible Party** The person or persons who may be held liable for hazardous substance contamination under CERCLA. PRPs may include the owners and operators, generators, transporters, and disposers of the hazardous substances.

**Precious Metals Reclamation** The recycling and recovery of precious metals (i.e., gold, silver, platinum, palladium, iridium, osmium rhodium, and ruthenium) from hazardous waste.

**Preliminary Assessment** A review of all readily available site information such as maps, deeds, and other records to determine if further CERCLA response action is necessary. During the PA, the EPA tries to determine what type of substances may have been released and the potential impacts to human health and the environment.

**Principal Organic Hazardous Constituents** Selected or anic constituents, which are high in concentration and difficult to burn, that are monitored to ensure a hazardous waste combustion unit's destruction and removal efficiency.

**Process Vent** Any open-ended pipe or stack that is vented to the atmosphere either directly, through a vacuum-producing system, or through a tank associated with hazardous waste distillation, fractionation, thin-film evaporation solvent extraction, or air or steam stripping operations.

**Processors and Rerefiners** Facilities that process used oil so that it can be burned for energy recovery or reused.

**Procuring Agency** Agencies that purchase \$10,000 worth or more of an item designated under the federal procurement program during the course of a fiscal year. Procuring agencies include: federal government departments or agencies; state government agencies that use appropriated federal funds for procurement of a designated item; local government agencies that use appropriated federal funds for procurement of a designated item, and government contractors that work on a project funded by appropriated federal funds with respect to work performed under the contract.

**Publicly Owned Treatment Works** A municipal wastewater treatment plant that receives domestic sewage from households, office buildings, factories, and other places where people live and work. Treatment at a POTW is regulated by the CWA.

**RCRAInfo** A database that tracks RCRA Subtitle C facility-specific data (i.e., events and activities related to hazardous waste generators, transporters, and TSDFs), and hazardous waste activity reports, known as biennial reports, that are submitted by LQGs and TSDFs.

**Reactivity Characteristic** The characteristic which identifies wastes that readily explode or undergo violent reactions.

**Rebuttable Presumption** For purposes of the RCRA, an objective test that focuses on the halogen level in used oil to determine whether the used oil has been mixed with a listed hazardous waste.

**Reclaimed** For purposes of defining a material as a solid waste under RCRA Subtitle C, a material is reclaimed if it is processed to recover a usable product, or regenerated by processing it in a way that restores it to usable condition.

**Record of Decision** A remedial action plan document that describes the remedy selected for a Superfund site.

**Recovered Materials Advisory Notice** A notice that provides suggested recycled content levels and other purchasing information for each item designated in the CPG. Procuring agencies can use these levels as guidelines, but are encouraged to exceed the EPA's recommendations.

**Recovered Materials Content Levels** The minimum amount of recovered material that designated items under the federal procurement program should contain.

**Recycled** For purposes of defining a material as a solid waste under RCRA Subtitle C, a material is recycled if it is used or reused, or reclaimed.

**Recycling** The separation and collection of wastes, their subsequent transformation or remanufacture into usable or marketable products or materials, and the purchase of products made from recyclable materials.

**Recycling Presumption** The assumption that all used oil that is generated will be recycled.

**Regulated Community** The group of organizations, people, industries, businesses, and agencies that, because they perform certain activities, fall under the purview of the RCRA.

**Regulated Substance** For purposes of UST regulation, any hazardous substance defined under CERCLA §101(14) and petroleum.

**Regulations** Rules issued by an agency, such as the EPA, that translate the general mandate of a statute into a set of requirements that the regulated community and the agency must work within.

**Remedial Action** Longer-term CERCLA response actions that ultimately represent the final remedy for a site and generally are more expensive and of a longer duration than removals.

**Remedial Action Plans** Special form of RCRA permit that a facility may obtain to treat, store, or dispose of hazardous remediation waste at a remediation waste management site.

**Remedial Design/Remedial Action** Remedial design is a phase in the CERCLA response process in which technical drawings are developed for the chosen remedy, costs for implementing the remedy are estimated, and roles and responsibilities of the EPA, states and contractors are determined. During there medial action phase, the remedy is implemented generally by a contractor, with oversight and inspection conducted by the EPA or the state (or both).

**Remedial Investigation/Feasibility Study** A remedial investigation is a phase in the CERCLA response process that entails an in-depth examination of the nature and extent of contamination at a site and the associated risks to human health and the environment. The feasibility study entails an analysis of remedial action alternatives comparing the advantages and disadvantages of each.

**Remediation Waste** All solid and hazardous wastes, and all media (including ground water, surface water, soils, and sediments) and debris that are managed for implementing cleanup.

**Removal Action** Short-term cleanup action taken under CERCLA that usually addresses problems only at the surface of a site. A removal is conducted in response to an emergency, and generally is limited to 12 months duration or \$2 million in expenditures.

**Risk Retention Groups** For purposes of UST financial responsibility, entities formed by businesses or individuals with similar risks to provide insurance coverage for those risks.

**Risk-Based Decision-Making** A process that uses risk and exposure assessment concepts to help UST implementing agencies establish enforcement priorities.

**Rulemakings** Rules issued by an agency, such as the EPA, that translate the general mandate of a statute into a set of requirements that the regulated community and the agency must work within.

**Safe Drinking Water Act** The Act designed to protect the nation's drinking water supply by establishing national drinking water standards (MCLs or specific treatment techniques), and by regulating UIC wells.

**Scrap Metal** Worn or extra bits and pieces of metal parts, such as scrap piping and wire, or worn metal items, such as scrap automobiles and radiators.

**Secondary Materials** The five categories of solid wastes regulated under Subtitle C, which include: spent materials, by-products, sludges, commercial chemical products, and scrap metal.

**Sham Recycling** Illegitimate activities executed under the guise of recycling in order to be exempt from or subject to lesser regulation.

**Site Inspection** An in-depth assessment of on-site conditions, conducted as part of the CERCLA response process, to rank the site's hazard potential by determining the site's hazard ranking system score. Activities to assess the site may include sampling, field reconnaissance, and examination of site records (e.g., topographical maps, logs).

**Sludges** Any solid, semisolid, or liquid wastes generated from a wastewater treatment plant, water supply treatment plant, or air pollution control device.

**Small Quantity Generators** Facilities that generate between 100 kg and 1,000 kg of hazardous waste per calendar month.

**Small Quantity Handlers of Universal Waste** Handlers that do not accumulate 5000 kg of all universal waste categories combined at their location at any one time.

**Sole Active Ingredient** For purposes of determining if a waste is P or U listed, the only chemical ingredient serving the function of a commercial product formulation.

**Solid Waste** Any garbage, refuse, sludge from a wastewater treatment plant, water supply treatment plant, or air pollution control facility, and other discarded material, including solid, liquid, semisolid, or contained gaseous material, resulting from industrial, commercial, mining, and agricultural operations and from community activities.

For the purposes of hazardous waste regulation, a solid waste is a material that is discarded by being either abandoned, inherently waste-like, a certain waste military munition, or recycled.

**Solid Waste Management Units** For purposes of Subtitle C corrective action, discernible units where solid or hazardous wastes have been placed at any time, or any area where solid wastes have been routinely and systematically released.

**Source Reduction** Maximizing or reducing the use of natural resources at the beginning of an industrial process, thereby eliminating the amount of waste produced by the process. Source reduction is EPA's preferred method of waste management.

**Spent Materials** Materials that have been used and can no longer serve the purpose for which they were produced without processing.

**Spill Prevention Control and Countermeasures** Regulations establishing spill prevention procedures and equipment requirements for nontransportation-related facilities with certain aboveground or underground storage capacities that could reasonably be expected to discharge oil into or upon the navigable waters of the United States or adjoining shorelines.

**Staging Pile** An accumulation of solid, non-flowing remediation waste that is not a containment building and that is used only during remedial operations for temporary storage at a facility.

**State Assurance Funds** For purposes of UST financial responsibility, state funds that are used to help pay for cleanup and third-party liability costs resulting from leaking USTs.

**State Authorization Tracking System** A tool used by the EPA to chart those states that have been authorized to implement the RCRA hazardous waste program.

**Statistical Inventory Reconciliation** A UST release detection method that involves using sophisticated computer software to conduct a statistical analysis of inventory, delivery, and dispensing data in order to determine if a tank is leaking.

**Storage** Holding hazardous waste for a temporary period, after which the hazardous waste is treated, disposed of, or stored elsewhere.

**Storage Prohibition** LDR provision that prevents the indefinite storage of untreated hazardous waste for reasons other than the accumulation of quantities necessary for effective treatment or disposal.

**Sudden Accidental Occurrences** For purposes of TSDF financial assurance, events that are not continuous or repeated.

**Superfund** The common name for CERCLA. Superfund refers to the entire CERCLA program as well as the trust fund established to fund cleanup of contaminated sites where potentially responsible parties cannot be identified, or are unwilling or unable to pay.

**Superfund Amendments and Reauthorization Act** SARA, enacted in 1986, reauthorized and amended CERCLA to include additional enforcement authorities, technical requirements, community involvement requirements, and various clarifications. SARA Title III authorized EPCRA.

**Supplemental Environmental Projects** Environmentally beneficial projects which a defendant or respondent agrees to undertake in the settlement of a civil or administrative enforcement action, but which the defendant is not otherwise legally required to perform.

**Surety Bond** A guarantee which certifies that a surety company will cover TSDF financial assurance or UST financial responsibility requirements on behalf of the owner and operator.

**Surface Impoundment** A natural topographic depression, man-made excavation, or diked area formed primarily of earthen materials that is used to treat, store, or dispose of hazardous waste.

**Tank Tightness Testing** A variety of UST release detection methods used to determine if a tank is leaking; most of these methods involve monitoring changes in product level or volume in a tank over a period of several hours.

**Tanks** Stationary devices used to store or treat hazardous waste.

**Technical Grade** For purposes of determining if a waste is P or U listed, a commercial chemical product that is not 100 percent pure, but is of a grade of purity that is either marketed or recognized in general usage by the chemical industry.

**Temporary Closure** A method by which an UST owner and operator can close a tank temporarily and bring it back into service at a later date. The owner and operator must continue to operate and maintain the corrosion protection system and the leak detection system if any product remains in the tank.

**Temporary Units** Containers or tanks that are designed to manage remediation wastes during corrective action at permitted or interim status facilities.

**Thermal Treatment** The treatment of hazardous waste in a device that uses elevated temperatures as the primary means to change the chemical, physical, or biological character or composition of the waste.

**Totally Enclosed Treatment Units** Units that are designed and constructed to practically eliminate the potential for hazardous wastes to escape into the environment during treatment.

**Toxic Substances Control Act** The Act that controls the manufacture and sale of certain chemical substances.

**Toxicity Characteristic** The characteristic which identifies wastes that are likely to leach dangerous concentrations of toxic chemicals into ground water.

**Toxicity Characteristic Leaching Procedure** A lab procedure designed to predict whether a particular waste is likely to leach chemicals into ground water at dangerous levels.

**Transfer Facilities** Any transportation-related facility such as loading docks, parking areas, storage areas, or other similar areas where shipments of hazardous waste, used oil, or universal waste are held temporarily during the normal course of transportation.

**Transporter** Any person engaged in the off-site transportation of hazardous waste, used oil, universal waste, or medical waste.

**Treatment** Any method, technique, or process designed to physically, chemically, or biologically change the nature of a hazardous waste.

**Treatment Standards** LDR criteria that hazardous waste must meet before it is disposed. **Treatment, Storage, and Disposal Facilities** Facilities engaged in the treatment, storage, or disposal of hazardous waste. These facilities are the last link in the cradle-to-grave hazardous waste management system.

**Trial Burn** Burn conducted to test the performance of a hazardous waste combustion unit over a range of conditions.

**Trust Fund** A financial mechanism by which a facility can set aside money in order to cover the TSDF financial assurance or UST financial responsibility requirements.

**Underground Injection Control Well** Units into which hazardous waste is permanently disposed of by injection 1/4 mile below an aquifer with an underground source of drinking water (as defined under SDWA).

**Underground Storage Tanks** A tank and any underground piping connected to the tank that is used to contain an accumulation of regulated substances and that has at least 10 percent of its combined volume underground.

**Underlying Hazardous Constituents** Constituents that must be treated in order to meet contaminant-specific levels for purposes of the LDR program.

**Unit Pricing** An economic incentive program used to achieve source reduction and recycling, also called variable rate refuse collection, where customers who dispose of more waste pay more for the collection and disposal services.

Universal Treatment Standards Contaminant-specific hazardous waste LDR treatment levels.

**Universal Wastes** Commonly recycled wastes with special management provisions intended to facilitate recycling. There are four categories of universal wastes: hazardous waste batteries, hazardous waste pesticides that have been recalled or collected in waste pesticide collection programs, hazardous waste lamps, and hazardous waste thermostats.

**Upgrading** Retrofitting existing USTs to come into compliance with the UST regulations. The upgrading period expires on December 22,1998.

**Use Constituting Disposal** The direct placement of wastes or waste-derived products (e.g., asphalt with petroleum refining wastes as an ingredient) on the land.

**Used Oil** Any oil that has been refined from crude or synthetic oil that has been used and, as a result of such use, is contaminated by physical or chemical impurities.

**USTfield** Abandoned or underutilized industrial and commercial properties where redevelopment is complicated by real or perceived environmental petroleum contamination from federally-regulated USTs.

**Vapor Monitoring** A UST release detection method in which the equipment measures product fumes in the soil around the UST to check for leaks.

**Violation** The act or an instance of breaking or disregarding the law.

**Waste Analysis Plan** A plan that outlines the procedures necessary to ensure proper treatment, storage, or disposal of hazardous waste.

**Waste Minimization** The reduction, to the extent feasible, in the amount of hazardous waste generated prior to any treatment, storage, or disposal of the waste. Because waste minimization efforts eliminate waste before it is generated, disposal costs may be reduced, and the impact on the environment may be lessened.

Waste Pile An open pile used for treating or storing nonliquid hazardous waste.

**Wastewater Treatment Units** Tanks or tank systems that treat hazardous wastewaters and discharge them pursuant to CWA.

WasteWi\$e A program designed to assist companies, states, local governments, Native American tribes, and other institutions in developing cost-effective practices to reduce solid waste.

**Zero Discharges** Wastewater that is not directly or indirectly discharged to a navigable water (e.g., wastewater that is land disposed through spray irrigation) under the CWA. Zero discharge facilities are subject to federal or state regulatory limitations that are as strict as those that apply to direct and indirect dischargers under the CWA.



## Land Disposal Restrictions LDR Glossary

Area of Contamination (AOC) Policy: The EPA interprets the RCRA to allow certain discrete areas of generally dispersed contamination to be considered RCRA units. Therefore consolidation of material within an AOC and treatment of material, in situ, within an AOC does NOT CREATE A POINT OF HAZARDOUS WASTE GENERATION FOR PURPOSES OF RCRA.

**Best Demonstrated Available Technology (BDAT):** The treatment technology that best minimizes the mobility or toxicity (or both) of the hazardous constituents for a particular waste.

**Characteristic Waste:** Waste that is considered hazardous under the RCRA because it exhibits any four different properties: ignitability, corrosivity, reactivity, and toxicity.

**Contained-in Determination for Soil:** Granted by the EPA or an authorized state that certifies that soil is no longer considered a hazardous waste. You can apply for a contained-in determination if soil should not be managed as a hazardous waste because:

- (1) the soil does not exhibit a characteristic of hazardous waste when generated, or
- (2) the soil contaminated with a listed hazardous waste has concentrations of hazardous constituents that are below health-based levels.

**Contained-in Policy:** The "*contained-in*" policy dates back to a 1986 memorandum which states that although groundwater is not a solid waste, it can be considered a hazardous waste if it "*contains*" a hazardous waste. This policy was then applied to soil and debris.

**Debris:** Any solid material exceeding a 60 mm particle size that is intended for disposal and that is a manufactured object, or plant or animal matter, or natural geologic material.

**Decharacterize**: Treat a characteristic waste so that it no longer exhibits a characteristic property. For characteristic wastes treated in Clean Water Act and Safe Drinking water Act systems, decharacterize means dilution.

**Determination of Equivalent Treatment (DET):** A type of variance from the treatment standards in 40 CFR 268.40; applicable when a technology is specified as the treatment standard. Allows an alternative technology to be used in lieu of the specified technology, if the petitioner can demonstrate that the alternative technology can achieve a measure of performance equivalent to that of the specified technology.

**Generator:** Any person whose act first creates or produces hazardous waste.

Hazardous and Solid Waste Amendments (HSWA): Amendments to the RCRA, enacted in 1984.

**Listed Waste**: Wastes that are considered hazardous under the RCRA because they meet specific listing descriptions.

**Mixed Waste:** Radioactive waste that is also a hazardous waste under the RCRA. Such wastes are jointly regulated by the RCRA and the Atomic Energy Act.

**Non-Analyzable Constituents:** Constituents that lack appropriate test methods or chemical standards and therefore cannot be properly measured to determine compliance with LDR concentration-based standards in 268.40 and 268.48.

Nonwastewater (NWW): Wastes that do not meet the criteria for wastewaters defined below.

**Point of generation (POG) of a Hazardous Waste**: The point at which a waste is first determined to be hazardous. For listed wastes, this is the point at which the waste first meets the listing description, and for characteristic wastes, it is the point the waste first exhibits the characteristic.

Prohibited Wastes: Wastes that have to meet their treatment standards before land disposal.

**Restricted Wastes:** Wastes that have LDR treatment standards, but can be land disposed without treatment because of an exemption (e.g., a capacity variance).

**Soil:** Unconsolidated earth material composing the superficial geologic strata (material overlying bedrock) consisting of clay, silt, sand or gravel size particles as classified by the U.S. Soil Conservation Service, or a mixture of such materials with liquids, sludges or solids which is inseparable by simple mechanical removal processes and is made up primarily of soil by volume based on visual inspection.

Subtitle C Landfill: A landfill that accepts hazardous waste (including treated hazardous waste).

Subtitle D Landfill: A landfill that accepts nonhazardous waste.

**Total Waste Analysis:** Analytic test method used to measure compliance with most of the organic treatment standards. Carbon disulfide, cyclohexanone, and methanol treatment standards are measured using toxicity characteristic leaching procedure.

**Toxicity Characteristic Leaching Procedure (TCLP):** Analytic test method used to measure compliance with the metal treatment standards.

**Transfer Facilities:** Any transportation-related facility such as loading docks, parking areas, storage areas, or other similar areas where shipments of hazardous waste are temporarily held during the normal course of transportation.

**Transporter:** Any person engaged in the off-site transportation of hazardous waste by air, rail, highway, or water.

**Treatability Group:** A grouping of hazardous wastes that can be treated to similar concentrations using identical technologies.

**Treatment, Storage, Disposal Facilities:** Facilities engaged in the treatment, storage, or disposal of hazardous waste.

**Underlying Hazardous Constituent (UHC):** Any constituent listed in 40 CFR 268.48, "**Table UTS - Universal Treatment Standards**", except fluoride, selenium, sulfide, vanadium, and zinc, which can reasonably be expected to be present at the point of generation of the hazardous waste, at a concentration above the constituent-specific universal treatment standard.

**Universal Treatment Standards (UTS):** These are the constituent-specific treatment standards found in §268.48.

**Use Constituting Disposal:** The direct placement of recycled materials, that is wastes or waste derived-products, on the land. Note: remediation activities involving replacement of treated soils onto the land is not a type of use constituting disposal, in part, because it is a supervised remediation instead of an unsupervised recycling activity.

**Waste Analysis Plan (WAP):** A plan that outlines the procedures necessary to ensure proper treatment, storage, or disposal of hazardous waste.

**Wastewater (WW):** Wastes that contain less than 1% by weight total organic carbon (**TOC**) and less than 1% by weight total suspended solids (**TSS**).



Pesticide Fumigation and proper disposal of spent pesticide containers.

## **Environmental Contacts EPA Services Information**

Center for Environmental Research and Information (CERI), Office of Research and Development (ORD) www.epa.gov/ORD/publications	(513)569-7562
Clean Air Technology Centerwww.epa.gov/ttn/catc	(919)541-0800
Environmental Appeals Board (EAB)www.epa.gov/eab	(201)501-7060
Environmental Justice Hotline	(800)962-6215
Environmental Recycling Hotline/Earth 's 911www.earth911.org	(800)253-2687
Human Resourceswww.epa.gov/epahrist	(202)564-4606
Indoor Air Quality Clearinghousewww.epa.gov/iaq	(800)438-4318
Information Resource Center (IRC)www.epa.gov/natlibra/hqirc	(202)260-5922
Methods Information Communication Exchange (MICE or Test Methods Hotline)	(703)676-4690
National Lead Information Center	(800)424-5323
National Radon Hotline	(800)767-7236
National Service Center for Environmental Publicationswww.epa.gov/ncepihom/G-2	(800)490-9198
National Pesticides Information Center; Federal Insecticide, Fungicide, and Rodenticide Actnpic.orst.edu/	(800)858-7378
Office of Atmospheric Programs	(202)564-9140
Office of Congressional &Intergovernmental Relationswww.epa.gov/ocir	(202)564-5200

Pay-As-You-Throw Helpline	(888)372-7298
RCRA, Superfund & EPCRA Call Center	(800)424-9346
Safe Drinking Water Hotlinewww.epa.gov/safewater	(800)426-4791
Toxic Substances Control Act Hotline	(202)554-1404
WasteWisewww.epa.gov/wastewise	(800)372-9473
Wetlands Protection Hotline	(800)832-7828



Metal Recycling is critical for any landfill and our environment and makes loads of cash.

EPA DOCKETS Office of Air and Radiation	(202)566-1742
Office of Enforcement and Compliance Assurance	, ,
Office of Solid Waste and Emergency Response RCRA/UST	(202)566-0270
Superfund/Oil	(202)566-0276
Office of Environmental Information (Toxics Release Inventory)	(202)566-1752
Office of Pollution, Prevention, and Toxics	(202)566-0280
Office of Water	(202)566-2426
FEDERAL GOVERNMENT INFORMATION SERVICES	
Agency for Toxic Substances and Disease Registry TSDR)www.atsdr.cdc.gov/	(888)422-8737
Council for Environmental Quality; National Environmental Policy Actwww.whitehouse.gov/ceq	(202)395-5750
Federal Consumer Information Center	(800)333-4636
Federal Information Centerwww.info.gov	(800)688-9889
Government Printing Officewww.access.gpo.gov	(202)512-1800
Hazardous Materials Information Centerhazmat.dot.gov	(800)467-4922
National Technical Information Service	(800)553-6847
National Institute for Occupational Safety and Health (NIOSH)www.cdc.gov/niosh	(800)356-4647
National Response Centerwww.nrc.uscg.mil	(800)424-8802
Nuclear Regulatory Commissionwww.nrc.gov	(301)415-8200
Occupational Safety and Health Administration (OSHA) Compliance Guidance Group	(301)515-6796



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